

City of Grand Rapids Police and Fire Retirement System

GASB Statement Nos. 67 and 68 Accounting and
Financial Reporting for Pensions

Measurement Date: December 31, 2018

GASB No. 68 Reporting Date: June 30, 2019



April 18, 2019

Ms. Peggy Korzen
Board of Trustees
City of Grand Rapids Police
and Fire Retirement System
Grand Rapids, Michigan

Dear Ms. Korzen:

This report provides accounting and financial reporting information that is intended to comply with the Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68 for the City of Grand Rapids Police and Fire Retirement System ("the System"). These calculations have been made on a basis that is consistent with our understanding of these Statements.

GASB Statement No. 67 is the accounting standard that applies to the stand-alone financial reports issued by retirement systems. GASB Statement No. 68 establishes accounting and financial reporting for state and local government employers who provide their employees (including former employees) pension benefits through a trust.

This report was prepared at the request of the City and is intended for use by the Retirement System and those designated or approved by the City. This report may be provided to parties other than the System only in its entirety and only with the permission of the City. GRS is not responsible for unauthorized use of this report.

Our calculation of the liability associated with the benefits described in this report was performed for the purpose of providing reporting and disclosure information that satisfies the requirements of GASB Statement Nos. 67 and 68. The calculation of the plan's liability for this report is not applicable for funding purposes of the plan. A calculation of the plan's liability for purposes other than satisfying the requirements of GASB Statement No. 67 may produce significantly different results. The Net Pension Liability is not an appropriate measure for assessing the sufficiency of plan assets to cover the estimated cost of settling the employer's benefit obligation. The Net Pension Liability also is not an appropriate measure for assessing the need for or amount of future employer contributions.

The valuation was based upon information furnished by the City and Plan Administrator, concerning Retirement System benefits, financial transactions, plan provisions, and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the City.

Ms. Peggy Korzen
Board of Trustees
April 18, 2019
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This report complements the actuarial valuation report that was provided to the Board and should be considered in conjunction with that report. Please see the actuarial valuation report as of December 31, 2018 for additional discussion of the nature of actuarial calculations and more information related to participant data, economic and demographic assumptions, and benefit provisions.

To the best of our knowledge, the information contained within this report is accurate and fairly represents the actuarial position of the City of Grand Rapids Police and Fire Retirement System. All calculations have been made in conformity with generally accepted actuarial principles and practices as well as with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

The signing individuals are independent of the plan sponsor.

James D. Anderson and Jeffrey T. Tebeau are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

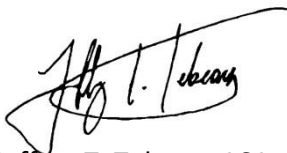
Respectfully submitted,



James D. Anderson, FSA, EA, FCA, MAAA



David L. Hoffman



Jeffrey T. Tebeau, ASA, EA, MAAA

JDA/DLH/JTT:rmn

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SECTION A

EXECUTIVE SUMMARY

Executive Summary

| | |
|---|-------------------|
| Actuarial Valuation Date | December 31, 2018 |
| Measurement Date of the Net Pension Liability | December 31, 2018 |
| Employer's Fiscal Year Ending Date (Reporting Date) | June 30, 2019 |

Membership

| | |
|--------------------------------|---------------|
| Number of | |
| - Retirees and Beneficiaries | 710 |
| - Inactive, Nonretired Members | 32 |
| - Active Members | 466 |
| - Total | <u>1,208</u> |
| Covered Payroll# | \$ 38,122,879 |

Net Pension Liability

| | |
|---|--------------------|
| Total Pension Liability | \$ 530,714,452 |
| Plan Fiduciary Net Position | <u>387,555,682</u> |
| Net Pension Liability | \$ 143,158,770 |
| Plan Fiduciary Net Position as a Percentage of Total Pension Liability | 73.03% |
| Net Pension Liability as a Percentage of Covered Payroll | 375.52% |

Development of the Single Discount Rate

| | |
|---|-------|
| Single Discount Rate | 7.15% |
| Long-Term Expected Rate of Investment Return | 7.15% |
| Long-Term Municipal Bond Rate* | 3.71% |
| Last year ending January 1 in the 2019 to 2118 projection period for which projected benefit payments are fully funded | 2118 |

Total Pension Expense \$ 41,662,919

Deferred Outflows and Deferred Inflows of Resources by Source to be Recognized in Future Pension Expenses

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Difference between expected and actual experience | \$ 7,595,229 | \$ - |
| Changes in assumptions | 3,992,016 | - |
| Net difference between projected and actual earnings on pension plan investments | 51,787,975 | 15,823,576 |
| Total | <u><u>\$ 63,375,220</u></u> | <u><u>\$ 15,823,576</u></u> |

Reported rates of pay adjusted by gross-up factors to estimate covered payroll. The amount provided may not necessarily represent Covered Payroll as defined in GASB Statement Nos. 67 and 68.

* Source: * Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of December 28, 2018. In describing this index, Fidelity notes that the municipal curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.

Discussion

Accounting Standard

For pension plans that are administered through trusts or equivalent arrangements, Governmental Accounting Standards Board (GASB) Statement No. 67 establishes standards of financial reporting for separately issued financial reports and specifies the required approach for measuring the pension liability. Similarly, GASB Statement No. 68 establishes standards for state and local government employers (as well as non-employer contributing entities) to account for and disclose the net pension liability, pension expense, and other information associated with providing retirement benefits to their employees (and former employees) on their basic financial statements.

The following discussion provides a summary of the information that is required to be disclosed under these accounting standards. A number of these disclosure items are provided in this report. However, certain information, such as notes regarding accounting policies and investments, is not included in this report and the retirement system and/or plan sponsor will be responsible for preparing and disclosing that information to comply with these accounting standards.

Financial Statements

GASB Statement No. 68 requires state or local governments to recognize the net pension liability and the pension expense on their financial statements. The net pension liability is the difference between the total pension liability and the plan's fiduciary net position. In traditional actuarial terms, this is analogous to the accrued liability less the market value of assets (not the smoothed actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement).

Paragraph 57 of GASB Statement No. 68 states, "Contributions to the pension plan from the employer subsequent to the measurement date of the collective net pension liability and before the end of the employer's reporting period should be reported as a deferred outflow of resources related to pensions." The information contained in this report does not incorporate any contributions made to the System subsequent to the measurement date of December 31, 2018.

The pension expense recognized each fiscal year is equal to the change in the net pension liability from the beginning of the year to the end of the year, adjusted for deferred recognition of the liability and investment experience.

Pension plans that prepare their own, stand-alone financial statements are required to present two financial statements – a statement of fiduciary net position and a statement of changes in fiduciary net position in accordance with GASB Statement No. 67. The statement of fiduciary net position presents the assets and liabilities of the pension plan at the end of the pension plan's reporting period. The statement of changes in fiduciary net position presents the additions, such as contributions and investment income, and deductions, such as benefit payments and expenses, and net increase or decrease in the fiduciary net position.

Notes to Financial Statements

GASB Statement No. 68 requires the notes of the employer's financial statements to disclose the total pension expense, the pension plan's liabilities and assets, and deferred outflows and inflows of resources related to pensions.

GASB Statement Nos. 67 and 68 require the notes of the financial statements for the employers and pension plans to include certain additional information. The list of disclosure items should include:

- a description of benefits provided by the plan;
- the type of employees and number of members covered by the pension plan;
- a description of the plan's funding policy, which includes member and employer contribution requirements;
- the pension plan's investment policies;
- the pension plan's fiduciary net position and the net pension liability;
- the net pension liability using a discount rate that is 1% higher and 1% lower than used to calculate the total pension liability and net pension liability for financial reporting purposes;
- significant assumptions and methods used to calculate the total pension liability;
- inputs to the discount rates; and
- certain information about mortality assumptions and the dates of experience studies.

Retirement systems that issue stand-alone financial statements are required to disclose additional information in accordance with GASB Statement No. 67. This information includes:

- the composition of the pension plan's Board and the authority under which benefit terms may be amended;
- a description of how fair value is determined;
- information regarding certain reserves and investments, which include concentrations of investments greater than or equal to 5%, receivables, and insurance contracts excluded from plan assets; and
- annual money-weighted rate of return.

Required Supplementary Information

GASB Statement No. 67 requires a 10-year fiscal history of:

- sources of changes in the net pension liability;
- information about the components of the net pension liability and related ratios, including the pension plan's fiduciary net position as a percentage of the total pension liability, and the net pension liability as a percent of covered payroll; and
- a comparison of the actual employer contributions to the actuarially determined contributions based on the plan's funding policy.

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 7.15% on the actuarial value of assets), then the following outcomes are expected:

1. The employer normal cost as a percentage of pay is expected to remain level as a percentage of payroll.
2. The unfunded liability is expected to be paid off in approximately 30 years, which is the number of years remaining in the closed amortization schedule of the unfunded liability for December 31, 2018.
3. The funded status of the plan is expected to reach a 100% funded ratio in approximately 30 years, which is the number of years remaining in the closed amortization schedule of the unfunded liability for December 31, 2018.

This funding policy results in the expectation that the plan's assets will be able to fully pay for promised benefits through at least 2118. The projections in this report are strictly for the purpose of determining the GASB single discount rate and are different from a funding projection for the ongoing plan.

Timing of the Valuation

An actuarial valuation to determine the total pension liability is required to be performed at least every two years. The net pension liability and pension expense should be measured as of the pension plan's fiscal year end (measurement date) on a date that is within the employer's prior fiscal year. If the actuarial valuation used to determine the total pension liability is not calculated as of the measurement date, the total pension liability is required to be rolled forward from the actuarial valuation date to the measurement date.

The total pension liability shown in this report is based on an actuarial valuation performed as of December 31, 2018 and a measurement date of December 31, 2018.

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Bond Buyer Index) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.15%; the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the "20-Bond GO Index" rate from the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality); and the resulting Single Discount Rate is 7.15%.

Effective Date and Transition

GASB Statement Nos. 67 and 68 became effective for fiscal years beginning after June 15, 2013, and June 15, 2014 respectively.

SECTION B

FINANCIAL STATEMENTS

Statement of Pension Expense under GASB Statement No. 68
Measurement Date – December 31, 2018
Reporting Date – June 30, 2019

A. Expense

| | |
|---|----------------------|
| 1. Service Cost | \$ 8,780,168 |
| 2. Interest on the Total Pension Liability | 35,724,491 |
| 3. Current Period Benefit Changes | - |
| 4. Employee Contributions (made negative for addition here) | (5,313,127) |
| 5. Projected Earnings on Plan Investments (made negative for addition here) | (29,950,416) |
| 6. Pension Plan Administrative Expense | 602,512 |
| 7. Other Changes in Plan Fiduciary Net Position | 45,967 |
| 8. Recognition of Outflow (Inflow) of Resources due to Liabilities | 18,339,135 |
| 9. Recognition of Outflow (Inflow) of Resources due to Assets | 13,434,189 |
| 10. Total Pension Expense | \$ 41,662,919 |

Statement of Outflows and Inflows Arising from the Current Reporting Period Measurement Date – December 31, 2018 Reporting Date – June 30, 2019

A. Outflows (Inflows) of Resources Due to Liabilities

| | |
|--|---------------------|
| 1. Difference between expected and actual experience of the Total Pension Liability (gains) or losses | \$ 4,658,725 |
| 2. Assumption Changes (gains) or losses | \$ - |
| 3. Recognition period for Liabilities: Average of the expected remaining service lives of all employees {in years} | 4.1000 |
| 4. Outflow (Inflow) of Resources to be recognized in the current pension expense for the difference between expected and actual experience of the Total Pension Liability | \$ 1,136,274 |
| 5. Outflow (Inflow) of Resources to be recognized in the current pension expense for Assumption Changes | \$ - |
| 6. Outflow (Inflow) of Resources to be recognized in the current pension expense due to Liabilities | <u>\$ 1,136,274</u> |
| 7. Deferred Outflow (Inflow) of Resources to be recognized in future pension expenses for the difference between expected and actual experience of the Total Pension Liability | \$ 3,522,450 |
| 8. Deferred Outflow (Inflow) of Resources to be recognized in future pension expenses for Assumption Changes | \$ - |
| 9. Deferred Outflow (Inflow) of Resources to be recognized in future pension expenses due to Liabilities | <u>\$ 3,522,450</u> |

B. Outflows (Inflows) of Resources Due to Assets

| | |
|--|---------------|
| 1. Net difference between projected and actual earnings on pension plan investments (gains) or losses | \$ 54,622,563 |
| 2. Recognition period for Assets {in years} | 5.0000 |
| 3. Outflow (Inflow) of Resources to be recognized in the current pension expense due to Assets | \$ 10,924,513 |
| 4. Deferred Outflow (Inflow) of Resources to be recognized in future pension expenses due to Assets | \$ 43,698,050 |

Statement of Outflows and Inflows Arising from the Current and Prior Reporting Periods Measurement Date – December 31, 2018 Reporting Date – June 30, 2019

A. Outflows and Inflows of Resources due to Liabilities and Assets to be Recognized in Current Pension Expense

| | Outflows of Resources | Inflows of Resources | Net Outflows of Resources |
|-----------------------|--------------------------|-------------------------|------------------------------|
| 1. Due to Liabilities | \$ 18,339,135 | \$ - | \$ 18,339,135 |
| 2. Due to Assets | 18,844,760 | 5,410,571 | 13,434,189 |
| 3. Total | \$ 37,183,895 | \$ 5,410,571 | \$ 31,773,324 |

B. Outflows and Inflows of Resources by Source to be Recognized in Current Pension Expense

| | Outflows of Resources | Inflows of Resources | Net Outflows of Resources |
|---|--------------------------|-------------------------|------------------------------|
| 1. Differences between expected and actual experience | \$ 7,856,729 | \$ - | \$ 7,856,729 |
| 2. Assumption Changes | 10,482,406 | - | 10,482,406 |
| 3. Net Difference between projected and actual earnings on pension plan investments | 18,844,760 | 5,410,571 | 13,434,189 |
| 4. Total | \$ 37,183,895 | \$ 5,410,571 | \$ 31,773,324 |

C. Deferred Outflows and Deferred Inflows of Resources by Source to be Recognized in Future Pension Expenses

| | Deferred Outflows of Resources | Deferred Inflows of Resources | Net Deferred Outflows of Resources |
|---|-----------------------------------|----------------------------------|--|
| 1. Differences between expected and actual experience | \$ 7,595,229 | \$ - | \$ 7,595,229 |
| 2. Assumption Changes | 3,992,016 | - | 3,992,016 |
| 3. Net Difference between projected and actual earnings on pension plan investments | 51,787,975 | 15,823,576 | 35,964,399 |
| 4. Total | \$ 63,375,220 | \$ 15,823,576 | \$ 47,551,644 |

D. Deferred Outflows and Deferred Inflows of Resources by Year to be Recognized in Future Pension Expenses

| Year Ending June 30 | Net Deferred Outflows of Resources |
|------------------------|--|
| 2020 | \$ 20,329,175 |
| 2021 | 9,398,068 |
| 2022 | 6,786,261 |
| 2023 | 11,038,140 |
| 2024 | - |
| Thereafter | - |
| Total | \$ 47,551,644 |

Recognition of Deferred Outflows and Inflows of Resources

Measurement Date – December 31, 2018

Reporting Date – June 30, 2019

| Year Established | Initial Amount | Initial Recognition Period | Current Year Recognition | Remaining Recognition | Remaining Recognition Period |
|---|----------------|----------------------------|--------------------------|-----------------------|------------------------------|
| Deferred Outflow (Inflow) due to Differences Between Expected and Actual Experience on Liabilities | | | | | |
| 2015 | 2,978,624 | 4.1 | 89,420 | 0 | 0.0000 |
| 2016 | 16,663,107 | 4.1 | 4,064,172 | 406,419 | 0.1000 |
| 2017 | 7,264,098 | 4.2 | 1,729,547 | 2,075,457 | 1.2000 |
| 2018 | 3,265,534 | 3.9 | 837,316 | 1,590,902 | 1.9000 |
| 2019 | 4,658,725 | 4.1 | 1,136,274 | 3,522,451 | 3.1000 |
| Total | | | 7,767,309 | 7,595,229 | |
| Deferred Outflow (Inflow) due to Assumption Changes | | | | | |
| 2015 | 0 | 4.1 | 0 | 0 | 0.0000 |
| 2016 | 35,683,769 | 4.1 | 8,703,358 | 870,337 | 0.1000 |
| 2017 | 1,551,086 | 4.2 | 369,306 | 443,168 | 1.2000 |
| 2018 | 5,497,995 | 3.9 | 1,409,742 | 2,678,511 | 1.9000 |
| 2019 | 0 | 4.1 | 0 | 0 | 3.1000 |
| Total | | | 10,482,406 | 3,992,016 | |
| Deferred Outflow (Inflow) due to Differences Between Projected and Actual Earnings on Plan Investments | | | | | |
| 2015 | (680,226) | 5.0 | (136,046) | 0 | 0.0 |
| 2016 | 38,752,839 | 5.0 | 7,750,568 | 7,750,567 | 1.0 |
| 2017 | 848,395 | 5.0 | 169,679 | 339,358 | 2.0 |
| 2018 | (26,372,626) | 5.0 | (5,274,525) | (15,823,576) | 3.0 |
| 2019 | 54,622,563 | 5.0 | 10,924,513 | 43,698,050 | 4.0 |
| Total | | | 13,434,189 | 35,964,399 | |

According to paragraph 33 of GASB No. 68, differences between expected and actual experience and changes in assumptions are recognized in pension expense using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan (active employees and inactive employees) determined as of the beginning of the measurement period.

At the beginning of the current measurement period, the expected remaining service lives of all active employees in the plan was approximately 4,882 years. Additionally, the total plan membership (active employees and inactive employees) was 1,197. As a result, the average of the expected remaining service lives for purposes of recognizing the applicable deferred outflows and inflows of resources established in the current measurement period is 4.1 years.

Additionally, differences between projected and actual earnings on pension plan investments should be recognized in pension expense using a systematic and rational method over a closed five-year period. For this purpose, the deferred outflows and inflows of resources are recognized in the pension expense as a level dollar amount over the closed period identified above.

Statement of Fiduciary Net Position as of December 31, 2018

Assets

| | | |
|---|--|------------------------------|
| Cash and Deposits | | \$ 3,550,467 |
| Receivables | | |
| Accounts Receivable - Sale of Investments | | \$ - |
| Accrued Interest and Other Dividends | | 425,123 |
| Contributions | | 1,796,443 |
| Accounts Receivable - Other | | 4,557,796 |
| Total Receivables | | <u>\$ 6,779,362</u> |
| Investments | | |
| Fixed Income | | 102,327,715 |
| Domestic Equities | | 174,621,392 |
| International Equities | | 44,261,469 |
| Real Estate | | 18,438,077 |
| Other | | 43,014,410 |
| Total Investments | | <u>\$ 382,663,063</u> |
| Total Assets | | <u>\$ 392,992,892</u> |

Liabilities

| | | |
|---|--|------------------------------|
| Payables | | |
| Accounts Payable | | \$ 5,025,176 |
| Accrued Expenses | | 412,034 |
| Other | | - |
| Total Liabilities | | <u>\$ 5,437,210</u> |
| Net Position Restricted for Pensions | | <u>\$ 387,555,682</u> |

Statement of Changes in Fiduciary Net Position for Year Ended December 31, 2018

Additions

| | |
|---|------------------------------|
| Contributions | |
| Employer | \$ 9,421,305 |
| Employee | 5,313,127 |
| Other | - |
| Total Contributions | <u>\$ 14,734,432</u> |
| Investment Income | |
| Net Appreciation in Fair Value of Investments | \$ (30,149,514) |
| Interest and Dividends | 6,521,560 |
| Less Investment Expense | <u>(1,044,193)</u> |
| Net Investment Income | <u>\$ (24,672,147)</u> |
| Other | \$ - |
| Total Additions | <u>\$ (9,937,715)</u> |

Deductions

| | |
|---|-------------------------------|
| Benefit Payments, including Refunds of Employee Contributions | \$ 27,404,159 |
| Pension Plan Administrative Expense | 602,512 |
| Other | <u>45,967</u> |
| Total Deductions | <u>\$ 28,052,638</u> |
| Net Increase in Net Position | <u>\$ (37,990,353)</u> |

Net Position Restricted for Pensions

| | |
|-------------------|------------------------------|
| Beginning of Year | <u>\$ 425,546,035</u> |
| End of Year | <u><u>\$ 387,555,682</u></u> |

SECTION C

REQUIRED SUPPLEMENTARY INFORMATION

Schedules of Required Supplementary Information

Schedule of Changes in the Employers' Net Pension Liability and Related Ratios

Ultimately 10 Fiscal Years Will Be Displayed

| Measurement Date - December 31, | 2018 | 2017 | 2016 | 2017 | 2016 |
|---|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Total Pension Liability | | | | | |
| Service Cost | \$ 8,780,168 | \$ 8,723,494 | \$ 8,588,314 | \$ 7,482,069 | \$ 7,794,219 |
| Interest on the Total Pension Liability | 35,724,491 | 34,356,315 | 32,676,161 | 29,375,231 | 28,440,421 |
| Benefit Changes | - | - | 114,084 | - | - |
| Difference between Expected and Actual Experience Assumption/Method Changes | 4,658,725 | 3,265,534 | 7,264,098 | 16,663,107 | 2,978,624 |
| Benefit Payments | (27,117,475) | (24,794,055) | (29,338,856) | (32,070,933) | (21,079,038) |
| Refunds | (286,684) | (19,080) | (21,606) | (11,369) | (24,749) |
| Net Change in Total Pension Liability | \$ 21,759,225 | \$ 27,030,203 | \$ 20,833,281 | \$ 57,121,874 | 18,109,477 |
| Total Pension Liability - Beginning | \$ 508,955,227 | \$ 481,925,024 | \$ 461,091,743 | \$ 403,969,869 | 385,860,392 |
| Total Pension Liability - Ending (a) | \$ 530,714,452 | \$ 508,955,227 | \$ 481,925,024 | \$ 461,091,743 | \$ 403,969,869 |
| Plan Fiduciary Net Position | | | | | |
| Employer Contributions | \$ 9,421,305 | \$ 8,911,489 | \$ 7,166,351 | \$ 5,630,297 | \$ 6,331,848 |
| Employee Contributions | 5,313,127 | 5,114,841 | 4,929,842 | 4,557,165 | 4,563,692 |
| Pension Plan Net Investment Income | (24,672,147) | 53,740,592 | 25,712,942 | (9,083,712) | 29,390,902 |
| Benefit Payments | (27,117,475) | (24,794,055) | (29,338,856) | (32,070,933) | (21,079,038) |
| Refunds | (286,684) | (19,080) | (21,606) | (11,369) | (24,749) |
| Pension Plan Administrative Expense | (602,512) | (580,690) | (542,277) | (581,364) | (523,607) |
| Other | (45,967) | - | - | - | (15,065) |
| Net Change in Plan Fiduciary Net Position | (37,990,353) | 42,373,097 | 7,906,396 | (31,559,916) | 18,643,983 |
| Plan Fiduciary Net Position - Beginning | 425,546,035 | 383,172,938 | 375,266,542 | 406,826,458 | 388,182,475 |
| Plan Fiduciary Net Position - Ending (b) | \$ 387,555,682 | \$ 425,546,035 | \$ 383,172,938 | \$ 375,266,542 | \$ 406,826,458 |
| Net Pension Liability - Ending (a) - (b) | \$ 143,158,770 | \$ 83,409,192 | \$ 98,752,086 | \$ 85,825,201 | (2,856,589) |
| Plan Fiduciary Net Position as a Percentage of Total Pension Liability | 73.03 % | 83.61 % | 79.51 % | 81.39 % | 100.71 % |
| Covered-Employee Payroll # | \$ 38,122,879 | \$ 38,919,488 | \$ 38,129,771 | \$ 36,827,593 | \$ 35,710,964 |
| Net Pension Liability as a Percentage of Covered-Employee Payroll | 375.52 % | 214.31 % | 258.99 % | 233.05 % | (8.00)% |
| Notes to Schedule: | N/A | N/A | N/A | N/A | N/A |

Reported rates of pay adjusted by gross-up factors to estimate covered payroll.

Schedules of Required Supplementary Information

Schedule of the Employers' Net Pension Liability

Ultimately 10 Fiscal Years Will Be Displayed

| FY Ending December 31, | Total Pension Liability | Plan Net Position | Net Pension Liability | Plan Net Position as a % of Total Pension Liability | Covered Payroll# | Net Pension Liability as a % of Covered Payroll |
|---------------------------|-------------------------------|----------------------|--------------------------|---|---------------------|---|
| 2014 | \$ 403,969,869 | \$ 406,826,458 | \$ (2,856,589) | 100.71% | \$ 35,710,964 | (8.00)% |
| 2015 | 461,091,743 | 375,266,542 | 85,825,201 | 81.39% | 36,827,593 | 233.05 % |
| 2016 | 481,925,024 | 383,172,938 | 98,752,086 | 79.51% | 38,129,771 | 258.99 % |
| 2017 | 508,955,227 | 425,546,035 | 83,409,192 | 83.61% | 38,919,488 | 214.31 % |
| 2018 | 530,714,452 | 387,555,682 | 143,158,770 | 73.03% | 38,122,879 | 375.52 % |

Reported rates of pay adjusted by gross-up factors to estimate covered payroll.

Schedule of Contributions

Ultimately 10 Fiscal Years Will Be Displayed

| FY Ending December 31, | Actuarially Determined Contribution | Actual Contribution* | Contribution Deficiency (Excess) | Covered Payroll # | Actual Contribution as a % of Covered Payroll |
|---------------------------|---|-------------------------|--|----------------------|---|
| 2014 | \$ 6,331,848 | \$ 6,331,848 | \$ - | \$ 35,710,964 | 17.73% |
| 2015 | 5,630,297 | 5,630,297 | 0 | 36,827,593 | 15.29% |
| 2016 | 7,166,351 | 7,166,351 | 0 | 38,129,771 | 18.79% |
| 2017 | 8,911,489 | 8,911,489 | 0 | 38,919,488 | 22.90% |
| 2018 | 9,421,305 | 9,421,305 | 0 | 38,122,879 | 24.71% |

Reported rates of pay adjusted by gross-up factors to estimate covered payroll.

* Actual contributions are based on covered payroll at the time of the contribution. Since it was reported to the actuary that the City's practice is to contribute the percent-of-payroll employer contribution rate shown in the actuarial valuation report, the annual required contributions shown in the Schedule of Employer Contributions are the actual contributions made by the City in the fiscal year.

Notes to Schedule of Contributions

| | |
|------------------------|--|
| Valuation Date: | December 31, 2018 |
| Notes: | Actuarially determined contribution rates are calculated as of December 31, which is six months prior to the beginning of the fiscal year in which contributions are reported. |

Methods and Assumptions Used to Determine Contribution Rates:

| | |
|-------------------------------|---|
| Actuarial Cost Method | Individual Entry Age |
| Amortization Method | Level Percentage of Payroll, Closed |
| Remaining Amortization Period | Multiple periods (27 to 30 years as of December 31, 2018) |
| Asset Valuation Method | 5-year smoothed market |
| Inflation | 3.25% wage inflation, 2.50% price inflation |
| Salary Increases | 3.25% to 20.25% including inflation |
| Investment Rate of Return | 7.15% as of December 31, 2017. |
| Cost-of-Living Adjustments: | <p>Ad hoc "13th check" tied to plan investments for benefit recipients who do not have an automatic benefit increase.</p> <p>1.5% simple escalator for firefighters retired on or after July 1, 2007 with commencement delayed 2 years after retirement.</p> <p>1.5% simple escalator for Fire Chief retired on or after January 1, 2016 with commencement delayed 2 years after retirement.</p> <p>1.0% simple escalator for police command officer retired on or after February 19, 2010 with commencement delayed 5 years after retirement.</p> <p>1.0% simple escalator for police officers and sergeants retired on or after December 17, 2008 with commencement delayed 5 years after retirement.</p> <p>1.0% simple escalator for Police Chief and Deputy Police Chief retired on or after January 1, 2016 with commencement delayed 5 years after retirement.</p> |
| Retirement Age | Experience-based table of rates that are specific to the type of eligibility condition. |
| Mortality | RP-2014 Healthy Annuitant Mortality Table projected to 2019 using the MP-2014 Mortality Improvement Scale as of December 31, 2015. Prior to that, 1983 Group Annuity Male and Female Mortality Tables set back 3 years for males and 2 years for females. |

Other Information:

Notes

SECTION D

NOTES TO FINANCIAL STATEMENTS

Long-Term Expected Return on Plan Assets

The following table shows the long-term expected returns as of January 2019, as provided by the System's investment consultant, Wilshire Consulting.

| Asset Class | Target Allocation | Long-Term Expected Return | | |
|------------------------------|-------------------|---------------------------|--------------|--------------|
| | | 10-Year | 20-Year | 30-Year |
| U.S. Equity | 17.75% | 7.00% | 7.53% | 7.70% |
| Non-U.S. Equity | 17.75% | 7.75% | 8.00% | 8.08% |
| Private Equity | 5.00% | 10.05% | 10.48% | 10.62% |
| Global Low Volatility Equity | 10.00% | 7.39% | 7.82% | 7.96% |
| Private Credit | 5.00% | 9.01% | 8.76% | 8.68% |
| Core Fixed Income | 24.50% | 3.85% | 4.58% | 4.82% |
| Global REITs | 5.00% | 5.85% | 6.63% | 6.88% |
| U.S. TIPS | 5.00% | 3.00% | 4.15% | 4.53% |
| MLPs | 5.00% | 8.40% | 9.33% | 9.63% |
| Commodities | 5.00% | 4.35% | 5.05% | 5.28% |
| Total | 100.00% | 6.85% | 7.39% | 7.57% |
| <i>Inflation</i> | | <i>1.70%</i> | <i>2.23%</i> | <i>2.10%</i> |

For more information about the analysis of the investment return assumption, please see our memorandum to the Board of Trustees dated February 8, 2019.

Single Discount Rate

A single discount rate of 7.15% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.15%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.15% as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 100 basis points lower or 100 basis points higher.

| | 100 Basis Point Decrease | Current Single Discount Rate Assumption | 100 Basis Point Increase |
|--------------------------------|-------------------------------------|--|-------------------------------------|
| | 6.15% | 7.15% | 8.15% |
| Total Pension Liability | \$ 587,429,896 | \$ 530,714,452 | \$ 484,034,474 |
| Plan Net Position | 387,555,682 | 387,555,682 | 387,555,682 |
| Net Pension Liability | \$ 199,874,214 | \$ 143,158,770 | \$ 96,478,792 |

Summary of Population Statistics As of December 31, 2018

| | |
|---|------------|
| Inactive Plan Members or Beneficiaries Currently Receiving Benefits | 710 |
| Inactive Plan Members Entitled to But Not Yet Receiving Benefits | 32 |
| Active Plan Members | <u>466</u> |
| Total Plan Members | 1,208 |

SECTION E

SUMMARY OF BENEFITS

Summary of Benefit Provisions Evaluated December 31, 2018

Voluntary Retirement. Police members may retire after attaining age 50 and completing 10 years of service. Firefighter members are eligible for retirement after attaining age 55 with 10 or more years of service. Firefighter members may also retire at the age their service reaches the service credit limit.

Compulsory Retirement. None.

Final Average Salary (FAS). The average of member's highest annual salary rates during the three consecutive calendar years of credited service when such compensation rates are the highest increased by the applicable FAS Adjustment Factor 12.6% for Police members for the period January 1, 2018 to June 30, 2018, and 13.2% for Police members for the period July 1, 2018 to December 31, 2018, 9.8% for Firefighter members for the period January 1, 2018 to June 30, 2018, and 10.3% for Firefighter members for the period July 1, 2018 to December 31, 2018). Highest salary rates that occur in calendar years after the calendar year in which the member reaches their service credit limit will not be included in the FAS.

Benefit Multiplier Description. See page 20.

Benefit Multiplier. The member's benefit multiplier, used to compute full age and service allowance, is defined in the following table:

Benefit Multipliers and Allowance Caps for Member Groups

| <i>Covered Group</i> | <i>Date of Hire</i> | <i>Benefit Multiplier</i> | <i>Allowance Cap</i> |
|-------------------------------|---|---------------------------|----------------------|
| Firefighters | Prior to July 1, 1992 | 2.5% | 100% |
| | -or- | | |
| | Prior to July 1, 1992 | 2.8% | 94.5% |
| | July 1, 1992 to January 9, 2012 January 10, 2012 or after | 2.8% 2.0%* | 90% 90% |
| Fire Chief | At any time | 2.8% | 94.5% |
| Police Command | Prior to July 1, 2001 | 2.8% | 100% |
| | July 1, 2001 to December 19, 2011 December 20, 2011 or after | 2.8% 2.0% [@] | 80% 80% |
| | Police Chief or Deputy Police Chief | At any time | 2.8% |
| Police Officers and Sergeants | Before March 9, 1995 | 2.8% | 100% |
| | March 9, 1995 to June 30, 2001 | 2.8% | 87.5% |
| | July 1, 2001 to December 19, 2011 December 20, 2011 or after | 2.8% 2.0% [#] | 80% 80% |

* Firefighter members hired on or after January 10, 2012 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).

@ Police Command members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).

Police Officers and Sergeants members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).

Full Age and Service Allowance. Allowance, payable monthly for life to the retired member, equals the member's benefit multiplier times the member's FAS times years of credited service. In lieu of this single life-level amount form of payment, a retiring member may elect from a variety of optional forms of payment, each of which is the actuarial equivalent (same lump sum value at time of retirement) of the single life-level payment form.

Deferred Allowance. A member with 10 or more years of service who leaves covered employment before retirement is eligible to receive an allowance computed in the same manner as an age and service allowance but based upon the member's employment record to the time of leaving. Such deferred allowance commences the first day of the calendar month next following the later of the date of the member's attainment of age 50 or the date when written application therefore is received by the Board. Benefits may be actuarially reduced in accordance with the Early Retirement provision if applicable.

Early Allowance. A Firefighter member who leaves covered employment after both attaining age 50 and completing 10 years of service is eligible to receive an immediate early allowance (in lieu of a deferred allowance), computed in the same manner as a deferred allowance based upon the member's employment record to the time of early retirement, but actuarially reduced (per schedule in ordinance) to reflect the fact that the age when payments begin is younger than age 55.

Duty Disability Allowance. A member who becomes totally and permanently disabled from duty-connected causes is eligible to receive, subject to offsets, a duty disability allowance computed in the same manner as a full age and service allowance based upon the member's employment record to the time of disability with a minimum allowance before offset of 72% of FAS. The maximum allowance after offsets is 90% of final salary less amounts received from (i) Worker's Compensation, (ii) gainful employment as a law enforcement officer or firefighter, and (iii) Social Security disability income.

Non-Duty Disability Allowance. A member with 1 or more years of credited service and who has not attained the minimum service retirement age, who becomes totally and permanently disabled from other than duty-connected causes is eligible to receive a non-duty disability allowance computed in the same manner as a full age and service allowance, based upon the member's employment record to the time of disability. Minimum benefit for Police Officers is 48% of FAS if credited service is less than 20 years or 60% of FAS if credited service is 20 or more years. Minimum benefit for Police Command Officers is based on the earlier of (i) the date the member would have completed 20 (if credited service is less than 20 years) or 25 years of service (if credited service is 20 or more years) or (ii) the date the member would have reached 50 years of age. Minimum benefit for Firefighters is based on the earlier of (i) the date the member would have completed 20 (if credited service is less than 20 years) or 25 years of service (if credited service is 20 or more years) or (ii) the date the member would have reached 55 years of age. Until a member reaches the Pension System vesting requirement of 10 years of service, the benefit the member is entitled to is 50% for service years 1-5, then an additional 10% of the above formula for every year of service accrued in the System (e.g., 1-5 years of service = 50% of Non-Duty Disability Allowance, 6 years = 60%, ..., 10 years = 100%).

Death-in-Service Benefits. Upon the death of a member, surviving dependents are eligible to receive the following benefits, subject to offsets for Worker's Compensation and Social Security.

- (a) The widow receives an allowance equal to the Option B-100 allowance (joint and 100% survivor actuarial equivalent benefit) which would have been payable to her had the deceased member retired the day preceding the date of his death and elected Option B-100. The minimum allowance payable to the widow is 20% of the member's FAS. If the death was determined to be duty-related, the minimum allowance payable to the widow is 72% of the member's final average salary (60% for Command or Firefighters hired after June 30, 1992).
- (b) Dependent children under age 18 (up to age 23 if they are continuous full-time students) each are eligible to receive an allowance of 15% of the member's FAS. If there are four or more dependent children, each child receives an equal share of 50% of the member's FAS.
- (c) If there are neither a widow nor children, each dependent parent is eligible to receive an allowance equal to 15% of FAS.

Compensation. Compensation upon which members contribute includes base pay, longevity pay, educational increment and vacation pay, plus the following additional compensation items:

Firefighters: Overtime pay (assumed to be 4.2% for calendar years before 2010 and actual overtime in 2010 and later), holiday pay, clothing allowance, acting assignment pay, shop pay and shift pay. In addition, up to six (6) days of unused vacation time may be converted to compensation.

Police Officers and Police Command Officers: Overtime pay, comp. payoff, holiday pay, clothing allowance, acting assignment, witness fees and shift pay.

The average of the additional compensation items is used to annually adjust the FAS Adjustment Factor. In addition, compensation will not include any amount that would cause the System to be in violation of IRC Sections 401(a) (17) or 415(d).

Member Contributions. Effective July 1, 2013, member contribution rates shall be payable in accordance with the following table.

| System Funding Represented as a Percentage of Valuation Assets to Actuarial Accrued Liabilities | Firefighters | Police Officers & Sergeants | Police Command Officers |
|--|---------------------|--|--|
| Below 100% | 10.70% | 9.86% | 10.89% |
| 100% - 104.999% | 9.70% | 8.86% | 9.89% |
| 105% - 109.999% | 8.70% | 7.86% | 8.89% |
| 110% - 114.999% | 7.70% | 6.86% | 7.89% |
| 115% - 119.999% | 6.70% | 5.86% | 6.89% |
| 120% - 124.999% | 6.70% | 5.20% | 6.06% |
| 125% - 129.999% | 6.70% | 4.54% | 5.23% |
| 130% - 134.999% | 6.70% | 3.88% | 4.40% |
| 135+% | 6.70% | 3.22% | 3.57% |

The member contribution rates used for the December 31, 2018 valuation were 10.70%, 9.86%, 10.89%, 10.20%, and 10.20% for Firefighters, Police Officers and Sergeants, Police Command Officers, Police Chief and Deputy Police Chiefs, and Fire Chief respectively.

Members may elect their benefit multiplier/employee contributions based on the following:

- Firefighter members hired on or after January 10, 2012 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).
- Police Command members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).
- Police Officers and Sergeants members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).

The additional member contributions for the multiplier elections are as follows:

| Multiplier for Future Service | Firefighters | Police Officers & Sergeants / Police Command |
|--------------------------------------|---------------------|---|
| 2.0% | 0.00% | 0.00% |
| 2.2% | 1.23% | 1.21% |
| 2.4% | 2.49% | 2.46% |
| 2.6% | 3.77% | 3.61% |
| 2.8% | 5.08% | 4.80% |

If a member terminates employment before any allowance is payable, accumulated contributions (contributions plus regular interest) are refunded.

Employer Contributions. The City contributes the remainder amounts necessary to maintain the Retirement System in sound financial condition in accordance with its funding objectives.

Automatic Post-Retirement Benefit Increases. Post-retirement benefit increases are paid to eligible groups as described in the following table.

| | Firefighters | Fire Chief | Police Officer and Sergeants | Police Command | Police Chief and Deputy Police Chief |
|-------------------------|----------------------------------|-------------------------------------|---------------------------------------|---------------------------------------|---|
| Effective date | Retired on or after July 1, 2007 | Retired on or after January 1, 2016 | Retired on or after December 17, 2008 | Retired on or after February 19, 2010 | Retired on or after January 1, 2016 |
| Amount of increase | 1.5% of original benefit | 1.5% of original benefit | 1.0% of original benefit | 1.0% of original benefit | 1.0% of original benefit |
| First increase to occur | 2 years after retirement | 2 years after retirement | 5 years after retirement | 5 years after retirement | 5 years after retirement |

The increase is paid on January or July following the end of the delay period. Benefit recipients who are eligible for the automatic post-retirement increase do not participate in the 13th check program.

13th Check. For members not eligible for automatic post-retirement increases, one-half of net investment income over 8% which is attributable to retired life assets is distributed annually (in January) to retired members and beneficiaries who have been on the retirement rolls for five years in the form of a 13th check. Net investment income is based on a market value rate of return averaged over the preceding five plan years. The distribution is in proportion to points. An individual's points are determined by multiplying (i) the number of full years of retirement, to a maximum of 15, by (ii) the number of years, and fractions thereof, of service at retirement. Subsequent to the calculations above, the benefit so calculated for Chief of Police, Deputy Chief, Police Command Officers, Police Officers and Sergeants, Firefighter service, and beneficiaries having had at least 10 years of service under either bargaining unit shall be increased by 20%.

Key Employee Incentive Program (KEIP). Participation is open to any employee of the City of Grand Rapids Police and Fire Retirement System who attains service retirement eligibility and maintains a minimum leave accrual balance of 100 hours. A regular retirement benefit is computed for the member as of his KEIP election date based upon Final Average Compensation (FAC), credited service and benefit multiplier as of this date. Monthly payments equal to 75% of the computed monthly benefit are deposited into the KEIP Reserve Account (KRA) on behalf of this member. Interest is credited monthly to this balance in the KRA at the rate of 3%, compounded annually. Employer and member contributions shall cease as of the member's KEIP election date. The members may remain in the KEIP for up to five years and then must cease participation in the KEIP. The member's monthly benefit at retirement will be the original monthly payment determined at the KEIP election date plus any applicable post-retirement benefit increases.

Eligibility. The Plan is closed to individuals hired from outside of the organization to fill the position of Fire Chief, Police Chief or Deputy Police Chief.

SECTION F

ACTUARIAL COST METHOD AND ACTUARIAL ASSUMPTIONS

Valuation Methods

Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using the individual entry-age actuarial cost method having the following characteristics:

- (i) The annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the portion of the member's benefit at the time of retirement. For GASB Reporting purposes, the date of retirement is determined as the date of entry into the Key Employee Incentive Program;
- (ii) Each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

Financing of Unfunded Actuarial Accrued Liabilities. Unfunded actuarial accrued liabilities from December 31, 2015 are amortized over a closed 27-year period, unfunded actuarial accrued liabilities from December 31, 2016 are amortized over a closed 28-year period, unfunded actuarial accrued liabilities occurring during the year ended December 31, 2017 are amortized over a closed 29-year period and changes in actuarial accrued liabilities occurring during the year ended December 31, 2018 are amortized over a closed 30-year period.

Valuation Asset Method. **Valuation Assets** were determined using a method which phases-in each year's differences between actual and assumed investment return over a closed five-year period. For GASB reporting purposes, the valuation assets are equal to the market value.

Actuarial Assumptions Used for the Valuation Adopted by the Board of Trustees

The actuary calculates contribution requirements and actuarial present values of the System by applying assumptions to the benefit provisions and census data information furnished, using the valuation methods described on the previous page.

The principal areas of financial risk which require assumptions about future experiences are:

- (i) Long-term rates of investment return to be generated by the assets of the System,
- (ii) Patterns of pay increases to members,
- (iii) Rates of mortality among members, retirants and beneficiaries,
- (iv) Rates of withdrawal of active members,
- (v) Rates of disability among members, and
- (vi) The age patterns of actual retirement.

In a valuation, the actuary calculates the monetary effect of each assumption for as long as a present covered person survives - - a period of time which can be as long as a century.

Actual experience will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions, or the skill of the actuary and the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

From time to time it becomes appropriate to modify one or more of the assumptions, to reflect experience trends (but not random year-to-year fluctuations).

The assumptions are established by the Board after consulting with the actuary. New assumptions were adopted for the December 31, 2015 valuation pursuant to the Experience Study dated December 7, 2015. The investment return assumption was updated for the December 31, 2017 valuation. All assumptions are based on future expectations, not market measures.

The rates of salary increase used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

| Service at Beginning of Year | Salary Increase Assumptions For an Individual Member | | |
|------------------------------------|---|--------------------|-----------------------|
| | Merit & Seniority | Base (Economic) | Increase Next Year |
| 1 | 17.00% | 3.25% | 20.25% |
| 2 | 7.00 | 3.25 | 10.25 |
| 3 | 6.00 | 3.25 | 9.25 |
| 4 | 5.00 | 3.25 | 8.25 |
| 5 | 4.00 | 3.25 | 7.25 |
| 6 and over | 1.00 | 3.25 | 4.25 |

These rates were first used for the December 31, 2016 valuation.

If the number of active members remains constant, then the total active member payroll will increase 3.25% annually, the base portion of the individual salary increase assumptions. This increasing payroll was recognized in amortizing unfunded actuarial accrued liabilities. Note that the 3.25% wage inflation assumption consists of 2.50% for price inflation and 0.75% for real wage growth.

The rate of investment return was 7.15% a year compounded yearly (net after expenses). This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time. This assumption was first used for the December 31, 2017 valuation.

The assumed real return for funding purposes is the rate of return in excess of average salary increases.

The mortality table was the RP-2014 Healthy Annuity Mortality Table projected to 2019 using the MP-2014 Mortality Improvement Scale. Related values are shown below.

| Sample Ages | Value at Retirement of \$1 Monthly for Life | | Future Life Expectancy (Years) | |
|----------------|--|----------|-----------------------------------|-------|
| | Men | Women | Men | Women |
| 50 | \$148.41 | \$152.79 | 33.25 | 35.95 |
| 55 | 141.60 | 146.69 | 28.92 | 31.44 |
| 60 | 133.30 | 138.87 | 24.73 | 27.02 |
| 65 | 123.05 | 129.07 | 20.70 | 22.74 |
| 70 | 110.64 | 117.14 | 16.85 | 18.67 |
| 75 | 96.10 | 103.11 | 13.26 | 14.86 |
| 80 | 79.84 | 87.27 | 10.01 | 11.41 |

This assumption is used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement. For disabled lives the RP-2014 Disabled Retirees projected to 2019 using the MP-2014 Mortality Improvement Scale was used. For death in service the RP-2014 Mortality Tables for employees projected to 2019 using the MP-2014 Mortality Improvement Scale was used. We assume that one-half of pre-retirement deaths are duty related and that one-half are not. The margin for future mortality improvement is the projection to 2019. This assumption was first used for the December 31, 2015 valuation.

The rates of retirement used to measure the probability of eligible members retiring during the next year were as follows:

| Retirement | | Retirement | |
|------------|---------|------------|---------|
| Ages | Percent | Ages | Percent |
| 50 | 25% | 60 | 50% |
| 51 | 25% | 61 | 60% |
| 52 | 25% | 62 | 70% |
| 53 | 25% | 63 | 80% |
| 54 | 25% | 64 | 90% |
| 55 | 25% | 65 | 100% |
| 56 | 25% | 66 | 100% |
| 57 | 25% | 67 | 100% |
| 58 | 25% | 68 | 100% |
| 59 | 25% | 69 | 100% |
| | | 70 | 100% |

A Police member is eligible for retirement after both attaining age 50 and completing 10 or more years of service. Fire members are eligible after attaining age 55 with 10 or more years of service or at the age their service reaches the service credit limit. A 100% decrement pattern is applied to Firefighters once achieving 34 years of service regardless of age.

Rates of separation from active membership were as follows:

(Rates do not apply to members eligible to retire and do not include separation on account of death or disability.) This assumption measures the probabilities of members remaining in employment. These rates were first used for the December 31, 2010 valuation.

| Sample Ages | % of Active Members Separating Within Next Year | |
|----------------|--|-------|
| | Police | Fire |
| 25 | 4.60% | 2.76% |
| 30 | 3.80 | 2.28 |
| 35 | 2.60 | 1.56 |
| 40 | 1.80 | 1.08 |
| 45 | 1.40 | 0.84 |
| 50 | 1.20 | 0.72 |
| 55 | 1.20 | 0.72 |
| 60 | 1.20 | 0.72 |

The rates of disability were as follows:

| Sample Ages | % of Active Members Becoming Disabled Within Next Year | |
|----------------|---|-------|
| | Police | Fire |
| 20 | 0.12% | 0.12% |
| 25 | 0.12 | 0.12 |
| 30 | 0.12 | 0.12 |
| 35 | 0.27 | 0.27 |
| 40 | 0.59 | 0.59 |
| 45 | 1.05 | 1.05 |
| 50 | 1.68 | 1.68 |
| 55 | 2.51 | 2.51 |

| | | Duty Related | Non-Duty Related |
|----------------------|--------|--------------|------------------|
| Cause of Disability: | Male | 75% | 25% |
| | Female | 75% | 25% |

These rates were first used for the December 31, 2015 valuation.

Summary of Assumptions Used

December 31, 2018

Miscellaneous and Technical Assumptions

Marriage Assumption. 90% of males and 90% of females are assumed to be married for purposes of death-in-service benefits.

Pay Increase Timing. Beginning of (Fiscal) year. Reported pays represent amounts paid to members during the year ended on the valuation date.

Decrement Timing. Decrements of all types are assumed to occur mid-year.

Eligibility Testing. Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

Benefit Service. Exact fractional service is used to determine the amount of benefit payable.

Decrement Relativity. Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

Liability Adjustments. Retirement present values were increased by 13.2% and 10.3% for police and fire, respectively, to account for the FAS Adjustment Factor.

13th Check. A 7.15% load was placed on affected liabilities for members eligible to participate in the 13th Check program.

Service Purchase. An \$11.0 million liability was applied for the liability for service purchases.

Normal Form of Benefit. The assumed normal form of benefit is the straight life form.

Incidence of Contributions. Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made. New entrant normal cost contributions are applied to the funding of new entrant benefits.

New Benefit Multiplier. Benefits for new hires will be modeled using the 2.8% benefit multiplier for all future years of service until such time that they elect another benefit multiplier.

SECTION G

CALCULATION OF THE SINGLE DISCOUNT RATE

Calculation of the Single Discount Rate

GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a “risk-free” rate is required, as described in the following paragraph.

The *Single Discount Rate* (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.15%; the municipal bond rate is 3.71%; and the resulting single discount rate is 7.15%.

The tables in this section provide background for the development of the single discount rate. Note that these projections are specifically used to determine the GASB SDR and should not be interpreted as a funding projection or recommendation.

The **Projection of Contributions** table shows the development of expected contributions in future years. Normal Cost contributions for future hires are not included (nor are their liabilities).

The **Projection of Plan Fiduciary Net Position** table shows the development of expected asset levels in future years.

The **Present Values of Projected Benefit Payments** table shows the development of the Single Discount Rate (SDR). It breaks down the benefit payments into present values for funded and unfunded portions and shows the equivalent total at the SDR.

Single Discount Rate Development Projection of Contributions

| Year | Contributions from Current | | Administrative | | Total Contributions |
|------|----------------------------|--------------|-----------------------|-------------------|---------------------|
| | Employees | Normal Cost | Expense Contributions | UAL Contributions | |
| 2019 | \$ 4,324,760 | \$ 3,962,981 | \$ - | \$ 6,979,438 | \$ 15,267,179 |
| 2020 | 4,258,015 | 3,894,216 | - | 7,611,569 | 15,763,800 |
| 2021 | 4,151,770 | 3,791,063 | - | 8,277,833 | 16,220,667 |
| 2022 | 4,025,707 | 3,672,086 | - | 9,409,340 | 17,107,134 |
| 2023 | 3,890,072 | 3,546,752 | - | 9,715,144 | 17,151,969 |
| 2024 | 3,729,904 | 3,402,920 | - | 10,030,886 | 17,163,710 |
| 2025 | 3,550,394 | 3,244,938 | - | 10,356,890 | 17,152,222 |
| 2026 | 3,373,169 | 3,088,754 | - | 10,693,489 | 17,155,412 |
| 2027 | 3,201,440 | 2,936,544 | - | 11,041,027 | 17,179,011 |
| 2028 | 3,034,547 | 2,788,564 | - | 11,399,861 | 17,222,972 |
| 2029 | 2,873,091 | 2,643,922 | - | 11,770,356 | 17,287,369 |
| 2030 | 2,724,695 | 2,511,122 | - | 12,152,893 | 17,388,710 |
| 2031 | 2,602,239 | 2,400,320 | - | 12,547,862 | 17,550,420 |
| 2032 | 2,494,556 | 2,299,786 | - | 12,955,667 | 17,750,010 |
| 2033 | 2,383,895 | 2,194,175 | - | 13,376,726 | 17,954,796 |
| 2034 | 2,272,631 | 2,086,499 | - | 13,811,470 | 18,170,599 |
| 2035 | 2,159,068 | 1,972,270 | - | 14,260,343 | 18,391,681 |
| 2036 | 2,038,980 | 1,846,473 | - | 14,723,804 | 18,609,258 |
| 2037 | 1,916,317 | 1,715,628 | - | 15,202,328 | 18,834,273 |
| 2038 | 1,789,356 | 1,582,421 | - | 15,696,403 | 19,068,180 |
| 2039 | 1,660,505 | 1,449,797 | - | 16,206,536 | 19,316,839 |
| 2040 | 1,525,851 | 1,314,377 | - | 16,733,249 | 19,573,477 |
| 2041 | 1,376,695 | 1,169,549 | - | 17,277,079 | 19,823,323 |
| 2042 | 1,223,279 | 1,024,268 | - | 17,838,584 | 20,086,132 |
| 2043 | 1,068,545 | 883,399 | - | 18,418,338 | 20,370,282 |
| 2044 | 900,804 | 738,330 | - | 19,016,934 | 20,656,069 |
| 2045 | 737,720 | 599,326 | - | 19,634,985 | 20,972,031 |
| 2046 | 599,693 | 480,797 | - | 9,268,372 | 10,348,863 |
| 2047 | 477,947 | 378,685 | - | 9,030,157 | 9,886,789 |
| 2048 | 370,578 | 291,639 | - | 2,386,754 | 3,048,971 |
| 2049 | 276,946 | 217,529 | - | - | 494,475 |
| 2050 | 203,803 | 159,578 | - | - | 363,381 |
| 2051 | 150,308 | 116,800 | - | - | 267,109 |
| 2052 | 109,216 | 83,869 | - | - | 193,084 |
| 2053 | 78,207 | 59,415 | - | - | 137,623 |
| 2054 | 52,701 | 39,415 | - | - | 92,117 |
| 2055 | 30,147 | 22,047 | - | - | 52,194 |
| 2056 | 15,151 | 10,807 | - | - | 25,958 |
| 2057 | 6,866 | 4,663 | - | - | 11,529 |
| 2058 | 2,277 | 1,367 | - | - | 3,644 |
| 2059 | 853 | 496 | - | - | 1,349 |
| 2060 | 255 | 146 | - | - | 401 |
| 2061 | 56 | 27 | - | - | 83 |
| 2062 | 8 | 3 | - | - | 11 |
| 2063 | - | - | - | - | - |
| 2064 | - | - | - | - | - |
| 2065 | - | - | - | - | - |
| 2066 | - | - | - | - | - |
| 2067 | - | - | - | - | - |
| 2068 | - | - | - | - | - |

Single Discount Rate Development

Projection of Plan Fiduciary Net Position

| Year | Projected Beginning Plan Net Position | Projected Total Contributions | Projected Benefit Payments | Projected Administrative Expenses | Projected Investment Earnings at 7.15% | Projected Ending Plan Net Position |
|------|---|----------------------------------|----------------------------------|---|---|---------------------------------------|
| | (a) | (b) | (c) | (d) | (e) | (f)=(a)+(b)-(c)-(d)+(e) |
| 2019 | \$ 387,555,682 | \$ 15,267,179 | \$ 31,272,266 | \$ 620,089 | \$ 27,768,016 | \$ 398,698,522 |
| 2020 | 398,698,522 | 15,763,800 | 32,700,446 | 637,918 | 28,549,829 | 409,673,788 |
| 2021 | 409,673,788 | 16,220,667 | 34,130,291 | 655,478 | 29,317,938 | 420,426,624 |
| 2022 | 420,426,624 | 17,107,134 | 35,726,738 | 672,683 | 30,079,027 | 431,213,363 |
| 2023 | 431,213,363 | 17,151,969 | 37,402,601 | 689,941 | 30,810,235 | 441,083,024 |
| 2024 | 441,083,024 | 17,163,710 | 39,113,804 | 705,733 | 31,472,000 | 449,899,198 |
| 2025 | 449,899,198 | 17,152,222 | 40,850,668 | 719,839 | 32,055,038 | 457,535,951 |
| 2026 | 457,535,951 | 17,155,412 | 42,550,824 | 732,058 | 32,553,665 | 463,962,147 |
| 2027 | 463,962,147 | 17,179,011 | 43,862,932 | 742,339 | 32,978,151 | 469,514,038 |
| 2028 | 469,514,038 | 17,222,972 | 45,217,750 | 751,222 | 33,337,940 | 474,105,977 |
| 2029 | 474,105,977 | 17,287,369 | 46,541,369 | 758,570 | 33,629,371 | 477,722,778 |
| 2030 | 477,722,778 | 17,388,710 | 47,664,257 | 764,356 | 33,857,869 | 480,540,744 |
| 2031 | 480,540,744 | 17,550,420 | 48,253,026 | 768,865 | 34,048,859 | 483,118,131 |
| 2032 | 483,118,131 | 17,750,010 | 48,878,892 | 772,989 | 34,222,289 | 485,438,549 |
| 2033 | 485,438,549 | 17,954,796 | 49,414,570 | 776,702 | 34,380,287 | 487,582,361 |
| 2034 | 487,582,361 | 18,170,599 | 49,756,160 | 780,132 | 34,532,580 | 489,749,248 |
| 2035 | 489,749,248 | 18,391,681 | 50,148,921 | 783,599 | 34,684,948 | 491,893,357 |
| 2036 | 491,893,357 | 18,609,258 | 50,547,934 | 787,029 | 34,835,308 | 494,002,959 |
| 2037 | 494,002,959 | 18,834,273 | 50,861,865 | 790,405 | 34,986,396 | 496,171,358 |
| 2038 | 496,171,358 | 19,068,180 | 51,394,802 | 793,874 | 35,134,400 | 498,185,262 |
| 2039 | 498,185,262 | 19,316,839 | 51,686,362 | 797,096 | 35,280,109 | 500,298,752 |
| 2040 | 500,298,752 | 19,573,477 | 52,078,306 | 800,478 | 35,429,852 | 502,423,297 |
| 2041 | 502,423,297 | 19,823,323 | 52,354,954 | 803,877 | 35,584,214 | 504,672,004 |
| 2042 | 504,672,004 | 20,086,132 | 52,754,981 | 807,475 | 35,743,774 | 506,939,454 |
| 2043 | 506,939,454 | 20,370,282 | 53,352,976 | 811,103 | 35,898,498 | 509,044,156 |
| 2044 | 509,044,156 | 20,656,069 | 53,732,334 | 814,471 | 36,049,065 | 511,202,484 |
| 2045 | 511,202,484 | 20,972,031 | 54,265,981 | 817,924 | 36,199,191 | 513,289,801 |
| 2046 | 513,289,801 | 10,348,863 | 54,502,350 | 821,264 | 35,970,247 | 504,285,297 |
| 2047 | 504,285,297 | 9,886,789 | 54,394,708 | 806,856 | 35,299,566 | 494,270,087 |
| 2048 | 494,270,087 | 3,048,971 | 54,000,006 | 790,832 | 34,341,089 | 476,869,309 |
| 2049 | 476,869,309 | 494,475 | 53,342,033 | 762,991 | 33,002,462 | 456,261,221 |
| 2050 | 456,261,221 | 363,381 | 52,044,656 | 730,018 | 31,536,985 | 435,386,914 |
| 2051 | 435,386,914 | 267,109 | 50,711,168 | 696,619 | 30,054,540 | 414,300,776 |
| 2052 | 414,300,776 | 193,084 | 49,215,618 | 662,881 | 28,563,086 | 393,178,446 |
| 2053 | 393,178,446 | 137,623 | 47,563,268 | 629,086 | 27,075,147 | 372,198,862 |
| 2054 | 372,198,862 | 92,117 | 45,994,394 | 595,518 | 25,595,059 | 351,296,126 |
| 2055 | 351,296,126 | 52,194 | 44,255,604 | 562,074 | 24,126,755 | 330,657,398 |
| 2056 | 330,657,398 | 25,958 | 42,227,242 | 529,052 | 22,688,405 | 310,615,466 |
| 2057 | 310,615,466 | 11,529 | 40,368,018 | 496,985 | 21,288,152 | 291,050,145 |
| 2058 | 291,050,145 | 3,644 | 38,376,701 | 465,680 | 19,927,611 | 272,139,019 |
| 2059 | 272,139,019 | 1,349 | 36,469,780 | 435,422 | 18,612,123 | 253,847,289 |
| 2060 | 253,847,289 | 401 | 34,568,874 | 406,156 | 17,341,748 | 236,214,408 |
| 2061 | 236,214,408 | 83 | 32,684,453 | 377,943 | 16,118,978 | 219,271,073 |
| 2062 | 219,271,073 | 11 | 30,825,915 | 350,834 | 14,945,714 | 203,040,049 |
| 2063 | 203,040,049 | - | 29,002,523 | 324,864 | 13,823,287 | 187,535,949 |
| 2064 | 187,535,949 | - | 27,223,211 | 300,058 | 12,752,449 | 172,765,129 |
| 2065 | 172,765,129 | - | 25,495,808 | 276,424 | 11,733,391 | 158,726,288 |
| 2066 | 158,726,288 | - | 23,826,391 | 253,962 | 10,765,803 | 145,411,737 |
| 2067 | 145,411,737 | - | 22,219,110 | 232,659 | 9,848,978 | 132,808,946 |
| 2068 | 132,808,946 | - | 20,676,248 | 212,494 | 8,981,919 | 120,902,122 |

Single Discount Rate Development

Present Values of Projected Benefit Payments

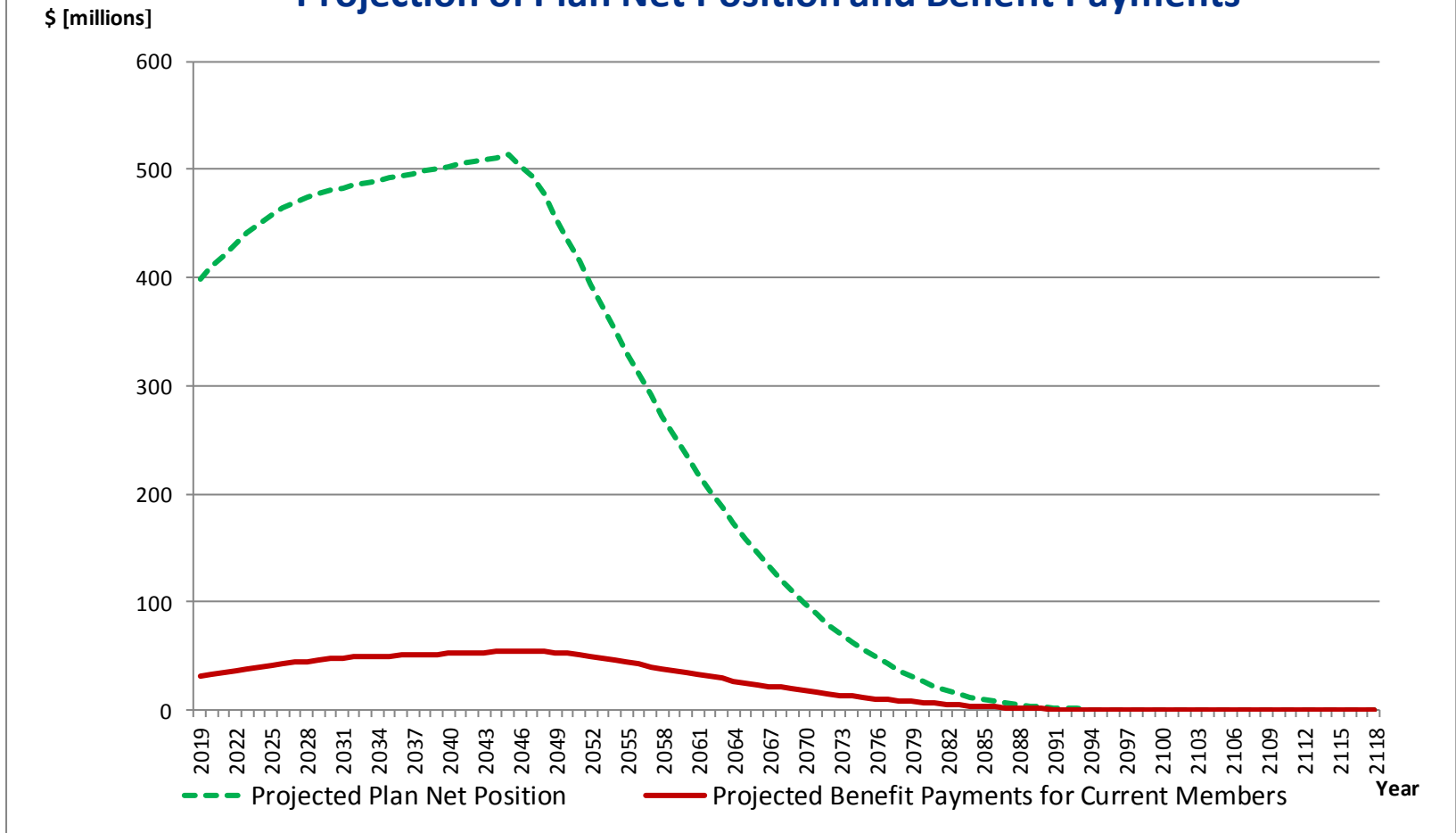
| Year | Projected Beginning Plan Net Position | Projected Benefit Payments | Funded Portion of Benefit Payments | Unfunded Portion of Benefit Payments | Present Value of Funded Benefit Payments using Expected Return Rate (v) | Present Value of Unfunded Benefit Payments using Municipal Bond Rate (vf) | Present Value of Benefit Payments using Single Discount Rate (sdr) |
|------|---------------------------------------|----------------------------|------------------------------------|--------------------------------------|---|---|--|
| (a) | (b) | (c) | (d) | (e) | (f)=(d)*v ^{(a)-.5} | (g)=(e)*vf ^{(a)-.5} | (h)=(c)/((1+sdr) ^{(a)-.5}) |
| 2019 | \$ 387,555,682 | \$ 31,272,266 | \$ 31,272,266 | \$ - | \$ 30,210,872 | \$ - | \$ 30,210,872 |
| 2020 | 398,698,522 | 32,700,446 | 32,700,446 | - | 29,482,575 | - | 29,482,575 |
| 2021 | 409,673,788 | 34,130,291 | 34,130,291 | - | 28,718,355 | - | 28,718,355 |
| 2022 | 420,426,624 | 35,726,738 | 35,726,738 | - | 28,055,677 | - | 28,055,677 |
| 2023 | 431,213,363 | 37,402,601 | 37,402,601 | - | 27,411,766 | - | 27,411,766 |
| 2024 | 441,083,024 | 39,113,804 | 39,113,804 | - | 26,753,037 | - | 26,753,037 |
| 2025 | 449,899,198 | 40,850,668 | 40,850,668 | - | 26,076,543 | - | 26,076,543 |
| 2026 | 457,535,951 | 42,550,824 | 42,550,824 | - | 25,349,340 | - | 25,349,340 |
| 2027 | 463,962,147 | 43,862,932 | 43,862,932 | - | 24,387,325 | - | 24,387,325 |
| 2028 | 469,514,038 | 45,217,750 | 45,217,750 | - | 23,462,986 | - | 23,462,986 |
| 2029 | 474,105,977 | 46,541,369 | 46,541,369 | - | 22,538,308 | - | 22,538,308 |
| 2030 | 477,722,778 | 47,664,257 | 47,664,257 | - | 21,541,841 | - | 21,541,841 |
| 2031 | 480,540,744 | 48,253,026 | 48,253,026 | - | 20,352,715 | - | 20,352,715 |
| 2032 | 483,118,131 | 48,878,892 | 48,878,892 | - | 19,240,971 | - | 19,240,971 |
| 2033 | 485,438,549 | 49,414,570 | 49,414,570 | - | 18,153,839 | - | 18,153,839 |
| 2034 | 487,582,361 | 49,756,160 | 49,756,160 | - | 17,059,572 | - | 17,059,572 |
| 2035 | 489,749,248 | 50,148,921 | 50,148,921 | - | 16,046,884 | - | 16,046,884 |
| 2036 | 491,893,357 | 50,547,934 | 50,547,934 | - | 15,095,251 | - | 15,095,251 |
| 2037 | 494,002,959 | 50,861,865 | 50,861,865 | - | 14,175,456 | - | 14,175,456 |
| 2038 | 496,171,358 | 51,394,802 | 51,394,802 | - | 13,368,164 | - | 13,368,164 |
| 2039 | 498,185,262 | 51,686,362 | 51,686,362 | - | 12,546,898 | - | 12,546,898 |
| 2040 | 500,298,752 | 52,078,306 | 52,078,306 | - | 11,798,453 | - | 11,798,453 |
| 2041 | 502,423,297 | 52,354,954 | 52,354,954 | - | 11,069,649 | - | 11,069,649 |
| 2042 | 504,672,004 | 52,754,981 | 52,754,981 | - | 10,409,919 | - | 10,409,919 |
| 2043 | 506,939,454 | 53,352,976 | 53,352,976 | - | 9,825,402 | - | 9,825,402 |
| 2044 | 509,044,156 | 53,732,334 | 53,732,334 | - | 9,234,965 | - | 9,234,965 |
| 2045 | 511,202,484 | 54,265,981 | 54,265,981 | - | 8,704,323 | - | 8,704,323 |
| 2046 | 513,289,801 | 54,502,350 | 54,502,350 | - | 8,158,877 | - | 8,158,877 |
| 2047 | 504,285,297 | 54,394,708 | 54,394,708 | - | 7,599,406 | - | 7,599,406 |
| 2048 | 494,270,087 | 54,000,006 | 54,000,006 | - | 7,040,843 | - | 7,040,843 |
| 2049 | 476,869,309 | 53,342,033 | 53,342,033 | - | 6,490,949 | - | 6,490,949 |
| 2050 | 456,261,221 | 52,044,656 | 52,044,656 | - | 5,910,478 | - | 5,910,478 |
| 2051 | 435,386,914 | 50,711,168 | 50,711,168 | - | 5,374,746 | - | 5,374,746 |
| 2052 | 414,300,776 | 49,215,618 | 49,215,618 | - | 4,868,163 | - | 4,868,163 |
| 2053 | 393,178,446 | 47,563,268 | 47,563,268 | - | 4,390,780 | - | 4,390,780 |
| 2054 | 372,198,862 | 45,994,394 | 45,994,394 | - | 3,962,622 | - | 3,962,622 |
| 2055 | 351,296,126 | 44,255,604 | 44,255,604 | - | 3,558,393 | - | 3,558,393 |
| 2056 | 330,657,398 | 42,227,242 | 42,227,242 | - | 3,168,737 | - | 3,168,737 |
| 2057 | 310,615,466 | 40,368,018 | 40,368,018 | - | 2,827,084 | - | 2,827,084 |
| 2058 | 291,050,145 | 38,376,701 | 38,376,701 | - | 2,508,284 | - | 2,508,284 |
| 2059 | 272,139,019 | 36,469,780 | 36,469,780 | - | 2,224,590 | - | 2,224,590 |
| 2060 | 253,847,289 | 34,568,874 | 34,568,874 | - | 1,967,931 | - | 1,967,931 |
| 2061 | 236,214,408 | 32,684,453 | 32,684,453 | - | 1,736,496 | - | 1,736,496 |
| 2062 | 219,271,073 | 30,825,915 | 30,825,915 | - | 1,528,468 | - | 1,528,468 |
| 2063 | 203,040,049 | 29,002,523 | 29,002,523 | - | 1,342,097 | - | 1,342,097 |
| 2064 | 187,535,949 | 27,223,211 | 27,223,211 | - | 1,175,697 | - | 1,175,697 |
| 2065 | 172,765,129 | 25,495,808 | 25,495,808 | - | 1,027,620 | - | 1,027,620 |
| 2066 | 158,726,288 | 23,826,391 | 23,826,391 | - | 896,252 | - | 896,252 |
| 2067 | 145,411,737 | 22,219,110 | 22,219,110 | - | 780,021 | - | 780,021 |
| 2068 | 132,808,946 | 20,676,248 | 20,676,248 | - | 677,422 | - | 677,422 |

Single Discount Rate Development

Present Values of Projected Benefit Payments (Concluded)

| Year | Projected Beginning Plan Net Position | Projected Benefit Payments | Funded Portion of Benefit Payments | Unfunded Portion of Benefit Payments | Present Value of Funded Benefit Payments using Expected Return Rate (v) | Present Value of Unfunded Benefit Payments using Municipal Bond Rate (vf) | Present Value of Benefit Payments using Single Discount Rate (sdr) |
|---------------|---------------------------------------|----------------------------|------------------------------------|--------------------------------------|---|---|--|
| (a) | (b) | (c) | (d) | (e) | (f)=(d)*v ^{(a)-5} | (g)=(e)*vf ^{(a)-5} | (h)=(c)/((1+sdr) ^{(a)-5}) |
| 2069 | \$ 120,902,122 | \$ 19,198,439 | \$ 19,198,439 | \$ - | \$ 587,031 | \$ - | \$ 587,031 |
| 2070 | 109,673,689 | 17,785,017 | 17,785,017 | - | 507,525 | - | 507,525 |
| 2071 | 99,105,503 | 16,434,342 | 16,434,342 | - | 437,686 | - | 437,686 |
| 2072 | 89,179,820 | 15,144,160 | 15,144,160 | - | 376,412 | - | 376,412 |
| 2073 | 79,879,960 | 13,911,934 | 13,911,934 | - | 322,711 | - | 322,711 |
| 2074 | 71,190,677 | 12,735,121 | 12,735,121 | - | 275,700 | - | 275,700 |
| 2075 | 63,098,269 | 11,611,395 | 11,611,395 | - | 234,599 | - | 234,599 |
| 2076 | 55,590,459 | 10,538,834 | 10,538,834 | - | 198,720 | - | 198,720 |
| 2077 | 48,656,083 | 9,516,077 | 9,516,077 | - | 167,462 | - | 167,462 |
| 2078 | 42,284,589 | 8,542,456 | 8,542,456 | - | 140,297 | - | 140,297 |
| 2079 | 36,465,361 | 7,618,043 | 7,618,043 | - | 116,766 | - | 116,766 |
| 2080 | 31,186,948 | 6,743,651 | 6,743,651 | - | 96,466 | - | 96,466 |
| 2081 | 26,436,240 | 5,920,838 | 5,920,838 | - | 79,045 | - | 79,045 |
| 2082 | 22,197,578 | 5,151,786 | 5,151,786 | - | 64,188 | - | 64,188 |
| 2083 | 18,451,922 | 4,438,989 | 4,438,989 | - | 51,617 | - | 51,617 |
| 2084 | 15,176,291 | 3,784,818 | 3,784,818 | - | 41,073 | - | 41,073 |
| 2085 | 12,343,607 | 3,191,110 | 3,191,110 | - | 32,319 | - | 32,319 |
| 2086 | 9,922,951 | 2,658,833 | 2,658,833 | - | 25,132 | - | 25,132 |
| 2087 | 7,880,197 | 2,187,860 | 2,187,860 | - | 19,300 | - | 19,300 |
| 2088 | 6,178,905 | 1,776,918 | 1,776,918 | - | 14,629 | - | 14,629 |
| 2089 | 4,781,350 | 1,423,610 | 1,423,610 | - | 10,938 | - | 10,938 |
| 2090 | 3,649,591 | 1,124,502 | 1,124,502 | - | 8,063 | - | 8,063 |
| 2091 | 2,746,527 | 875,297 | 875,297 | - | 5,858 | - | 5,858 |
| 2092 | 2,036,855 | 671,066 | 671,066 | - | 4,191 | - | 4,191 |
| 2093 | 1,487,847 | 506,505 | 506,505 | - | 2,952 | - | 2,952 |
| 2094 | 1,069,928 | 376,181 | 376,181 | - | 2,046 | - | 2,046 |
| 2095 | 757,031 | 274,776 | 274,776 | - | 1,395 | - | 1,395 |
| 2096 | 526,729 | 197,282 | 197,282 | - | 935 | - | 935 |
| 2097 | 360,177 | 139,144 | 139,144 | - | 615 | - | 615 |
| 2098 | 241,897 | 96,344 | 96,344 | - | 398 | - | 398 |
| 2099 | 159,464 | 65,445 | 65,445 | - | 252 | - | 252 |
| 2100 | 103,121 | 43,584 | 43,584 | - | 157 | - | 157 |
| 2101 | 65,379 | 28,438 | 28,438 | - | 95 | - | 95 |
| 2102 | 40,617 | 18,168 | 18,168 | - | 57 | - | 57 |
| 2103 | 24,715 | 11,359 | 11,359 | - | 33 | - | 33 |
| 2104 | 14,723 | 6,947 | 6,947 | - | 19 | - | 19 |
| 2105 | 8,585 | 4,154 | 4,154 | - | 11 | - | 11 |
| 2106 | 4,899 | 2,428 | 2,428 | - | 6 | - | 6 |
| 2107 | 2,736 | 1,387 | 1,387 | - | 3 | - | 3 |
| 2108 | 1,496 | 775 | 775 | - | 2 | - | 2 |
| 2109 | 801 | 423 | 423 | - | 1 | - | 1 |
| 2110 | 420 | 226 | 226 | - | - | - | - |
| 2111 | 216 | 118 | 118 | - | - | - | - |
| 2112 | 109 | 61 | 61 | - | - | - | - |
| 2113 | 53 | 31 | 31 | - | - | - | - |
| 2114 | 25 | 15 | 15 | - | - | - | - |
| 2115 | 12 | 7 | 7 | - | - | - | - |
| 2116 | 5 | 3 | 3 | - | - | - | - |
| 2117 | 2 | 1 | 1 | - | - | - | - |
| 2118 | - | - | - | - | - | - | - |
| Totals | \$ 604,113,747 | \$ - | \$ 604,113,747 | \$ - | \$ - | \$ - | \$ 604,113,747 |

Projection of Plan Net Position and Benefit Payments



SECTION H

GLOSSARY OF TERMS

Glossary of Terms

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| <i>Actuarial Accrued Liability (AAL)</i> | The AAL is the difference between the actuarial present value of all benefits and the actuarial value of future normal costs. The definition comes from the fundamental equation of funding which states that the present value of all benefits is the sum of the Actuarial Accrued Liability and the present value of future normal costs. The AAL may also be referred to as "accrued liability" or "actuarial liability." |
| <i>Actuarial Assumptions</i> | These assumptions are estimates of future experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and compensation increases. Actuarial assumptions are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (compensation increases, payroll growth, inflation and investment return) consist of an underlying real rate of return plus an assumption for a long-term average rate of inflation. |
| <i>Accrued Service</i> | Service credited under the system which was rendered before the date of the actuarial valuation. |
| <i>Actuarial Equivalent</i> | A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions. |
| <i>Actuarial Cost Method</i> | A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of the pension trust benefits between future normal cost and actuarial accrued liability. The actuarial cost method may also be referred to as the actuarial funding method. |
| <i>Actuarial Gain (Loss)</i> | The difference in liabilities between actual experience and expected experience during the period between two actuarial valuations is the gain (loss) on the accrued liabilities. |
| <i>Actuarial Present Value (APV)</i> | The amount of funds currently required to provide a payment or series of payments in the future. The present value is determined by discounting future payments at predetermined rates of interest and probabilities of payment. |
| <i>Actuarial Valuation</i> | The actuarial valuation report determines, as of the actuarial valuation date, the service cost, total pension liability, and related actuarial present value of projected benefit payments for pensions. |
| <i>Actuarial Valuation Date</i> | The date as of which an actuarial valuation is performed. |
| <i>Actuarially Determined Contribution (ADC) or Annual Required Contribution (ARC)</i> | A calculated contribution into a defined benefit pension plan for the reporting period, most often determined based on the funding policy of the plan. Typically the Actuarially Determined Contribution has a normal cost payment and an amortization payment. |

Glossary of Terms

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| <i>Amortization Payment</i> | The amortization payment is the periodic payment required to pay off an interest-discounted amount with payments of interest and principal. |
| <i>Amortization Method</i> | The method used to determine the periodic amortization payment may be a level dollar amount, or a level percent of pay amount. The period will typically be expressed in years, and the method will either be “open” (meaning, reset each year) or “closed” (the number of years remaining will decline each year). |
| <i>Cost-of-Living Adjustments</i> | Postemployment benefit changes intended to adjust benefit payments for the effects of inflation. |
| <i>Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (cost-sharing pension plan)</i> | A multiple-employer defined benefit pension plan in which the pension obligations to the employees of more than one employer are pooled and pension plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan. |
| <i>Covered-Employee Payroll</i> | The payroll of covered employees, which is typically only the pensionable pay and does not include pay above any pay cap. |
| <i>Deferred Retirement Option Program (DROP)</i> | A program that permits a plan member to elect a calculation of benefit payments based on service credits and salary, as applicable, as of the DROP entry date. The plan member continues to provide service to the employer and is paid for the service by the employer after the DROP entry date; however, the pensions that would have been paid to the plan member are credited to an individual member account within the defined benefit pension plan until the end of the DROP period. Other variations for DROP exist and will be more fully detailed in the plan provision section of the valuation report. |
| <i>Deferred Inflows and Outflows</i> | The deferred inflows and outflows of pension resources are amounts used under GASB Statement No. 68 in developing the annual pension expense. Deferred inflows and outflows arise with differences between expected and actual experiences; changes of assumptions. The portion of these amounts not included in pension expense should be included in the deferred inflows or outflows of resources. |
| <i>Discount Rate</i> | For GASB purposes, the discount rate is the single rate of return that results in the present value of all projected benefit payments to be equal to the sum of the funded and unfunded projected benefit payments, specifically: <ol style="list-style-type: none">1. The benefit payments to be made while the pension plans’ fiduciary net position is projected to be greater than the benefit payments that are projected to be made in the period; and2. The present value of the benefit payments not in (1) above, discounted using the municipal bond rate. |

Glossary of Terms

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| <i>Entry Age Actuarial Cost Method (EAN)</i> | The EAN is a funding method for allocating the costs of the plan between the normal cost and the accrued liability. The actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis (either level dollar or level percent of pay) over the earnings or service of the individual between entry age and assumed exit ages(s). The portion of the actuarial present value allocated to a valuation year is the normal cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future normal costs is the actuarial accrued liability. The sum of the accrued liability plus the present value of all future normal costs is the present value of all benefits. |
| <i>GASB</i> | The Governmental Accounting Standards Board is an organization that exists in order to promulgate accounting standards for governmental entities. |
| <i>Fiduciary Net Position</i> | The fiduciary net position is the value of the assets of the trust. |
| <i>Long-Term Expected Rate of Return</i> | The long-term rate of return is the expected return to be earned over the entire trust portfolio based on the asset allocation of the portfolio. |
| <i>Money-Weighted Rate of Return</i> | The money-weighted rate of return is a method of calculating the returns that adjusts for the changing amounts actually invested. For purposes of GASB Statement No. 67, money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. |
| <i>Multiple-Employer Defined Benefit Pension Plan</i> | A multiple-employer plan is a defined benefit pension plan that is used to provide pensions to the employees of more than one employer. |
| <i>Municipal Bond Rate</i> | The Municipal Bond Rate is the discount rate to be used for those benefit payments that occur after the assets of the trust have been depleted. |
| <i>Net Pension Liability (NPL)</i> | The NPL is the liability of employers and non-employer contribution entities to plan members for benefits provided through a defined benefit pension plan. |
| <i>Non-Employer Contribution Entities</i> | Non-employer contribution entities are entities that make contributions to a pension plan that is used to provide pensions to the employees of other entities. For purposes of the GASB Accounting statement plan members are not considered non-employer contribution entities. |
| <i>Normal Cost</i> | The actuarial present value of the pension trust benefits allocated to the current year by the actuarial cost method. |

Glossary of Terms

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| <i>Other Postemployment Benefits (OPEB)</i> | All postemployment benefits other than retirement income (such as death benefits, life insurance, disability, and long-term care) that are provided separately from a pension plan, as well as postemployment healthcare benefits regardless of the manner in which they are provided. Other post-employment benefits do not include termination benefits. |
| <i>Real Rate of Return</i> | The real rate of return is the rate of return on an investment after adjustment to eliminate inflation. |
| <i>Service Cost</i> | The service cost is the portion of the actuarial present value of projected benefit payments that is attributed to a valuation year. |
| <i>Total Pension Expense</i> | The total pension expense is the sum of the following items that are recognized at the end of the employer's fiscal year: <ol style="list-style-type: none">1. Service Cost2. Interest on the Total Pension Liability3. Current-Period Benefit Changes4. Employee Contributions (made negative for addition here)5. Projected Earnings on Plan Investments (made negative for addition here)6. Pension Plan Administrative Expense7. Other Changes in Plan Fiduciary Net Position8. Recognition of Outflow (Inflow) of Resources due to Liabilities9. Recognition of Outflow (Inflow) of Resources due to Assets |
| <i>Total Pension Liability (TPL)</i> | The TPL is the portion of the actuarial present value of projected benefit payments that is attributed to past periods of member service. |
| <i>Unfunded Actuarial Accrued Liability (UAAL)</i> | The UAAL is the difference between actuarial accrued liability and valuation assets. |
| <i>Valuation Assets</i> | The valuation assets are the assets used in determining the unfunded liability of the plan. For purposes of the GASB Statement No. 67, the valuation asset is equal to the market value of assets. |



April 17, 2019

Ms. Peggy Korzen
Executive Director
City of Grand Rapids Police and Fire
Retirement System
233 East Fulton, Suite 216
Grand Rapids, Michigan 49503

Dear Peggy:

Please find enclosed 12 copies of the GASB Statement Nos. 67 and 68 Accounting and Financial Schedules report of the Grand Rapids Police and Fire Retirement System.

We will be happy to meet with the Board to discuss the results of this report.

Sincerely,

A handwritten signature in black ink that reads "David L. Hoffman". The signature is written in a cursive style with a large initial "D".

David L. Hoffman

DLH:rmn

cc: BDD USA, LLP (+1 report copy)
Attention: Ms. Pam Slaugh