CITY OF GRAND RAPIDS POLICE AND FIRE RETIREMENT SYSTEM 39TH ANNUAL ACTUARIAL VALUATION DECEMBER 31, 2005



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		25 AND NO. 27 OF THE GOVERNMENTAL ACCOUNTING STANDARDS BOARD

May 4, 2006

The Board of Trustees City of Grand Rapids Police and Fire Retirement System Grand Rapids, Michigan

Dear Board Members:

The results of the *39th Annual Actuarial Valuation* of the City of Grand Rapids Police and Fire Retirement System are presented in this report. The purpose of the annual valuation is to measure the system's funding progress and to determine the City's contribution rate for the ensuing fiscal year in accordance with established funding policies.

The valuation was based upon statistical data, furnished by your Executive Director concerning Retirement System benefits, financial transactions, and individual members, terminated members, retirants and beneficiaries. Data was checked for internal and year-to-year consistency but was not otherwise audited.

The date of the valuation was December 31, 2005.

To the best of our knowledge this report is complete and accurate and was made in accordance with standards of practice prescribed by the Actuarial Standards Board and in compliance with the Retirement System Ordinance.

Respectfully submitted,

Norman L. Jones

David L. Hoffman

DLH:sew

# SECTION A

## Valuation Results

### CONTRIBUTIONS TO PROVIDE BENEFITS FOR THE FISCAL YEAR BEGINNING JULY 1, 2006 BASED UPON A DECEMBER 31, 2005 VALUATION DATE

	% of	% of
Contributions for	Valuation Payroll	Gross-Up Payroll
Normal cost of benefits:		
Age & service pensions	18.08 %	16.17 %
Disability pensions (CRF)	4.38 %	3.92 %
Death-in-service pensions	0.58 %	0.52 %
Refunds of member contributions	0.19 %	0.17 %
Totals	23.23 %	20.78 %
Member contributions (weighted average)	5.71 %	5.10 %
Employer Normal Cost	17.52 %	15.68 %
Unfunded actuarial accrued liabilities*	0.00 %	0.00 %
Section 1.263(2) full funding credit*	(10.12)%	(9.05)%
INITIAL COMPUTED EMPLOYER RATE	7.40 %	6.63 %
Ordinance Section 1.263(3) Reduction+	(7.40)%	(6.63)%
ADJUSTED COMPUTED EMPLOYER RATE@	0.00 %	0.00 %

\* Amortized as a level percent-of-payroll over a period of 15 years.

- @ In addition to this percent-of-payroll contribution, the City contributes for (i) certain Supplemental Benefits for a small, closed group of retirants and beneficiaries in accordance with the provisions of Ordinance Section 1.292, and (ii) 0.5% of payroll to provide a Medicare Supplement for members retiring after June 30, 1990.
- + See page A-3 for derivation of Ordinance Section 1.263(3) reduction.

#### **DETERMINING EMPLOYER DOLLAR CONTRIBUTIONS**

For any period of time, the percent-of-payroll contribution rate needs to be converted to dollars – and then contributed to the Retirement System in a timely manner.

The recommended procedure is: (1) at the end of each payroll period, multiply the active member payroll for the period by the employer contribution percent; and (2) promptly contribute the dollar amount so determined.

Valuation payroll is \$ 33,407,682. "Gross-Up" payroll is \$ 37,358,737. *In financing the actuarial accrued liabilities*, valuation assets of \$325,044,112 were distributed as follows:

	Present Valuation Assets Appli			ied to	
Reserves for	Member Actuarial Accrued Liabilities	Retired Life Actuarial Accrued Liabilities	Contingency Reserve	Totals	
Member Contributions (MDF)	\$ 23,388,950			\$ 23,388,950	
Employer Contributions (EAF)	81,044,407			81,044,407	
Retired Benefit Payments (BRF) (CRF)	3,307,166 214,106	\$ 143,974,800 24,615,576		147,281,966 24,829,682	
Undistributed Income (IEF)	(4,086,587)			(4,086,587)	
Valuation Asset Adjustment	52,585,694			52,585,694	
Totals	\$156,453,736	\$ 168,590,376	\$0	\$325,044,112	

*Assets were applied* against actuarial accrued liabilities in determining unfunded actuarial accrued liabilities as follows:

	Retire Live		Active Members	Total
Computed Actuarial Accrued Liabilities and Reserves	\$168,590	376	\$ 115,671,697	\$284,262,073
Applied Assets	168,590	376	156,453,736	325,044,112
Unfunded Actuarial Accrued Liabilities/ (Full Funding Credit)	\$	0	\$ (40,782,039)	\$ (40,782,039)

City of Grand Rapids Police and Fire Retirement System

#### Section 1.263(3) reads as follows:

"Notwithstanding the offset to current service contributions under Section 1.263(2), the City shall make a contribution in the amount determined in this paragraph. In the event the System has greater valuation assets than actuarial accrued liabilities, the City will pay its current service contribution during its next ensuing fiscal year reduced by 10% for each 1%, or portion thereof, that valuation assets exceed the actuarial accrued liabilities, as determined on the prior December 31 valuation date, except as provided below. The unreduced current service contribution will be paid during the City's next ensuing fiscal year if the market value of assets on the March 31 prior to the next ensuing fiscal year for the City is less than 95% of the actuarial accrued liability determined on the prior December 31. No contribution will be made during the City's next ensuing fiscal year if the March 31 prior to the City's next ensuing fiscal year exceeds the actuarial present value of expected future benefit payments determined on the prior December 31. This subsection (3) shall be effective beginning with the contribution rate for July 1, 1994 (FY 1995)."

The 110% test specified in the second sentence is applied as follows:

December 31, 2005
\$284,262,073
325,044,112
114.35%
17.52%
100.00%
0.00%
0.00%

Actual experience will never (except by coincidence) coincide exactly with assumed experience. Gains and losses often cancel each other over a period of years, but sizeable year-to-year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below, along with a year-by-year comparative schedule.

		December 31, 2005	December 31, 2004
(1)	UAAL* at start of year	\$(29,979,869)	\$(25,779,717)
(2)	Normal cost from last valuation	6,915,553	6,421,619
(3)	Actual employer contributions	192,259	727,754
(4)	Interest accrual $[(1) + 1/2[(2) - (3)] \times .07$	(1,863,276)	(1,605,295)
(5)	Expected UAAL before changes: [(1) + (2) - (3) + (4)]	(25,119,851)	(21,691,147)
(6)	Effect of benefit changes	none	none
(7)	Effect of revised actuarial assumptions or valuation methods	(10,808,456)	none
(8)	Change in the SPDR (13th Check Reserve) Distribution Pension Reserve Account	0	0
(9)	Expected UAAL after changes: (5) + (6) + (7) + (8)	(35,928,307)	(21,691,147)
(10)	Actual UAAL at end of year	(40,782,039)	(29,979,869)
(11)	Gain (loss): (9) - (10)	\$4,853,732	\$8,288,722
(12)	Gain (loss) as percent of the beginning liabilities at start of period (\$285,041,937)	1.7%	3.0%

\* Unfunded Actuarial Accrued Liabilities.

Valuation Date	Experience Gain (Loss) As % of Beginning Accrued Liability
6/30/2000	(1.9)%
6/30/2001	(7.0)%
6/30/2002	(11.8)%
6/30/2003	(9.3)%
12/31/2003 @	12.8 %
12/31/2004	3.0 %
12/31/2005	1.7 %
One-half year ended December 31.	

City of Grand Rapids Police and Fire Retirement System

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### SUMMARY STATEMENT OF SYSTEM RESOURCES AND OBLIGATIONS YEAR ENDED DECEMBER 31, 2005

#### PRESENT RESOURCES AND EXPECTED FUTURE RESOURCES

A.	<ul><li>Present valuation assets:</li><li>1. Net assets from system financial statements</li><li>2. Market (Funding) value adjustment</li><li>3. Valuation assets</li></ul>	\$327,025,888 (1,981,776) 325,044,112
B.	<ul> <li>Actuarial present value of expected future</li> <li>Employer contributions: <ol> <li>For normal costs</li> <li>For unfunded actuarial accrued liability</li> <li>Total</li> </ol> </li> </ul>	65,151,131 (40,782,039) 24,369,092
C.	Actuarial present value of expected future member contributions	18,727,100
D.	Total Present and Expected Future Resources	\$368,140,304

#### ACTUARIAL PRESENT VALUE OF EXPECTED FUTURE BENEFIT PAYMENTS

A.	To retired lives:	
	1. Annual allowances - BRF	\$143,974,800
	- CRF	24,615,576
	2. Reserve	none
	3. Total	168,590,376
B.	To vested terminated members	2,796,278
C.	To present active members: 1. Allocated to service rendered prior to	
	valuation date (actuarial accrued liability) 2. Allocated to service likely to be rendered	112,875,419
	after valuation date	83,878,231
	3. Total	196,753,650
	Benefit Payments	\$368,140,304

**COMMENT A.** Overall experience was more favorable than assumed during the period ending December 31, 2005 (see page A-4). The primary source of experience gain was a greater than assumed rate of recognized investment income (i.e., on a funding value basis). Additional small gains were due to salary experience and retired life mortality.

**COMMENT B.** A 5-year experience study was completed in December 2005, in order to determine how well the present actuarial assumptions reflect the Retirement System's actual experience. The Board adopted the recommended demographic assumptions, as well as the economic assumptions labeled Alternate 2, with an investment return of 7.5% and wage inflation of 4.0%. These assumptions were used in the December 31, 2005 actuarial valuation.

**RECOMMENDATION FOR RESERVE TRANSFER.** Inter-fund transfers are made either when (i) there is a residual December 31 balance in the Income-Expense Fund (IEF) after regular interest credits have been made or (ii) the year end balance in either the Benefit Reserve Fund (BRF) or Casualty Reserve Fund (CRF) falls below the present value of benefits currently being paid. On December 31, 2005, there was a balance in the IEF (see page B-8). Therefore, the following adjusting transfers are recommended:

Transfer From	Transfer To	Amount
FTOIII	10	Amount
IEF	CRF	\$ (214,106)
IEF	BRF	(3,307,166)
IEF	EAF	(565,315)

For valuation purposes, it was assumed that recommended transfers would be made. Ending balances, on a cost basis, in each reserve fund, as of December 31, 2005, were assumed to be as follows:

MDF	EAF	BRF	CRF	IEF
\$23,388,950	\$80,322,282	\$143,974,800	\$24,615,576	\$0

**CONCLUSION.** The City's contribution rate for the fiscal year beginning July 1, 2006 has been computed to be 0.00% of active member payroll based on the funding policy specified in the retirement ordinance. The system continues to be in excellent financial condition. Over the long term, the Retirement System's viability is dependent on receiving City contributions at the recommended levels or exceeding the current investment return assumptions on a regular basis.

## **BENEFIT RESERVE FUND COMPARATIVE STATEMENT**

Valuation	Allowances Valuation Being Paid		BRF	Actuarial Accrued	Assets/
Date	No. *	\$/Month	Assets	Liabilities	Liabilities
6/30/1990	384	\$ 353,352	\$ 41,231,628	\$ 41,712,360	98.8%
6/30/1991	400	398,031	45,524,717	47,293,644	96.3%
6/30/1992	402	413,907	45,385,380	51,274,296	88.5%
6/30/1993	407	467,559	56,180,491	58,557,960	95.9%
6/30/1994	435	541,725	66,051,111	68,845,704	95.9%
6/30/1995	459	627,560	77,220,497	80,150,076	96.3%
6/30/1996	461	677,015	83,301,082	87,177,204	95.6%
6/30/1997	487	794,296	102,380,668	103,260,072	99.1%
6/30/1998	493	851,973	107,928,659	110,669,460	97.5%
6/30/1999	499	898,586	111,412,944	115,585,584	96.4%
6/30/2000	507	944,958	117,164,662	120,407,496	97.3%
6/30/2001	513	990,722	120,396,308	127,594,608	94.4%
6/30/2002	520	1,039,831	129,873,949	133,501,368	97.3%
6/30/2003	526	1,088,786	137,979,428	138,363,132	99.7%
12/31/2003	531	1,112,249	136,051,587	140,824,416	96.6%
12/31/2004	542	1,176,973	153,594,184	148,382,784	103.5%
12/31/2005	541	1,183,651	147,281,966	143,974,800	102.3%

\* Alternate payees under EDRO's counted as separate allowances beginning in 1997.

## CASUALTY RESERVE FUND COMPARATIVE STATEMENT

Valuation	Disabilities Valuation Being Paid		CRF	Liabilities for Present	Contingency
Date	No.	No. \$/Month		Disabilities	Reserve
6/30/1990	22	\$ 19,696	\$ 3,262,392	\$ 2,731,440	\$ 530,952
6/30/1991	29	33,597	3,705,051	4,826,340	(1,121,289)
6/30/1992	37	48,523	3,627,146	7,334,784	(3,707,638)
6/30/1993	38	54,086	7,112,030	8,247,408	(1,135,378)
6/30/1994	39	57,632	8,077,450	8,735,628	(658,178)
6/30/1995	43	66,805	8,620,106	10,137,444	(1,517,338)
6/30/1996	42	66,494	9,796,618	10,032,192	(235,574)
6/30/1997	44	73,553	9,828,796	11,151,720	(1,322,924)
6/30/1998	46	78,977	11,053,214	11,871,948	(818,734)
6/30/1999	48	86,784	11,814,236	13,093,908	(1,279,672)
6/30/2000	50	92,101	12,505,464	13,881,516	(1,376,052)
6/30/2001	53	100,380	13,260,228	16,246,464	(2,986,236)
6/30/2002	67	137,692	14,383,251	20,999,064	(6,615,813)
6/30/2003	72	153,188	20,688,560	23,355,132	(2,666,572)
12/31/2003	73	156,598	22,473,127	23,799,576	(1,326,449)
12/31/2004	76	165,328	24,431,076	24,998,496	(567,420)
12/31/2005	76	169,242	24,829,682	24,615,576	214,106

		Actuarial Accrued		<b>Unfunded Actuarial Accrued</b>			
Valuation Date	Valuation Assets	Liability Dollar Amount	Liability Funded Ratio <sup>1</sup>	Dollar Amount	Ratio to Payroll <sup>2</sup>	Financing Period	
9/30/1975	\$ 18.7	\$ 37.8	49.4%	\$ 19.1	197 %	17	
9/30/1980 #	40.5	62.8	64.6%	22.3	184 %	17	
9/30/1985	75.6	84.6	89.3%	9.0	58 %	23	
6/30/1990 6/30/1991 6/30/1992 # 6/30/1993 * 6/30/1994 6/30/1995 # 6/30/1996 6/30/1997	139.8 145.2 155.7 181.5 193.0 202.0 229.7 255.4	120.6 127.8 147.7 161.5 169.8 180.6 194.3 208.6	115.9% 113.6% 105.4% 112.4% 113.7% 111.9% 118.2% 122.4%	(19.2) (17.4) (8.0) (20.1) (23.2) (21.4) (35.4) (46.8)		18 17 16 15 15 15 15	
6/30/1998	283.6	219.2	129.4%	(46.8) (64.4)	-	15 15	
6/30/1999 6/30/2000 6/30/2001 #* 6/30/2002 # 6/30/2003 12/31/2003 #@ 12/31/2004 12/31/2005 12/31/2005 *	302.3 310.5 305.3 287.1 270.2 301.8 315.0 325.0 325.0	226.9 238.4 249.2 265.8 276.9 276.1 285.0 295.1 284.3	133.3% 130.2% 122.5% 108.0% 97.6% 109.3% 110.5% 110.2% 114.3%	(75.5) $(72.1)$ $(56.1)$ $(21.4)$ $6.7$ $(25.8)$ $(30.0)$ $(30.0)$ $(40.8)$		15 15 15 15 15 15 15 15 15 15	

#### ACTUARIAL ACCRUED LIABILITIES & ASSETS HISTORICAL COMPARATIVE SCHEDULE (\$ AMOUNTS IN MILLIONS)

\* *Revised actuarial assumptions.* 

# Retirement System amended.

- 1. Valuation Assets As A Percent of AAL is a traditional measure of a system's funding progress. Except in years when the system is amended or actuarial assumptions are revised, this percent can be expected to move gradually toward 100%.
- 2. UAAL As A Percent of Valuation Payroll is another relative index of condition. Unfunded actuarial accrued liabilities represent debt, while active member payroll represents the system's capacity to collect contributions to pay toward debt. The lower the percent, the greater the financial strength and vice-versa.

## CITY AND MEMBER CONTRIBUTIONS HISTORICAL COMPARISON

Valuation	Computed Contributions asValuationFiscal%'s of Active Member Payroll				
Date	Year	Member	Employer	Total	
6/30/1975	76/77	5.90%	27.60%	33.50%	
6/30/1976	77/78	5.90%	27.60%	33.50%	
6/30/1977	78/79	5.90%	27.60%	33.50%	
6/30/1978	79/80	5.90%	27.60%	33.50%	
6/30/1979	80/81	5.90%	27.60%	33.50%	
6/30/1980 #	81/82	5.90%	27.60%	33.50%	
6/30/1981 *	82/83	5.90%	27.60%	33.50%	
6/30/1982	83/84	5.90%	27.60%	33.50%	
6/30/1983	84/85	5.90%	26.60%	32.50%*	
6/30/1984 #	85/86	5.90%	18.45%	24.35%	
6/30/1985	86/87	4.90%	17.79%	22.69%	
6/30/1986 #	87/88	6.44%	17.47%	23.91%	
6/30/1987	88/89	6.41%	16.93%	23.34%	
6/30/1988 *	89/90	6.41%	15.93%	22.34%	
6/30/1989 #	90/91	5.48%	16.91%	22.39%	
6/30/1990	91/92	5.49%	9.03%	14.52%	
6/30/1991	92/93	5.45%	9.95%	15.40%	
6/30/1992 #	93/94	6.07%	16.22%	22.29%	
6/30/1993 *	94/95	5.60% +	0.00%	5.60%	
6/30/1994	95/96	5.60% +	0.00%	5.60%	
6/30/1995 #	96/97	5.98%+	0.00%	5.98%	
6/30/1996	97/98	5.90% +	0.00%	5.90%	
6/30/1997	98/99	5.90% +	0.00%	5.90%	
6/30/1998	99/00	5.90% +	0.00%	5.90%	
6/30/1999	00/01	5.90% +	0.00%	5.90%	
6/30/2000	01/02	5.90%+	0.00%	5.90%	
6/30/2001 #*	02/03	6.09% +	0.00%	6.09%	
6/30/2002 #	03/04	8.13%+	2.96%	11.09%	
6/30/2003	-	8.12%+	16.65%	24.77%	
12/31/2003 #@	04/05	7.12% +	1.08%	8.20%	
12/31/2004	05/06	5.10%+	0.00%	5.10%	
12/31/2005	-	5.10% +	0.00%	5.10%	
12/31/2005 *	06/07	5.10%+	0.00%	5.10%	

\* Revised actuarial assumptions.

# Retirement System amended.

+ Adjusted for contributions on items of pay not included in valuation payroll and/or temporary reduction in contribution rate.

					<b>Retired Lives</b>			
	Active Members				Active	Annual l	Benefits	
Valuation			luation Payro			per		As a %
Date	No.	<b>\$ Millions</b>	Average	% Incr.	No. &	Retired	<b>\$</b> Millions	of Pay
9/30/1975	595	\$ 9.7	\$16,323	6.5 %	275	2.2	\$ 0.9	9.0 %
9/30/1980 #	569	12.1	21,243	4.1 %	331	1.7	1.6	13.3 %
9/30/1985	533	15.5	29,056	6.3 %	380	1.4	2.9	18.6 %
9/30/1986 #	540	16.3	30,167	3.8 %	390	1.4	3.2	19.5 %
6/30/1987	536	16.3	30,393	0.7 %	380	1.4	3.2	19.6 %
6/30/1988 *	531	16.8	31,719	4.4 %	387	1.4	3.6	21.4 %
6/30/1989 #	518	17.3	33,409	5.3 %	392	1.3	3.9	22.5 %
6/30/1990	492	17.2	34,908	4.5 %	406	1.2	4.5	26.1 %
6/30/1991	514	18.3	35,553	1.8 %	429	1.2	5.2	28.3 %
6/30/1992 #	523	19.7	37,627	5.8 %	439	1.2	5.5	28.2 %
6/30/1993 *	529	20.7	39,071	3.8 %	445	1.2	6.3	30.4 %
6/30/1994	554	22.2	40,139	2.7 %	474	1.2	7.2	32.3 %
6/30/1995 #	546	22.5	41,205	2.7 %	502	1.1	7.6	33.8 %
6/30/1996	600	25.0	41,609	1.0 %	503	1.1	8.9	35.6 %
6/30/1997	605	25.8	42,587	2.4 %	531	1.1	10.4	40.4 %
6/30/1998	614	26.6	43,394	1.9 %	539	1.1	11.2	42.1 %
6/30/1999	619	28.0	45,277	4.3 %	547	1.1	11.8	42.1 %
6/30/2000	620	29.9	48,187	6.4 %	557	1.1	12.4	41.5 %
6/30/2001 #*	629	31.8	50,513	4.8 %	566	1.1	13.1	41.2 %
6/30/2002 #	622	32.5	52,265	3.5 %	587	1.1	14.1	43.5 %
6/30/2003	619	33.5	54,190	3.7 %	598	1.0	14.9	44.4 %
12/31/2003 #@	608	33.1	54,443	0.5 %	604	1.0	15.2	46.0 %
12/31/2004	583	32.5	55,821	2.5 %	618	0.9	16.1	49.5 %
12/31/2005 *	576	33.4	57,999	3.9 %	617	0.9	16.2	48.5 %

## ACTIVE MEMBERS AND RETIRED LIVES HISTORIC COMPARATIVE SCHEDULE

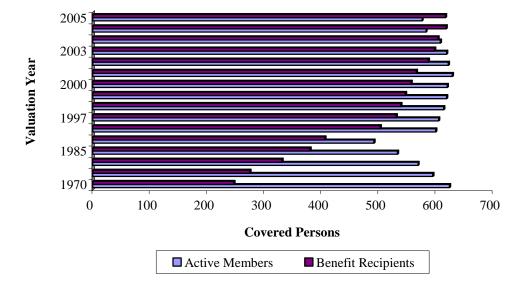
#### 20 Year Average

3.4 %

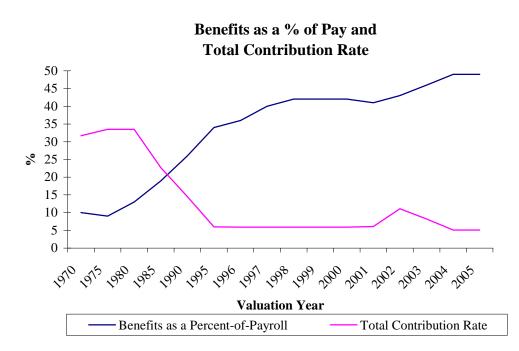
\* Revised actuarial assumptions.

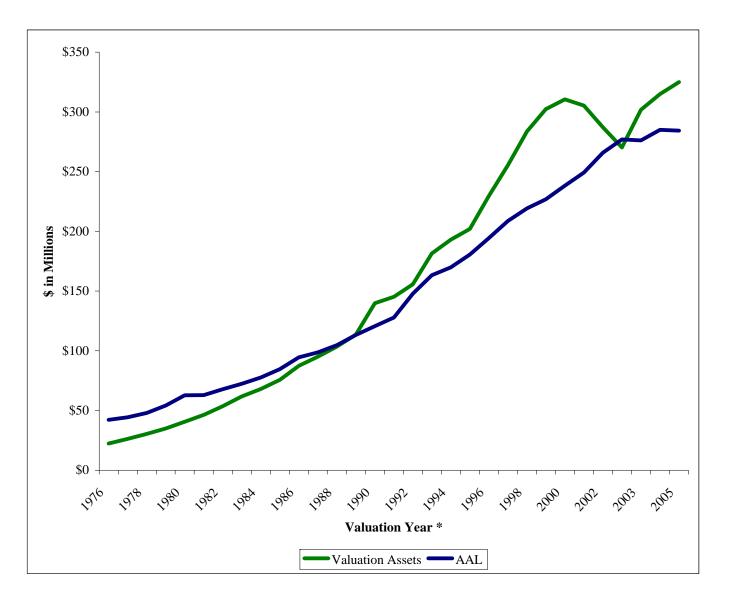
# Retirement System amended.

& Alternate payees under EDRO's are counted as separate retired lives beginning in 1997.



#### **Active Members and Benefit Recipients**





\* Note: Valuation year is June 30 to June 30, 2003 and December 31 from December 31, 2003.

## SECTION B

## Valuation Data

#### SUMMARY OF BENEFIT PROVISIONS EVALUATED (DECEMBER 31, 2005)

*Voluntary Retirement*. Police members may retire after attaining age 50 and completing 10 years of service. Firefighter members are eligible for retirement after attaining age 55 with 10 or more years of service. Firefighter members may retire at the age their service reaches the service credit limit.

Compulsory Retirement. None.

*Final Average Salary (FAS)*. The average of member's highest annual salary rates during the 3 consecutive calendar years of credited service when such compensation rates are the highest increased by the applicable FAS Adjustment Factor (11.4% for Police members and 12.4% for Firefighter members for the – period July 1, 2006– June 30, 2007). Highest salary rates that occur in calendar years after the calendar year in which the member reaches their service credit limit will not be included in the FAS.

Service Credit Limits. See page B-2.

Benefit Multiplier Description. See page B-3.

*Service Credit Limit.* As defined in the following table, no member will be credited with service in excess of the service credit limit:

Covered Group	Date of Hire	Credited Service Limit
Firefighters	Prior to July 1, 1992	40 years if electing a 2.5% benefit multiplier
		or 37 years if electing a 2.7% benefit multiplier and retiring on or before September 26, 2002
		or
		35 years if electing a 2.7% multiplier and retiring after September 26, 2002
	July 1, 1992 or after	33 years – 4 months
Police Officers/Sergeants	Prior to March 9, 1995	37 years
	After March 8, 1995	32 years – 4 months
	July 1, 2001 and after	29 years– 7 months
Police Command	Prior to July 1, 2001	37 years
	July 1, 2001 and after	29 years – 7 months
Police Chief and Deputy Chief	Any	37 years

*Benefit Multiplier*. The member's benefit multiplier, used to compute full age and service allowance, is defined in the following table:

#### **Benefit Multipliers and Allowance**

CAPS	for M	lember	Groups	

Covered Group	Date of Hire	Benefit Multiplier	Allowance Cap
Firefighters	Prior to July 1, 1992 -or-	2.5%	100%
	Prior to July 1, 1992		
	with up to 37 years of credited service if, on or		
	before June 28, 2002 a decision to retire was		
	made, effective on or		
	before	2.7%	100%
	September 26, 2002 -or-		
	Prior to July 1, 1992		
	with up to 35 years of credited service	2.7%	94.5%
	July 1, 1992 or after	2.7%	90%
Police Command	Prior to July 1, 2001	2.7%	100%
	July 1, 2001 or after	2.7%	80%
Police Chief or Deputy Police Chief	At any time	2.7%	100%
Police Officers and Sergeants	Before March 9, 1995	2.7%	100%
	After March 8, 1995	2.7%	87.5%
	July 1, 2001 and after	2.7%	80%

*Full Age and Service Allowance*. Allowance, payable monthly for life to the retired member, equals the member's benefit multiplier times the member's FAS times years of credited service. In lieu of this single life-level amount form of payment, a retiring member may elect from a variety of optional forms of payment, each of which is the actuarial equivalent (same lump sum value at time of retirement) of this single life-level payment form.

**Deferred Allowance**. A member with 10 or more years of service who leaves covered employment before retirement is eligible to receive an allowance computed in the same manner as an age and service allowance but based upon the member's employment record to the time of leaving. Such deferred allowance shall commence as of the first day of the calendar month next following the later of the date of the member's attainment of age 50 or the date when written application therefore is received by the Board. Benefits may be actuarially reduced in accordance with the Early Retirement provision if applicable.

*Early Allowance*. A Firefighter member who leaves covered employment after both attaining age 50 and completing 10 years of service is eligible to receive an immediate early allowance (in lieu of a deferred allowance), computed in the same manner as a deferred allowance based upon the member's employment record to the time of early retirement, but actuarially reduced (per schedule in ordinance) to reflect the fact that the age when payments begin is younger than age 55.

*Duty Disability Allowance*. A member who becomes totally and permanently disabled from dutyconnected causes is eligible to receive, subject to offsets, a duty disability allowance computed in the same manner as a full age and service allowance based upon the member's employment record to the time of disability with a minimum allowance before offset of 72% of FAS. The maximum allowance after offsets is 90% of final salary less amounts received from (i) Worker's Compensation, (ii) gainful employment as a law enforcement officer or firefighter, and (iii) Social Security disability income. *Non-Duty Disability Allowance*. A member with 1 or more years of credited service who becomes totally and permanently disabled from other than duty-connected causes is eligible to receive a non-duty disability allowance computed in the same manner as a full age and service allowance, based upon the member's employment record to the time of disability. Minimum benefit for Police Officers is 48% of FAS if credited service is less than 20 years or 60% of FAS if credited service is 20 or more years. Minimum benefit for Police Command Officers is based on the earlier of (i) the date the member would have completed 20 (if credited service is less than 20 years) or 25 years of service (if credited service is 20 or more years) or (ii) the date the member would have reached 50 years of age. Minimum benefit for Firefighters is based on the earlier of (i) the date the member would have completed 20 (if credited service is 20 years) or 25 years of age.

*Death-in-Service Benefits*. Upon the death of a member, surviving dependents are eligible to receive the following benefits, subject to offsets for Worker's Compensation and Social Security.

- (a) The widow receives an allowance equal to the Option B-100 allowance (joint and 100% survivor actuarial equivalent benefit) which would have been payable to her had the deceased member retired the day preceding the date of his death and elected Option B-100. The minimum allowance payable to the widow is 20% of the member's FAS. If the death was determined to be duty-related, the minimum allowance payable to the widow is 72% of the member's final average salary (60% if the member was hired after June 30, 1992).
- (b) Dependent children under age 18 (up to age 23 if they are continuous full-time students) each are eligible to receive an allowance of 15% of the member's FAS. If there are 4 or more dependent children, each child receives an equal share of 50% of the member's FAS.
- (c) If there are neither a widow nor children, each dependent parent is eligible to receive an allowance equal to 15% of FAS.

*Compensation*. Compensation upon which members contribute includes base pay, longevity pay, educational increment and vacation pay, plus the following additional compensation items:

Firefighters: Overtime pay (assumed to be 7.3% of base rate), holiday pay, clothing allowance, acting assignment pay, shop pay and shift pay.

Police Officers and Police Command Officers: Overtime pay, comp. payoff, holiday pay, clothing allowance, acting assignment, witness fees and shift pay.

The average of the additional compensation items is used to annually adjust the FAS Adjustment Factor. In addition, compensation will not include any amount that would cause the System to be in violation of IRC Sections 401(a) (17) or 415(d).

System Funding Represented as a Percentage of Valuation Assets to Actuarial Accrued Liabilities	Firefighter Member Contribution	Police Officer/Sgts. Member Contribution	Police Command Member Contribution
Below 100%	7.20%	8.77%	8.86%
100% - 104.999%	6.20%	7.77%	7.86%
105.0% - 109.999%	5.20%	6.77%	6.86%
110.0% - 114.999%	4.20%	5.77%	5.86%
115.0% - or more	3.20%	4.77%	4.86%

If a member terminates employment before any allowance is payable, accumulated contributions (contributions plus regular interest) are refunded.

*Employer Contributions*. The City contributes the remainder amounts necessary to maintain the Retirement System in sound financial condition in accordance with its funding objectives.

*13th Check.* One-half of net investment income over 8% which is attributable to retired life assets is distributed annually (in January) to retired members and beneficiaries who have been on the retirement rolls for 5 years in the form of a 13th check. Net investment income is based on a book value rate of return averaged over the preceding 5 plan years. The distribution is in proportion to points. An individual's points are determined by multiplying (i) the number of full years of retirement, to a maximum of 15, by (ii) the number of years, and fractions thereof, of service at retirement. Subsequent to the calculations above, the benefit so calculated for Chief of Police, Deputy Chief, Police Command, Police Officers and Sergeants, Firefighter Service, and beneficiaries having had at least 10 years of service under either bargaining unit shall be increased by twenty percent.

#### SUMMARY OF CURRENT ASSET INFORMATION FROM AUDIT REPORT FURNISHED FOR VALUATION – COST VALUE\*

#### **BALANCE SHEET**

Reserves for	
Member contributions (MDF)	\$ 23,388,950
Employer contributions (EAF)	81,044,407
Retired benefit payments	
- (BRF)	147,281,966
- (CRF)	24,829,682
Undistributed Income (IEF)	(4,086,587)
Total Reserves	\$272,458,418

\* Market value of assets was reported to be \$327,025,888.

#### **REVENUES AND EXPENDITURES**

	December 31, 2005	December 31, 2004
1. Balance - Beginning of Year	\$272,628,614	\$267,819,562
2. Revenues:		
a. Employees' contributions	2,152,072	2,531,832
b. Employer contributions	192,259	727,754
c. Investment income	15,096,239	19,044,628
d. Other	0	0
e. Total revenues	17,440,570	22,304,214
3. Expenditures:		
a. Benefit payments	16,159,146	15,818,860
b. Supplemental pension distribution	0	0
c. Refund of member contributions	88,759	211,452
d. Expenses	1,519,671	1,464,850
e. Total expenditures	17,767,576	17,495,162
4. Balance - End of Period	\$272,301,608	\$272,628,614
(1) + (2e) - (3d)		
Net Investment Income divided by		
mean assets	5.11%	6.72%

The derivation of valuation assets can be found on page B-9.

	Year Ended June 30:	July 1, 2003 - December 31, 2003	January 1, 2004 - December 31, 2004	January 1, 2005 - December 31, 2005
(1)	Beginning of Year Values:			
	a. Book Value	\$271,267,065	\$267,819,562	\$272,628,614
	b. Market Value	272,386,825	301,845,219	323,389,341
	c. Funding Value	270,208,638	301,845,219	315,021,806
(2)	External Cash Flow:			
( )	a. Contributions (Member and Employer)	2,113,237	3,259,586	2,344,331
	b. Benefit Payments	7,584,435	16,030,312	16,247,905
	c. Net External Cash Flow	(5,471,198)	(12,770,726)	(13,903,574)
(3)	Investment Activity:			
(-)	a. Ordinary Income - Gross	2,755,565	19,044,628	15,096,239
	b Expenses	731,870	1,464,850	1,519,671
	c Net	2,023,695	17,579,778	13,576,568
	Capital Value Changes:			
	d. This Year [(5b)-(1b)-(2c)-(3c)]	32,905,897	16,735,070	3,963,553
	e. Prior Year	4,356,374	0	16,735,070
	f. Initial net Recognized: $.5x [(3d) + (3e)]$	18,631,136	8,367,535	10,349,312
	g. Additional Recognition 12/31/04	16,452,948	-	-
(4)	Net Recognized Investment Income $[(3c) + (3f) + (3g)]$	37,107,779	25,947,313	23,925,880
(5)	End of Year Values:			
~ /	a. Book Value	267,819,562	272,628,614	272,301,608
	b. Market Value	301,845,219	323,389,341	327,025,888
	c. Funding Value $[(1c)+(2c)+(4)]$	\$301,845,219	\$315,021,806	\$325,044,112
(6)	Recognized Rate of Return	13.87 %	8.78 %	7.77 %
(7)	Market Value Rate of Return	12.95 %	11.61 %	5.54 %

### **DERIVATION OF SECTION 1.233(28) VALUATION ASSETS\***

\* Valuation assets means the value of current plan assets recognized for the purpose of determining required contributions to the plan. For purposes of determining the City contribution requirement valuation assets are determined using a market related (smoothed) asset value method which recognizes 50% of the capital value change in a fiscal year immediately and recognizes the deferred amount of the capital value change in the next subsequent fiscal year.

		Added	I	Removed	E	nd of Year		Expec	ted Removals
Year	-	Annual		Annual		Annual	Average		Annual
Ended	No.	Allowances	No.	Allowances	No.	Allowances	Allowance	No.	Allowances
09/30/84	18	\$ 302,888	12	\$ 58,126	373	\$ 2,606,843	\$ 6,989	14	\$ 55,740
09/30/85	23	331,210	16	61,110	380	2,876,943	7,571	15	62,976
09/30/86	17	326,392	7	31,347	390	3,171,988	8,133	17	79,644
09/30/87	19	167,998	29	148,163	380	3,191,823	8,400	17	79,536
09/30/88	28	492,068	21	112,835	387	3,571,056	9,228	16	81,012
09/30/89	29	420,563	24	90,563	392	3,901,056	9,952	16	99,624
06/30/90	28	634,645	14	53,539	406	4,482,162	11,040	16	100,044
06/30/91	37	780,461	14	83,086	429	5,179,537	12,074	17	114,120
06/30/92	29	503,587	19	133,964	439	5,549,160	12,640	18	128,316
06/30/93	34	897,643	28	187,063	445	6,259,740	14,067	16	119,208
06/30/94	44	1,068,018	15	135,474	474	7,192,284	15,174	17	132,780
06/30/95	37	1,193,030	9	52,928	502	8,332,386	16,598	17	151,236
06/30/96	28	816,264	26	219,594	504	8,929,056	17,716	17	176,052
06/30/97	47	1,612,723	20	127,584	531	10,414,195	19,612	17	188,928
06/30/98	30	962,274	22	205,069	539	11,171,400	20,726	17	217,296
06/30/99	29	869,949	21	216,909	547	11,824,440	21,617	17	238,128
06/30/00	23	800,357	13	180,089	557	12,444,708	22,342	17	259,872
06/30/01	26	823,258	17	174,742	566	13,093,224	23,133	18	287,004
06/30/02	28	1,120,664	7	83,612	587	14,130,276	24,072	15	211,896
06/30/03	27	989,088	16	215,676	598	14,903,688	24,923	16	290,736
12/31/03 @	18	462,019	12	139,543	604	15,226,164	25,209	8	159,228
12/31/04	31	1,115,388	17	233,940	618	16,107,612	26,064	17	329,892
12/31/05	19	470,331	20	343,227	617	16,234,716	26,312	17	360,588
12/31/06								16	350,304

### RETIRANTS AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS HISTORICAL COMPARISON

#### Annual Annual **Type of Pensions Being Paid** No.\* Pension Liability AGE AND SERVICE PENSIONS Regular pension - benefit terminating at death of retirant 155 \$4,563,996 \$41,993,340 Option B-100 - 100% joint & survivor (including pop-ups) 89 2,863,440 32,859,120 Option B- 75 - 75% joint & survivor (including pop-ups) 97 3,107,748 33,234,432 Option B- 50 - 50% joint & survivor (including pop-ups) 59 2,105,868 22,417,848 Survivor beneficiary of deceased retirant 94 1,131,192 9,374,820 Total age and service pensions 494 \$13,772,244 \$139,879,560 **DISABILITY PENSIONS** Regular pension - benefit terminating at death of retirant 25 \$755,724 \$9,022,380 Option B-100 - 100% joint & survivor (including pop-ups) 20 544,272 6,963,996 Option B- 75 - 75% joint & 9 survivor (including pop-ups) 243.780 2,943,996 Option B- 50 - 50% joint & survivor (including pop-ups) 13 369,516 4,383,564 Survivor beneficiary of deceased retirant 9 117,612 1,301,640 76 Total disability pensions \$2,030,904 \$24,615,576 **DEATH IN SERVICE PENSIONS** 47 431,568 4,095,240 **Total Pensions Being Paid** 617 \$16,234,716 \$168,590,376

#### **RETIRANTS AND BENEFICIARIES AS OF DECEMBER 31, 2005 TABULATED BY TYPE OF ALLOWANCE BEING PAID**

\* Includes alternate payees under EDROs.

### ALLOWANCES BEING PAID - DECEMBER 31, 2005 TABULATED BY ATTAINED AGES

	Age & Service *		D	Disability Death-		h-in-Service	Totals	
Attained Ages	No.	Monthly Allowances	No.	Monthly Allowances	No.	Monthly Allowances	No.	Monthly Allowances
Under 40	-	-	4	\$9,294	12	\$9,875	16	\$19,169
40-44	-	-	8	24,257	1	1,266	9	25,523
45-49	-	-	12	32,323	2	2,084	14	34,407
50-54	14	\$44,967	12	30,632	-	-	26	75,599
55-59	60	210,288	10	24,783	3	3,359	73	238,430
60-64	101	299,724	15	32,992	5	3,693	121	336,409
65-69	83	243,286	9	10,914	4	2,204	96	256,404
70-74	65	137,955	1	1,727	5	5,141	71	144,823
75-79	73	120,969	-	-	6	5,600	79	126,569
80-84	56	65,283	4	2,311	6	2,051	66	69,645
85-89	26	19,640	1	9	-	-	27	19,649
90-94	13	4,581	-	-	3	691	16	5,272
95-99	3	994	-	-	-	-	3	994
100-104	-	-	-	-	-	-	-	-
Total	494	\$1,147,687	76	\$169,242	47	\$35,964	617	\$1,352,893

\* Includes survivor beneficiaries.

_	Service	Disability	Total
Averages *			
Police			
Retirement Age	54.8 years	42.7 years	52.6 years
Current Age	66.8 years	55.0 years	64.4 years
Fire			
Retirement Age	57.8 years	48.0 years	56.8 years
Current Age	70.2 years	59.9 years	69.0 years

\* Averages do not include beneficiaries of death-in-service benefits.

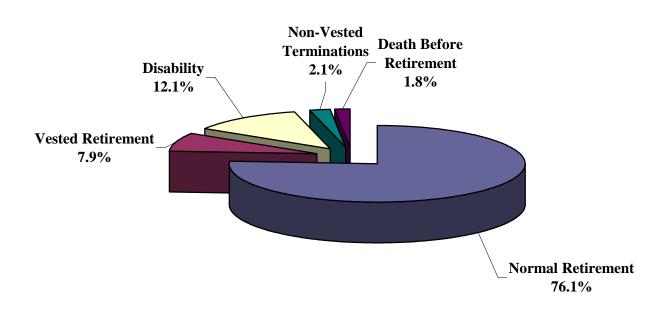
### INACTIVE VESTED MEMBERS - DECEMBER 31, 2005 ELIGIBLE FOR DEFERRED PENSIONS TABULATED BY ATTAINED AGES

Attained Ages	No.	Estimated Monthly Benefits
Under 30 30-34 35-39 40-44 45-49 50-54 55-59 60 +	4 5 6	\$ 6,877 13,284 11,900
Totals	15	\$32,061

		Annual	Group Averages					
Year	Active	Payroll		ial Pay	Age	Service		
Ended	Members	\$ Millions	\$	% Change	Years	Years		
09/30/80	569	12.1	21,243	4.1 %	41.2	16.2		
09/30/85	533	15.5	29,056	6.3 %	41.3	16.3		
09/30/86	540	16.3	30,167	3.8 %	41.2	16.0		
06/30/87	536	16.2	30,393	0.7 %	41.8	16.7		
06/30/88	531	16.8	31,719	4.4 %	41.7	16.7		
06/30/89	518	17.3	33,409	5.3 %	42.2	17.2		
06/30/90	492	17.2	34,908	4.5 %	42.6	17.7		
06/30/91	514	18.3	35,553	1.8 %	41.6	16.4		
06/30/92	523	19.7	37,627	5.8 %	41.3	16.1		
06/30/93	529	20.7	39,071	3.8 %	40.8	15.4		
06/30/94	554	22.2	40,139	2.7 %	39.7	14.0		
06/30/95	546	22.5	41,205	2.7 %	38.7	13.2		
06/30/96	600	25.0	41,609	1.0 %	37.7	12.0		
06/30/97	605	25.8	42,587	2.4 %	36.8	10.9		
06/30/98	614	26.6	43,394	1.9 %	36.5	10.5		
06/30/99	619	28.0	45,277	4.3 %	36.7	10.5		
06/30/00	620	29.9	48,187	6.4 %	36.8	10.7		
06/30/01	629	31.8	50,513	4.8 %	37.0	10.8		
06/30/02	622	32.5	52,265	3.5 %	37.2	10.9		
06/30/03	619	33.5	54,190	3.7 %	37.5	11.1		
12/31/03 @	608	33.1	54,443	0.5 %	37.8	11.5		
12/31/04	583	32.5	55,821	2.5 %	38.3	11.8		
12/31/05	576	33.4	57,999	3.9 %	39.0	12.5		
20-Year Averag	e			3.4 %				

## **ACTIVE MEMBERS INCLUDED IN VALUATIONS HISTORICAL SCHEDULE**

#### EXPECTED ULTIMATE DISPOSITION OF CURRENT ACTIVE MEMBERS as of DECEMBER 31, 2005



		Terminations During Year										
	Added	Noi	rmal	Disa	bility	Deat	h-in-	- ,	Withdr	awal		
Year	During	Retirement		Retirement		Service		Vested Other		Total		End of
Ended	Year #	Α	E	A	Ε	Α	Ε	А	A	Α	E	Year
06/30/92	32	8	21.0	8	2.6	2	1.5	2	5	7	5.5	523
06/30/93	34	24	24.4	3	1.9	0	1.1	0	1	1	5.4	529
06/30/94	57	29	25.4	2	1.9	0	1.1	0	1	1	5.5	554
06/30/95	34	35	25.6	4	1.8	1	1.1	0	2	2	6.2	546
06/30/96	78	17	22.1	5	1.7	0	0.9	0	2	2	6.3	600
06/30/97	56	39	22.4	3	1.6	0	0.9	0	9	9	7.4	605
06/30/98	43	21	16.4	2	1.6	0	0.9	2	9	11	7.8	614
06/30/99	34	13	13.5	3	1.7	1	0.9	0	12	12	8.0	619
06/30/00	30	13	13.5	2	1.7	0	0.9	2	12	14	7.8	620
06/30/01	36	12	11.8	4	1.8	1	0.5	2	8	10	7.7	629
06/30/02	19	17	11.0	4	2.5	0	0.5	0	5	5	6.5	622
06/30/03	21	13	9.0	4	3.1	0	0.4	2	5	7	7.2	619
12/31/03 @	0	5	4.5	1	1.6	2	0.2	1	2	3	3.6	608
12/31/04	9	17	8.9	3 :	* 3.2	0	0.4	2	12	14	6.9	583
12/31/05	11	5	6.3	2	3.3	0	0.4	6	5	11	6.3	576
5 Year Totals	60	57	39.7	14	13.7	2	1.9	11	29	40	30.5	
10 Year Totals	259	155	117.3	28	22.1	4	6.0	17	79	96	69.2	

### ADDITIONS TO AND REMOVALS FROM ACTIVE MEMBERSHIP ACTUAL AND EXPECTED NUMBERS

 $\boldsymbol{A} = Actual$ 

E = Expected

# Includes data corrections.

@ One-half year ended December 31.

\* Originally death-in-service, later changed to disability.

#### ACTIVE POLICE MEMBERS - DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea		Totals					
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
20-24	3							3	\$ 148,146
25-29	18	19						37	1,975,104
30-34	9	64	9					82	4,616,057
35-39	3	47	47	11				108	6,300,904
40-44		13	24	19	4			60	3,562,522
45-49		3	2	11	7	4		27	1,648,406
50-54		1		1	2	8		12	815,916
55-59					1			1	82,676
Totals	33	147	82	42	14	12		330	\$ 19,149,731

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

-	Average Age	Average Service	Average Pay	Number	
Non-vested:	33.3 years	7.2 years	\$55,637	180	
Vested:	41.1 years	15.6 years	60,900	150	
Totals:	36.9 years	11.0 years	58,029	330	

#### ACTIVE FIRE MEMBERS - DECEMBER 31, 2005 BY ATTAINED AGE AND YEARS OF SERVICE

		Yea		Totals					
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Valuation Payroll
20-24 25-29	3 10	1						3 11	\$ 128,426 532,642
30-34 35-39	13 5	13 16	3 24	3				29 48	1,468,832 2,668,276
40-44 45-49	2	3 1	26 10	5 11	23 23	13		59 58	3,563,690 3,527,794
50-54 55-59	1 1	3	4	3	5 1	7 3	5 3	28 8	1,761,984 483,743
61							2	2	122,564
Totals	35	37	67	22	52	23	10	246	\$ 14,257,951

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

-	Average Age	Average Service	Average Pay	Number
Non-vested:	34.6 years	5.4 years	\$51,387	72
Vested:	44.9 years	18.3 years	60,679	174
Totals:	41.9 years	14.5 years	57,959	246

# SECTION C

Summary of Valuation Methods and Assumptions Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using the individual entry-age actuarial cost method having the following characteristics:

- (i) The annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the portion of the member's benefit at the time of retirement;
- (ii) each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

*Financing of Unfunded Actuarial Accrued Liabilities*. Unfunded actuarial accrued liabilities were amortized by level (principal & interest combined) percent-of- payroll contributions over a period of 15 years.

*Valuation Asset Method.* Valuation assets were determined using a market related (smoothed) asset value which recognizes projected investment income uniformly over a closed two year period.

#### ACTUARIAL ASSUMPTIONS USED FOR THE VALUATION ADOPTED BY THE BOARD OF TRUSTEES

The actuary calculates contribution requirements and actuarial present values of the System by applying assumptions to the benefit provisions and census data information furnished, using the valuation methods described on the previous page.

The principal areas of financial risk which require assumptions about future experiences are:

- (i) Long-term rates of investment return to be generated by the assets of the System,
- (ii) patterns of pay increases to members,
- (iii) rates of mortality among members, retirants and beneficiaries,
- (iv) rates of withdrawal of active members,
- (v) rates of disability among members, and
- (vi) the age patterns of actual retirement.

In a valuation, the actuary calculates the monetary effect of each assumption for as long as a present covered person survives - - - a period of time which can be as long as a century.

Actual experience will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions, or the skill of the actuary and the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

From time to time it becomes appropriate to modify one or more of the assumptions, to reflect experience trends (but not random year-to-year fluctuations).

*The rates of salary increase* used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

Service	Salary Increase Assumptions rvice For an Individual Member			
at Beginning of Year	Merit & Seniority	Base (Economic)	Increase Next Year	
1	17.0%	4.0%	21.0%	
2	7.0	4.0	11.0	
3	6.0	4.0	10.0	
4	5.0	4.0	9.0	
5	4.0	4.0	8.0	
6 and over	1.0	4.0	5.0	

These rates were first used for the December 31, 2005 valuation.

If the number of active members remains constant, then the total active member payroll will increase 4.0% annually, the base portion of the individual salary increase assumptions. This increasing payroll was recognized in amortizing unfunded actuarial accrued liabilities.

*The rate of investment return* was 7.5% a year compounded yearly (net after expenses). This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time. The assumed real return for funding purposes is the rate of return in excess of average salary increases.

*The mortality table* was the 1983 Group Annuity Mortality Table setback three years for males and two years for females. (These tables were first used for the December 31, 2005 valuation and benefit computations.)

Value at Retirement of		Future	Life
\$1 Monthl	y for Life	Expectancy	y (Years)
Men	Women	Men	Women
\$133.35	\$149.52	31.90	36.81
135.01	143.78	27.42	32.10
125.92	136.25	23.13	27.48
114.57	126.63	19.02	23.02
101.23	114.62	15.23	18.76
87.08	100.30	11.92	14.81
72.40	85.10	9.08	11.40
	\$1 Month Men \$133.35 135.01 125.92 114.57 101.23 87.08	\$1 Monthly for Life           Men         Women           \$133.35         \$149.52           135.01         143.78           125.92         136.25           114.57         126.63           101.23         114.62           87.08         100.30	\$1 Monthly for Life         Expectancy           Men         Women         Men           \$133.35         \$149.52         31.90           135.01         143.78         27.42           125.92         136.25         23.13           114.57         126.63         19.02           101.23         114.62         15.23           87.08         100.30         11.92

This assumption is used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement. These rates were first used for the December 31, 2005 valuation.

*The rates of retirement* used to measure the probability of eligible members retiring during the next year were as follows:

Retirement	Percent Retiring		rement Percent Retiring Retirement	Retirement	<b>Percent Retiring</b>	
Ages	Police	Fire	Ages	Police	Fire	
50	25%	25%	60	25%	40%	
51	25	25	61	25	40	
52	25	25	62	25	40	
53	25	25	63	25	40	
54	25	25	64	25	40	
55	25	25	65	50	40	
56	25	25	66	60	40	
57	25	25	67	70	40	
58	25	25	68	80	40	
59	25	25	69	90	40	
			70	100	100	

A Police member is eligible for retirement after both attaining age 50 and completing 10 or more years of service. Fire members are eligible after attaining age 55 with 10 or more years of service or at the age their service reaches the service credit limit.

#### Rates of separation from active membership were as follows:

(Rates do not apply to members eligible to retire and do not include separation on account of death or disability.) This assumption measures the probabilities of members remaining in employment. These rates were first used for the December 31, 2005 valuation.

Sample	% of Active Members Separating Within Next Year		
Ages	Police	Fire	
25	3.17%	1.27%	
30	2.62	1.04	
35	1.79	0.72	
40	1.24	0.49	
45	0.97	0.39	
50	0.83	0.33	
55	0.83	0.33	
60	0.83	0.33	

*The rates of disability* were as follows:

Sample	% of Active Members Becoming Disabled Within Next Year	
Ages	Men	Women
20	0.13%	0.13%
25	0.13	0.13
30	0.13	0.13
35	0.30	0.30
40	0.64	0.64
45	1.16	1.16
50	1.85	1.85
55	2.76	2.76

		<b>Duty-related</b>	Non-duty Related
Cause of Disability:	Male	90%	10%
	Female	90%	10%

### SUMMARY OF ASSUMPTIONS USED DECEMBER 31, 2005 MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

*Marriage Assumption*. 90% of males and 90% of females are assumed to be married for purposes of death-in-service benefits.

*Pay Increase Timing*. Beginning of (Fiscal) year. Reported pays represent amounts paid to members during the year ended on the valuation date.

Decrement Timing. Decrements of all types are assumed to occur mid-year.

*Eligibility Testing.* Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

Benefit Service. Exact fractional service is used to determine the amount of benefit payable.

*Decrement Relativity*. Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

*Loads*. Retirement present values were increased by 11.4% and 12.4% for police and fire, respectively, to account for the FAS Adjustment Factor.

Normal Form of Benefit. The assumed normal form of benefit is the straight life form.

*Incidence of Contributions*. Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made. New entrant normal cost contributions are applied to the funding of new entrant benefits.

# SECTION D

Basic Financial Objective and Operation of the Retirement System

#### **BASIC FINANCIAL OBJECTIVE AND OPERATION** OF THE RETIREMENT SYSTEM

*Benefit Promises Made Which Must Be Paid For*. A retirement system is an orderly means of handing out, keeping track of, and financing contingent pension promises to a group of employees. As members of the Retirement System acquires a unit of service credit they are, in effect, handed an "IOU" which reads: "The Retirement System promises to pay you one unit of retirement benefits; payments in cash commencing when you retire."

The principal related financial question is: When shall the money required to cover the "IOU" be contributed? This year, when the benefit of the member's service is received? Or, some future year when the "IOU" becomes a cash demand?

The constitution of the State of Michigan is directed to the question:

"Financial benefits arising on account of service rendered in each fiscal year shall be funded during that year and such funding shall not be used for financing unfunded accrued liabilities."

This Retirement System meets this constitutional requirement by having the following *Financial Objective: To establish and receive contributions, expressed as percents of active member payroll, which will remain approximately level* from year-to-year and will not have to be increased for future generations of taxpayers.

Translated into actuarial terminology, a level percent-of-payroll contribution objective means that the contribution rate must be at least:

*Normal Cost* (the current value of benefits likely to be paid on account of service being rendered in the current year)

... plus ...

*Interest on the Unfunded Actuarial Accrued Liability* (the difference between the actuarial accrued liability and current system assets).

If contributions to the Retirement System are less than the preceding amount, the difference, *plus investment earnings not realized thereon*, will have to be contributed at some later time, or, benefits will have to be reduced, to satisfy the fundamental fiscal equation under which all retirement programs must operate; that is:

$$\mathbf{B} = \mathbf{C} + \mathbf{I} - \mathbf{E}$$

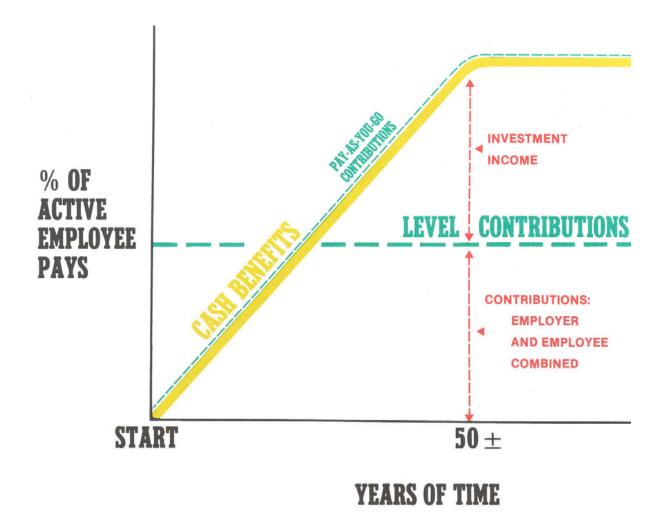
**Benefit** payments to any group of members and their beneficiaries cannot exceed the sum of:

Contributions received on behalf of the group from members and the City
... plus ...
Investment earnings on plan assets
... minus ...
Expenses incurred in operating the program.

There are retirement programs designed to defer the bulk of contributions far into the future. Lured by artificially low present contributions, the inevitable consequence is a relentlessly increasing contribution rate -- to a level greatly in excess of the level percent of payroll rate. *This method of financing is prohibited in Michigan by the state constitution*.

A by-product of the level percent-of-payroll contribution objective is the accumulation of invested assets. Invested assets are a by-product of level percent-of- payroll contributions, not the objective. Investment income becomes a major contributor to the Retirement System, and the amount is directly related to the amount of contributions and investment performance.

*Computed Contribution Rate Needed To Finance Benefits*. From a given schedule of benefits and from the data furnished him, the actuary calculates the contribution rate *by means of an actuarial valuation* - the technique of assigning monetary values to the risks assumed in operating a retirement program.



**CASH BENEFITS LINE.** This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

Economic Risk Areas Rates of investment return

Rates of pay increase

Changes in active member group size

Non-Economic Risk Areas

Ages at actual retirement

Rates of mortality

Rates of withdrawal of active members (turnover)

Rates of disability

*Actuarial Accrued Liability*. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

*Accrued Service*. The service credited under the plan which was rendered before the date of the actuarial valuation.

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turn-over and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

*Actuarial Cost Method*. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

*Actuarial Equivalent*. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

*Actuarial Present Value*. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

*Amortization*. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

*Experience Gain (Loss)*. A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

*Normal Cost.* The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

*Plan Termination Liability*. The actuarial present value of future plan benefits based on the assumption that there will be no further accruals for the future service and salary. The termination liability will generally be less than the liabilities computed on a "going-concern" basis and is not normally determined in a routine actuarial valuation.

*Reserve Account*. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

*Unfunded Actuarial Accrued Liability*. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

*Valuation Assets*. The value of current plan assets recognized for valuation purposes. Generally based on a phase-in of differences between actual and assumed market rates of return.

## SECTION E

Actuarial and Supplemental Information Required by Statements No. 25 and No. 27 of the Governmental Accounting Standards Board

### GASB STATEMENTS NO. 25 AND NO. 27 REQUIRED ACTUARIAL INFORMATION SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets (a)	Entry Age Actuarial Accrued Liability (b)	Unfunded Accrued Liability (UAL) (b)-(a)	Funded Ratio (a)/(b)	Annual Covered Payroll (c)	UAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
6/30/1993 *	\$183,352,803	\$163,269,094	\$(20,083,709)	112%	\$20,668,316	0%
6/30/1994	193,060,013	169,840,090	(23,219,923)	114%	22,236,842	0%
6/30/1995 #	201,964,374	180,559,832	(21,404,542)	112%	22,497,795	0%
6/30/1996	229,739,010	194,326,855	(35,412,155)	118%	24,965,697	0%
6/30/1997	255,391,009	208,649,541	(46,741,468)	122%	25,764,970	0%
6/30/1998	283,573,424	219,216,206	(64,357,218)	129%	26,644,030	0%
6/30/1999	302,315,206	226,814,077	(75,501,129)	133%	28,026,397	0%
6/30/2000	310,502,184	238,351,701	(72,150,483)	130%	29,875,819	0%
6/30/2001 #*	305,328,814	249,233,407	(56,095,407)	123%	31,772,454	0%
6/30/2002 #	287,125,896	265,750,488	(21,375,408)	108%	32,508,791	0%
6/30/2003	270,208,638	276,876,491	6,667,853	98%	33,543,566	20%
12/31/2003 #@	301,845,219	276,065,502	(25,779,717)	109%	33,101,130	0%
12/31/2004	315,021,806	285,041,937	(29,979,869)	111%	32,543,780	0%
12/31/2005	325,044,112	295,070,529	(29,973,583)	110%	33,407,682	0%
12/31/2005 *	325,044,112	284,262,073	(40,782,039)	114%	33,407,682	0%

\* Revised actuarial assumptions.

# Retirement System amended.

@ One-half year ended December 31.

### GASB STATEMENTS NO. 25 AND NO. 27 REQUIRED ACTUARIAL INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS

Annual Required Contribution
\$1,981,125
544,188
0
0
0
0
0
0
0
0
0
0
525,966
727,754
192,259

<sup>@</sup> One-half year ended December 31.

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest valuation date follows:

Valuation date:	December 31, 2005
Actuarial cost method:	Individual entry age
Amortization method:	Level percent open
Remaining amortization period:	15 years per Board Policy. The equivalent single amortization period is 8 years
	after Section 1.263(3) reduction.
Asset valuation method:	2 year smoothed market
Actuarial assumptions:	
Investment rate of return	7.50%
Projected salary increases	21.0% - 4.0%
including inflation at	4.00%
Cost-of-living adjustments:	Ad hoc "13th check" tied to plan investments

Membership of the plan consisted of the following at December 31, 2005, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	617*
Terminated plan members entitled to but not yet receiving benefits	15
Active plan members	576
Total	1,208

\* Includes alternate payees under Michigan Eligible Domestic Relations Order.

May 4, 2006

Ms. Peggy Korzen, Executive Director Grand Rapids Police and Fire Retirement System 233 East Fulton, Suite 216 Grand Rapids, Michigan 49503

Dear Peggy:

Enclosed are 30 copies of the 39th Annual Actuarial Valuation for the City of Grand Rapids Police and Fire Retirement System.

As always, your questions and comments are welcome.

Sincerely,

David L. Hoffman

DLH:sew

cc: BDO Seidman, LLP (+1 report copy) Attention: Ms. Pat DuPerron