

City of Grand Rapids Police and Fire Retirement System

55th Annual Actuarial Valuation
December 31, 2021



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April 19, 2022

Board of Trustees
City of Grand Rapids Police
and Fire Retirement System
Grand Rapids, Michigan

Dear Board Members:

The results of the **December 31, 2021 Actuarial Valuation** of the City of Grand Rapids Police and Fire Retirement System are presented in this report.

The purpose of the valuation and gain/loss analysis is to measure funding progress in relation to the actuarial cost method and to determine employer contribution rates. Calculations required for compliance with the GASB Statements No. 67 and No. 68 will be issued in a separate report. The results of the valuation may not be applicable for other purposes.

This report should not be relied on for any purpose other than those described above. It was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The computed contribution rate shown on page A-1 may be considered as a minimum contribution rate that complies with the funding policy stated in the Ordinance. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic and demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

The actuarial methods and assumptions used in the actuarial valuation are summarized in Section C of this report. The assumptions are established by the Board after consulting with the actuary.

The valuation was based upon statistical data, furnished by your Executive Director concerning Retirement System benefits, financial transactions, and individual members, terminated members, retirants and beneficiaries. Data was checked for internal and year-to-year consistency, but was not audited. We are not responsible for the accuracy or completeness of the information provided by the City.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with generally recognized actuarial methods in accordance with standards of practice prescribed by the Actuarial Standards Board and in compliance with the constitution of the State of Michigan. The actuarial assumptions used for the valuation produce results which we believe are reasonable.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

James D. Anderson and Jeffrey T. Tebeau are Members of the American Academy of Actuaries (MAAA), and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. The signing individuals are independent of the plan sponsor.

Respectfully submitted,
Gabriel, Roeder, Smith & Company



James D. Anderson, FSA, EA, FCA, MAAA



Jeffrey T. Tebeau, FSA, EA, FCA, MAAA

JDA/JTT:sc



SECTION A

VALUATION RESULTS

**Contributions to Provide Benefits
for the Fiscal Year Beginning July 1, 2023
Based upon a December 31, 2021 Valuation Date**

| Contributions for | % of Valuation Payroll | % of Gross-Up Payroll |
|---|---------------------------|--------------------------|
| Normal cost of benefits: | | |
| Age & service pensions | 24.63 % | 21.42 % |
| Disability pensions | 5.62 % | 4.89 % |
| Death-in-service pensions | 0.55 % | 0.48 % |
| Refunds of member contributions | 0.53 % | 0.46 % |
| Totals | 31.33 % | 27.25 % |
| Member Contributions (weighted average) | 13.71 % | 11.93 % |
| Employer Normal Cost | 17.62 % | 15.32 % |
| Unfunded Actuarial Accrued Liabilities* | 24.19 % | 21.04 % |
| Section 1.263(2) Full Funding Credit* | 0.00 % | 0.00 % |
| INITIAL COMPUTED EMPLOYER RATE | 41.81 % | 36.36 % |
| Ordinance Section 1.263(3) Reduction+ | N/A | N/A |
| ADJUSTED COMPUTED EMPLOYER RATE | 41.81 % | 36.36 % |

* See the amortization schedule found on page A-17.

+ See page A-3 for derivation of Ordinance Section 1.263(3) reduction.

Determining Employer Dollar Contributions

For any period of time, the percent-of-payroll contribution rate needs to be converted to dollars – and then contributed to the Retirement System in a timely manner.

The recommended procedure is: (1) **at the end of each payroll period, multiply the active member payroll for the period by the employer contribution percent**; and (2) **promptly contribute the dollar amount so determined**.

Valuation payroll is \$34,350,522.

“Gross-Up” payroll is \$39,494,690.



Allocation of Valuation Assets Year Ended December 31, 2021

In financing the actuarial accrued liabilities, Valuation Assets of \$488,856,294 were distributed as follows:

| Reserves for | Present Valuation Assets Applied to | | | Totals |
|--------------------------------|--------------------------------------|--|---------------------|----------------------|
| | Member Actuarial Accrued Liabilities | Retired Life Actuarial Accrued Liabilities | Contingency Reserve | |
| Member Contributions (MDF) | \$ 50,418,894 | | | \$ 50,418,894 |
| Employer Contributions (EAF) | (114,001,890) | | | (114,001,890) |
| Retired Benefit Payments (BRF) | (20,570,330) | \$ 440,508,225 | | 419,937,895 |
| Undistributed Income (IEF) | 186,956,970 | | | 186,956,970 |
| Valuation Asset Adjustment | (54,455,575) | | | (54,455,575) |
| Totals | \$ 48,348,069 | \$ 440,508,225 | \$0 | \$488,856,294 |

Assets were applied against actuarial accrued liabilities in determining unfunded actuarial accrued liabilities as follows:

| | Retired Lives | Active Members | Total |
|--|----------------|-----------------------|-----------------------|
| Computed Actuarial Accrued Liabilities and Reserves | \$ 440,508,225 | \$ 188,367,765 | \$ 628,875,990 |
| Applied Assets | 440,508,225 | 48,348,069 | 488,856,294 |
| Unfunded Actuarial Accrued Liabilities/ (Full Funding Credit) | \$ - | \$ 140,019,696 | \$ 140,019,696 |



Derivation of Ordinance Section 1.263(3) Reduction for the Fiscal Year Beginning July 1, 2023

Section 1.263(3) reads as follows:

“Notwithstanding the offset to current service contributions under Section 1.263(2), the City shall make a contribution in the amount determined in this paragraph. **In the event the System has greater valuation assets than actuarial accrued liabilities, the City will pay its current service contribution during its fiscal year beginning 18 months after the valuation date, reduced by 10% for each 1%, or portion thereof, that Valuation Assets exceed the actuarial accrued liabilities.**”

The 110% test specified in the second sentence is applied as follows:

| | December 31, 2021 |
|--|--------------------------|
| (1) Actuarial Accrued Liabilities | \$628,875,990 |
| (2) Valuation Assets | 488,856,294 |
| (3) Funding Ratio: (2)/(1) | 77.73% |
| (4) City Current Service Contribution (Employer Normal Cost from page A-1) | 15.32% |
| (5) Percentage reduction: [(3)-100%] x 10 (if greater than 100%, use 100%) | None |
| (6) Ordinance Section 1.263(3) rate: (4) - [(4) x (5)] | N/A |
| (7) Contribution rate after Section 1.263(3) reduction: Lessor of (i) initial computed employer rate, or (ii) Section 1.263(3) rate, but not less than zero. | 36.36% |

Derivation of Experience Gain (Loss)

Actual experience will never (except by coincidence) coincide exactly with assumed experience. Gains and losses often cancel each other over a period of years, but sizeable year-to-year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below, along with a year-by-year comparative schedule.

| | December 31, 2021 | December 31, 2020 |
|--|--------------------------|--------------------------|
| (1) UAAL* at start of year | \$ 128,366,962 | \$ 111,530,781 |
| (2) Normal cost from last valuation | 5,621,112 | 4,792,676 |
| (3) Actual employer contributions | 11,660,533 | 10,716,480 |
| (4) Interest accrual: [(1) + 1/2 (2) - (3)] x 0.07 | 8,774,308 | 7,762,675 |
| (5) Expected UAAL before changes: [(1) + (2) - (3) + (4)] | 131,101,849 | 113,369,652 |
| (6) Effect of benefit changes | 0 | 0 |
| (7) Effect of revised actuarial assumptions or valuation methods | 17,286,334 | 17,467,080 |
| (8) Change in the SPDR (13th Check Reserve) Distribution Pension Reserve Account | 0 | 0 |
| (9) Expected UAAL after changes: (5) + (6) + (7) + (8) | 148,388,183 | 130,836,732 |
| (10) Actual UAAL at end of year | 140,019,696 | 128,366,962 |
| (11) Gain (loss): (9) - (10) | \$ 8,368,487 | \$ 2,469,770 |
| (12) Gain (loss) as percent of the beginning liabilities at start of period (\$586,064,279) | 1.4% | 0.5% |

* *Unfunded Actuarial Accrued Liabilities.*

| Valuation Date | Experience Gain (Loss) as % of Beginning Accrued Liability |
|-------------------|--|
| 12/31/2012 | (2.5)% |
| 12/31/2013 | 6.4 % |
| 12/31/2014 | 2.2 % |
| 12/31/2015 | (1.8)% |
| 12/31/2016 | 0.6 % |
| 12/31/2017 | 0.4 % |
| 12/31/2018 | (3.0)% |
| 12/31/2019 | (1.3)% |
| 12/31/2020 | 0.5 % |
| 12/31/2021 | 1.4 % |



Summary Statement of System Resources and Obligations Year Ended December 31, 2021

Present Resources and Expected Future Resources

| | | |
|----|--|-----------------------------|
| A. | Present valuation assets: | |
| | 1. Net assets from System financial statements | \$543,311,869 |
| | 2. Market (Funding) value adjustment | <u>(54,455,575)</u> |
| | 3. Valuation assets | 488,856,294 |
| | | |
| B. | Actuarial present value of expected future Employer contributions: | |
| | 1. For normal costs | 63,022,285 |
| | 2. For unfunded actuarial accrued liability | <u>140,019,696</u> |
| | 3. Total | 203,041,981 |
| | | |
| C. | Actuarial present value of expected future member contributions | <u>38,670,085</u> |
| | | |
| D. | Total present and expected future resources | <u><u>\$730,568,360</u></u> |

Actuarial Present Value of Expected Future Benefit Payments

| | | |
|----|--|-----------------------------|
| A. | To retired lives: | |
| | 1. Annual allowances | \$440,508,225 |
| | 2. Reserve | <u>none</u> |
| | 3. Total | 440,508,225 |
| | | |
| B. | To vested terminated members | 7,416,285 |
| | | |
| C. | To present active members: | |
| | 1. Allocated to service rendered prior to valuation date (actuarial accrued liability) | 180,951,480 |
| | 2. Allocated to service likely to be rendered after valuation date | <u>101,692,370</u> |
| | 3. Total | 282,643,850 |
| | | |
| D. | Total present value of expected future benefit payments | <u><u>\$730,568,360</u></u> |

Comments, Recommendation and Conclusion

Comment A: Overall experience was favorable during the period ending December 31, 2021, resulting in an actuarial gain of \$8.4 million (see page A-4). The primary source of the gain was greater than assumed investment return on a funding value basis.

Since the previous valuation, the Board adopted a new investment return assumption of 6.75% pursuant to annual review of economic assumptions. Reducing the investment return assumption increased the employer contribution rate by 3.4%, increased the actuarial accrued liability by \$17.3 million, and decreased the funded ratio by 2.2%.

The ratio of Funding Value to Market Value of assets was 90% at the end of 2021. Over the next four years, if experience matches expectations, the employer contribution as a percent-of-payroll will decrease as net investment gains are recognized (see Comment C below).

Comment B: The employer contribution rate increased from 33.16% to 36.36% primarily due to the increase in the unfunded actuarial liability and normal cost as a result of the assumption change. The year-to-year change is shown on pages A-12 and A-13. The funded ratio decreased from 78.2% in 2020 to 77.7% in 2021, however the funded ratio before reflecting the assumption change was 79.9%. It is worth noting that on a market value basis, the System’s funded ratio is 86.4%.

Comment C: Below is the five-year contribution rate projection based on all future experience matching exactly with our assumptions of future experience and the current amortization policy for the City of Grand Rapids Police and Fire Retirement System. See page A-7 for additional notes about the projection.

| 6.75% Market Return in 2022-2025 | | | | | | | | |
|----------------------------------|-----------------------------|---------------|---------------|------------|--------------|-----------|---------------------|------------------|
| Valuation Year | Funding Value (\$ Millions) | Employer Rate | Employee Rate | Total Rate | Funded Ratio | MV Return | MV-FV (\$ Millions) | MV (\$ Millions) |
| 2021 | \$489 | 36.36% | 11.93% | 48.29% | 78% | 17.77% | \$54 | \$543 |
| 2022 | 517 | 34.87% | 11.93% | 46.80% | 80% | 6.75% | 47 | 564 |
| 2023 | 558 | 31.96% | 11.93% | 43.89% | 84% | 6.75% | 28 | 586 |
| 2024 | 595 | 30.11% | 11.93% | 42.04% | 86% | 6.75% | 15 | 610 |
| 2025 | 631 | 28.61% | 11.93% | 40.54% | 88% | 6.75% | 4 | 635 |

Note: Contribution rates are for the fiscal year beginning 18 months after the valuation date. Gains and losses in other risk areas may also have a material effect on contribution rates in future years. Payroll growth or active member populations at rate levels that differ from assumptions are likely to affect this projection in a non-intuitive manner. The impact of future hire benefits is not modeled in this projection.



Comments, Recommendation and Conclusion

Comment D: The amortization policy is established by the City Commission. Unfunded actuarial accrued liabilities arising at each valuation date are amortized over different closed periods as shown in the schedule below:

| Valuation Base Year, December 31 | Remaining Period for Amortization Base |
|----------------------------------|--|
| 2021 | 30 years |
| 2020 | 29 years |
| 2019 | 28 years |
| 2018 | 27 years |
| 2017 | 26 years |
| 2016 | 25 years |
| 2015 | 24 years |

For additional detail, please see page A-17.

Recommendation for Regular Reserve Transfer: Inter-fund transfers are made either when: (i) there is a non-zero balance as of December 31 in the Income-Expense Fund (IEF) after regular interest credits have been made; or (ii) the year-end balance in the Benefit Reserve Fund (BRF) differs from the present value of benefits currently being paid. Transfers will be made between the appropriate funds so that the ending balances in the IEF and BRF are \$0 and \$440,508,225, respectively.

Conclusion. The City's contribution rate for the fiscal year beginning July 1, 2023 has been computed to be 36.36% of active member gross-up payroll based on the funding policy specified in the retirement ordinance.

Other Observations

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.75% on the actuarial value of assets), it is expected that:

- 1) The unfunded actuarial accrued liabilities will be fully amortized after 30 years;
- 2) The funded status of the plan will increase gradually towards a 100% funded ratio; and
- 3) The unfunded accrued liability will increase for an extended period before beginning to decline. This is particularly true when the plan sponsor is contributing on a percent-of-payroll basis and there is no payroll growth.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- 1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- 2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- 3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.

Limitations of Project Scope

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.

Risks to Future Employer Contribution Requirements

There are ongoing risks to future employer contribution requirements to which the Retirement System is exposed, such as:

- Actual and Assumed Investment Rate of Return
- Actual and Assumed Mortality Rates
- Amortization Policy



Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. **Salary and Payroll Risk** – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally, accepted plan maturity measures include the following:

| | 2021 | 2020 | 2019 | 2018 | 2017 |
|--|--------|--------|--------|--------|--------|
| Ratio of the market value of assets to total payroll | 15.8 | 13.5 | 11.1 | 11.4 | 12.2 |
| Ratio of actuarial accrued liability to payroll | 18.3 | 16.6 | 15.7 | 15.5 | 14.5 |
| Ratio of actives to retirees and beneficiaries | 0.6 | 0.6 | 0.6 | 0.7 | 0.7 |
| Ratio of net cash flow to market value of assets | (2.8)% | (3.0)% | (3.3)% | (3.3)% | (2.5)% |

Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time. The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



Benefit Reserve Fund Comparative Statements

| Valuation Date | Allowances Being Paid @ | | BRF Assets | Actuarial Accrued Liabilities | Assets/ Liabilities& |
|---------------------|----------------------------|------------------|--------------------|-------------------------------------|-------------------------|
| | No. * | \$/Month | | | |
| 6/30/1997 | 487 | \$ 794,296 | \$ 102,380,668 | \$ 103,260,072 | 99.1% |
| 6/30/1998 | 493 | 851,973 | 107,928,659 | 110,669,460 | 97.5% |
| 6/30/1999 | 499 | 898,586 | 111,412,944 | 115,585,584 | 96.4% |
| 6/30/2000 | 507 | 944,958 | 117,164,662 | 120,407,496 | 97.3% |
| 6/30/2001 | 513 | 990,722 | 120,396,308 | 127,594,608 | 94.4% |
| 6/30/2002 | 520 | 1,039,831 | 129,873,949 | 133,501,368 | 97.3% |
| 12/31/2003 | 531 | 1,112,249 | 136,051,587 | 140,824,416 | 96.6% |
| 12/31/2004 | 542 | 1,176,973 | 153,594,184 | 148,382,784 | 103.5% |
| 12/31/2005 | 541 | 1,183,651 | 147,281,966 | 143,974,800 | 102.3% |
| 12/31/2006 | 604 | 1,359,707 | 167,979,383 | 167,852,376 | 100.1% |
| 12/31/2007 | 614 | 1,408,709 | 172,944,949 | 172,445,604 | 100.3% |
| 12/31/2008 | 606 | 1,424,517 | 173,901,558 | 173,015,040 | 100.5% |
| 12/31/2009 | 614 | 1,498,088 | 180,866,587 | 184,218,288 | 98.2% |
| 12/31/2010 # | 612 | 1,509,644 | 184,087,532 | 187,767,588 | 98.0% |
| 12/31/2011 | 616 | 1,572,805 | 193,606,183 | 195,045,000 | 99.3% |
| 12/31/2012 | 623 | 1,620,628 | 201,092,608 | 200,723,004 | 100.2% |
| 12/31/2013 | 627 | 1,678,815 | 210,047,473 | 208,857,372 | 100.6% |
| 12/31/2014 | 655 | 1,798,182 | 231,751,026 | 226,179,926 | 102.5% |
| 12/31/2015 # | 672 | 1,926,599 | 234,273,173 | 258,431,113 | 90.7% |
| 12/31/2016 # | 673 | 2,006,172 | 264,786,598 | 270,846,337 | 97.8% |
| 12/31/2017 # | 677 | 2,135,122 | 289,782,044 | 298,365,023 | 97.1% |
| 12/31/2018 | 710 | 2,330,939 | 319,223,020 | 331,374,152 | 96.3% |
| 12/31/2019 | 724 | 2,452,230 | 351,586,762 | 351,172,401 | 100.1% |
| 12/31/2020 # | 758 | 2,662,278 | 378,798,027 | 394,884,939 | 95.9% |
| 12/31/2021 | 783 | 2,848,878 | 419,937,895 | 429,891,987 | 97.7% |
| 12/31/2021 # | 783 | 2,848,878 | 419,937,895 | 440,508,225 | 95.3% |

* Alternate payees under EDROs counted as separate allowances beginning in 1997.

@ Includes disability benefits beginning with the 12/31/2006 valuation.

Revised actuarial assumptions.

& Before reserve transfers.



Actuarial Accrued Liabilities & Assets

Historical Comparative Schedule

(\$ Amounts in Millions)

| Valuation Date | Valuation Assets | Actuarial Accrued | | Unfunded Actuarial Accrued | | |
|---------------------|------------------|-------------------------|-------------------------------------|----------------------------|-------------------------------|------------------|
| | | Liability Dollar Amount | Liability Funded Ratio ¹ | Dollar Amount | Ratio to Payroll ² | Financing Period |
| 9/30/1975 | \$ 18.7 | \$ 37.8 | 49.4% | \$ 19.1 | 197 % | 17 yrs. |
| 9/30/1980 # | 40.5 | 62.8 | 64.6% | 22.3 | 184 % | 17 |
| 9/30/1985 | 75.6 | 84.6 | 89.3% | 9.0 | 58 % | 23 |
| 6/30/1990 | 139.8 | 120.6 | 115.9% | (19.2) | - | 18 |
| 6/30/1995 # | 202.0 | 180.6 | 111.9% | (21.4) | - | 15 |
| 6/30/1997 | 255.4 | 208.6 | 122.4% | (46.8) | - | 15 |
| 6/30/1998 | 283.6 | 219.2 | 129.4% | (64.4) | - | 15 |
| 6/30/1999 | 302.3 | 226.9 | 133.3% | (75.5) | - | 15 |
| 6/30/2000 | 310.5 | 238.4 | 130.2% | (72.1) | - | 15 |
| 6/30/2001 # * | 305.3 | 249.2 | 122.5% | (56.1) | - | 15 |
| 6/30/2002 # | 287.1 | 265.8 | 108.0% | (21.4) | - | 15 |
| 12/31/2003 #@ | 301.8 | 276.1 | 109.3% | (25.8) | - | 15 |
| 12/31/2004 | 315.0 | 285.0 | 110.5% | (30.0) | - | 15 |
| 12/31/2005 * | 325.0 | 284.3 | 114.3% | (40.8) | - | 15 |
| 12/31/2006 | 350.2 | 292.9 | 119.5% | (57.2) | - | 15 |
| 12/31/2007 | 365.1 | 301.0 | 121.3% | (64.1) | - | 15 |
| 12/31/2008 # | 346.5 | 310.2 | 111.7% | (36.2) | - | 30 |
| 12/31/2009 # | 334.2 | 348.3 | 96.0% | 14.0 | 42 % | 30 |
| 12/31/2010 * | 328.6 | 360.6 | 91.1% | 32.0 | 92 % | 30 |
| 12/31/2011 | 321.2 | 365.3 | 87.9% | 44.1 | 128 % | 30 |
| 12/31/2012 | 321.3 | 375.8 | 85.5% | 54.5 | 160 % | 30 |
| 12/31/2013 | 354.8 | 385.9 | 91.9% | 31.1 | 94 % | 25 |
| 12/31/2014 | 381.5 | 404.0 | 94.4% | 22.5 | 69 % | 24 |
| 12/31/2015 *# | 386.4 | 461.1 | 83.8% | 74.7 | 223 % | 30/30 & |
| 12/31/2016 *# | 399.8 | 479.4 | 83.4% | 79.6 | 231 % | 30/29 |
| 12/31/2017 * | 421.7 | 506.3 | 83.3% | 84.6 | 242 % | 30/28 |
| 12/31/2018 | 425.2 | 527.6 | 80.6% | 102.4 | 301 % | 30/27 |
| 12/31/2019 | 437.0 | 548.6 | 79.7% | 111.5 | 319 % | 30/26 |
| 12/31/2020 * | 457.7 | 586.1 | 78.1% | 128.4 | 364 % | 30/25 |
| 12/31/2021 | 488.9 | 611.6 | 79.9% | 122.7 | 357 % | 30/24 |
| 12/31/2021 * | 488.9 | 628.9 | 77.7% | 140.0 | 408 % | 30/24 |

* Revised actuarial assumptions.

Retirement System amended.

@ One-half year ended December 31.

+ 87% on a market value basis.

& Effective with 2015 valuation, a layered amortization approach applies. The initial and shortest remaining financing periods are shown for each valuation year.

- Valuation Assets as a Percent of AAL** is a traditional measure of a system's funding progress. Except in years when the system is amended or actuarial assumptions are revised, this percent can be expected to move gradually toward 100%.
- UAAL as a Percent of Valuation Payroll** is another relative index of condition. Unfunded actuarial accrued liabilities represent debt, while active member payroll represents the system's capacity to collect contributions to pay toward debt. The lower the percent, the greater the financial strength and vice versa.



City and Member Contributions Historical Comparative Schedule

| Valuation Date | Fiscal Year | Computed Contributions as %s of Active Member Payroll | | |
|---------------------|----------------|--|---------------|---------------|
| | | Member | Employer | Total |
| 9/30/1980 # | 81/82 | 5.90% | 27.60% | 33.50% |
| 9/30/1985 | 86/87 | 4.90% | 17.79% | 22.69% |
| 6/30/1990 | 91/92 | 5.49% | 9.03% | 14.52% |
| 6/30/1995 # | 96/97 | 5.98%+ | 0.00% | 5.98% |
| 6/30/1997 | 98/99 | 5.90%+ | 0.00% | 5.90% |
| 6/30/1998 | 99/00 | 5.90%+ | 0.00% | 5.90% |
| 6/30/1999 | 00/01 | 5.90%+ | 0.00% | 5.90% |
| 6/30/2000 | 01/02 | 5.90%+ | 0.00% | 5.90% |
| 6/30/2001 # * | 02/03 | 6.09%+ | 0.00% | 6.09% |
| 6/30/2002 # | 03/04 | 8.13%+ | 2.96% | 11.09% |
| 12/31/2003 #@ | 04/05 | 7.12%+ | 1.08% | 8.20% |
| 12/31/2004 | 05/06 | 5.10%+ | 0.00% | 5.10% |
| 12/31/2005 * | 06/07 | 5.10%+ | 0.00% | 5.10% |
| 12/31/2006 | 07/08 | 4.12%+ | 0.00% | 4.12% |
| 12/31/2007 | 08/09 | 4.12%+ | 0.00% | 4.12% |
| 12/31/2008 # | 09/10 | 3.73%+ | 0.00% | 3.73% |
| 12/31/2009 # | 10/11 | 4.19%+ | 20.96% | 25.15% |
| 12/31/2010 * | 11/12 | 4.18%+ | 21.18% | 25.36% |
| 12/31/2011 | 12/13 | 5.24%+ | 22.26% | 27.50% |
| 12/31/2012 | 13/14 | 10.27%+ | 19.07% | 29.34% |
| 12/31/2013 | 14/15 | 10.27%+ | 16.31% | 26.58% |
| 12/31/2014 | 15/16 | 10.25%+ | 14.63% | 24.88% |
| 12/31/2015 ** | 16/17 | 10.25%+ | 23.27% | 33.52% |
| 12/31/2016 ** | 17/18 | 10.26%+ | 23.59% | 33.85% |
| 12/31/2017 *^ | 19/20 | 10.26%+ | 24.95% | 35.21% |
| 12/31/2018 ^ | 20/21 | 10.26%+ | 28.02% | 38.28% |
| 12/31/2019 ^ | 21/22 | 10.76%+ | 28.62% | 39.38% |
| 12/31/2020 *^ | 22/23 | 11.57%+ | 33.16% | 44.73% |
| 12/31/2021 | 23/24 | 11.93%+ | 33.42% | 45.35% |
| 12/31/2021 * | 23/24 | 11.93%+ | 36.36% | 48.29% |

* Revised actuarial assumptions.

Retirement System amended.

+ Adjusted for contributions on items of pay not included in valuation payroll and/or temporary reduction in contribution rate.

@ One-half year ended December 31.

^ 18-month time lag between valuation date and contribution fiscal year.



Active Members and Retired Lives Historical Comparative Schedule

| Valuation Date | Active Members | | | | Retired Lives | | | |
|---------------------|----------------|-------------------|---------------|--------------|---------------|--------------------------|-----------------|------------------|
| | No. | Valuation Payroll | | | No. & | Active per Retired | Annual Benefits | |
| | | \$ Millions | Average | % Incr. | | | \$ Millions | As a % of Pay |
| 6/30/2002 # | 622 | \$32.5 | \$52,265 | 3.5 % | 587 | 1.1 | \$14.1 | 43.5 % |
| 12/31/2003 #@ | 608 | 33.1 | 54,443 | 0.5 % | 604 | 1.0 | 15.2 | 46.0 % |
| 12/31/2004 | 583 | 32.5 | 55,821 | 2.5 % | 618 | 0.9 | 16.1 | 49.5 % |
| 12/31/2005 * | 576 | 33.4 | 57,999 | 3.9 % | 617 | 0.9 | 16.2 | 48.5 % |
| 12/31/2006 | 567 | 33.9 | 59,767 | 3.0 % | 604 | 0.9 | 16.3 | 48.1 % |
| 12/31/2007 | 545 | 32.9 | 60,289 | 0.9 % | 614 | 0.9 | 16.9 | 51.4 % |
| 12/31/2008 | 535 | 33.0 | 61,690 | 2.3 % | 606 | 0.9 | 17.1 | 51.8 % |
| 12/31/2009 | 506 | 33.5 | 66,187 | 7.3 % | 614 | 0.8 | 18.0 | 53.7 % |
| 12/31/2010 | 534 | 34.7 | 64,917 | (1.9)% | 612 | 0.9 | 18.1 | 52.2 % |
| 12/31/2011 | 536 | 34.6 | 64,490 | (0.7)% | 616 | 0.9 | 18.9 | 54.6 % |
| 12/31/2012 | 515 | 34.0 | 65,961 | 2.3 % | 623 | 0.8 | 19.4 | 57.1 % |
| 12/31/2013 | 501 | 33.1 | 66,089 | 0.2 % | 627 | 0.8 | 20.1 | 60.7 % |
| 12/31/2014 | 487 | 32.5 | 66,740 | 1.0 % | 655 | 0.7 | 21.6 | 66.5 % |
| 12/31/2015 *# | 489 | 33.4 | 68,398 | 2.5 % | 672 | 0.7 | 23.1 | 69.2 % |
| 12/31/2016 *# | 485 | 34.4 | 70,860 | 3.6 % | 673 | 0.7 | 24.1 | 70.1 % |
| 12/31/2017 * | 488 | 34.9 | 71,533 | 0.9 % | 677 | 0.7 | 25.6 | 73.4 % |
| 12/31/2018 | 466 | 34.0 | 73,001 | 2.1 % | 710 | 0.7 | 28.0 | 82.4 % |
| 12/31/2019 | 466 | 35.0 | 75,071 | 2.8 % | 724 | 0.6 | 29.4 | 84.0 % |
| 12/31/2020 * | 460 | 35.3 | 76,709 | 2.2 % | 758 | 0.6 | 31.9 | 90.4 % |
| 12/31/2021 * | 433 | 34.4 | 79,331 | 3.4 % | 783 | 0.6 | 34.2 | 99.4 % |
| 20-Year Average | | | | 2.2 % | | | | |

* Revised actuarial assumptions.

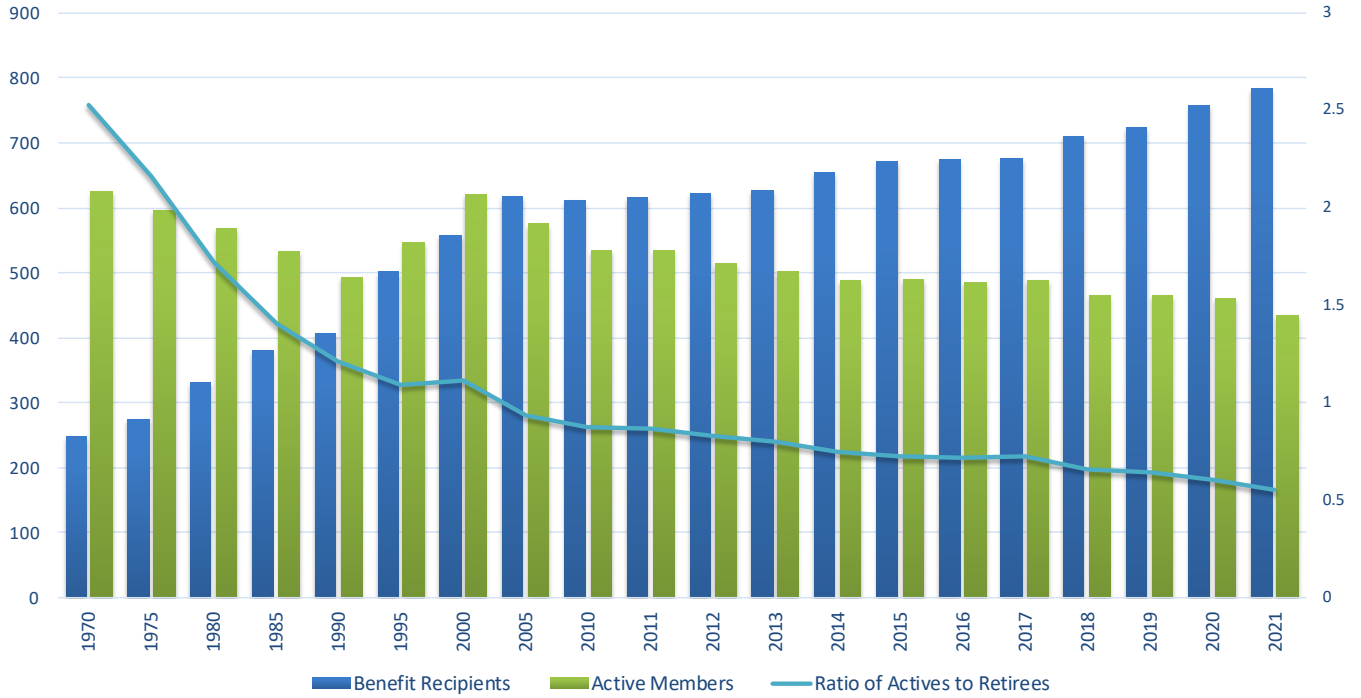
Retirement System amended.

& Alternate payees under EDROs are counted as separate retired lives.

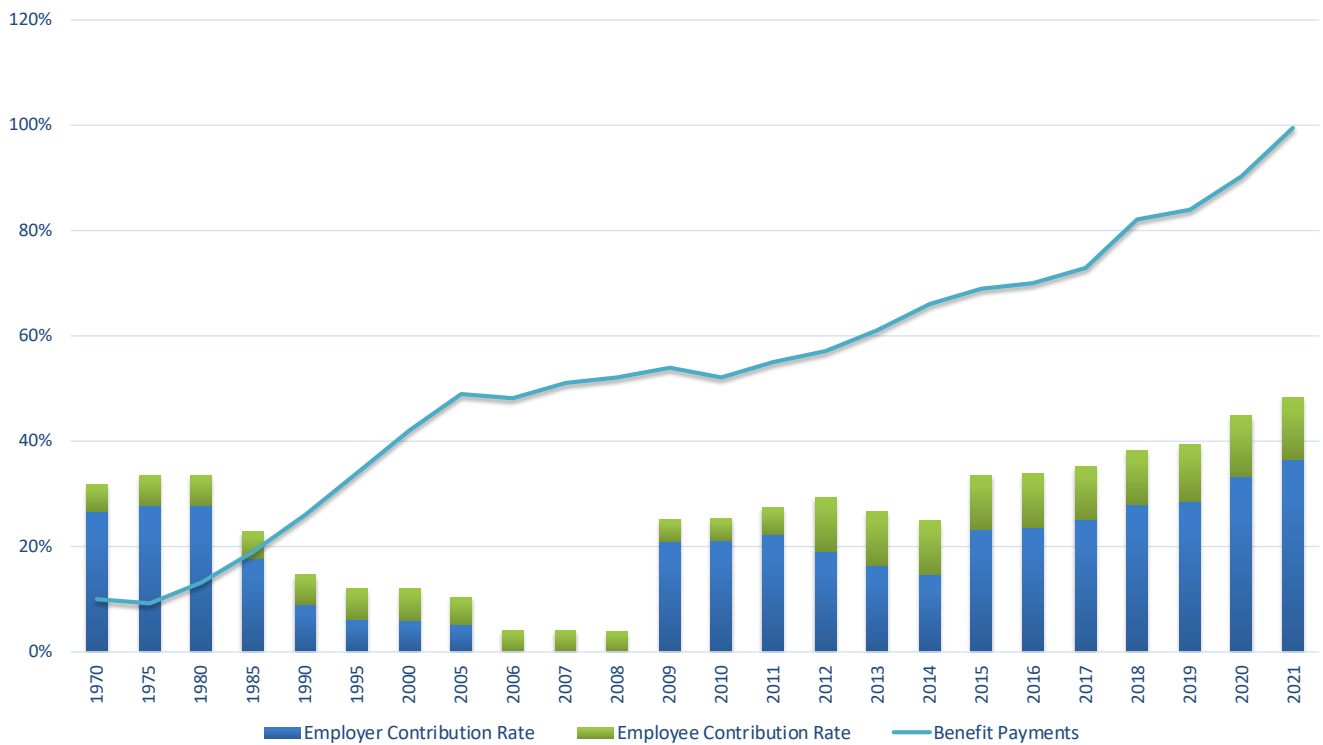
@ One-half year ended December 31.



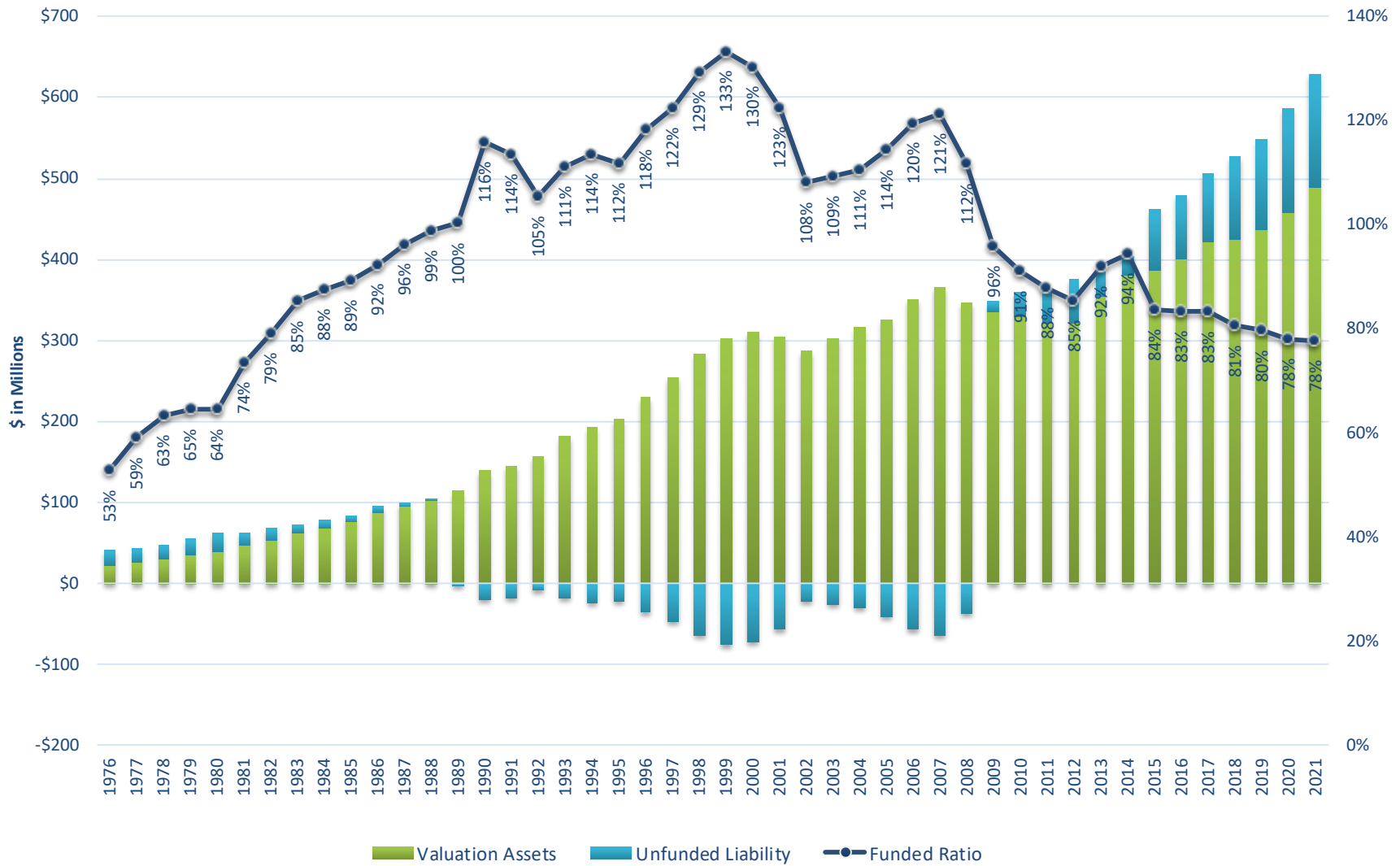
Active Members and Benefit Recipients



Contributions and Benefits as a Percent-of-Payroll



Actuarial Accrued Liabilities and Assets



* Note: Valuation year is June 30 to June 30, 2003 and December 31 from December 31, 2003.



Financing of Unfunded Actuarial Accrued Liabilities

| Base Year | Current Balance | Projected to Contribution Period | Remaining Financing Period | Amortization Factor | Dollar Payment | % of Payroll Contribution |
|-------------|-----------------------|----------------------------------|----------------------------|---------------------|---------------------|---------------------------|
| 2015 | \$ 79,503,959 | \$ 82,341,136 | 24 yrs. | 15.875555 | \$ 5,186,662 | 12.38% |
| 2016 | 3,874,920 | 4,019,767 | 25 | 16.285908 | 246,825 | 0.59% |
| 2017 | 4,196,591 | 4,359,992 | 26 | 16.681846 | 261,361 | 0.63% |
| 2018 | 17,486,158 | 18,192,066 | 27 | 17.063875 | 1,066,116 | 2.55% |
| 2019 | 8,220,586 | 8,563,324 | 28 | 17.432483 | 491,228 | 1.17% |
| 2020 | 15,946,282 | 16,630,651 | 29 | 17.788143 | 934,929 | 2.24% |
| 2021 | 10,791,200 | 11,266,587 | 30 | 18.131309 | 621,388 | 1.49% |
| UAAL | \$ 140,019,696 | \$ 145,373,521 | 26 | 15.895958 | \$ 8,808,509 | 21.05% |

SECTION B

VALUATION DATA

Summary of Benefit Provisions Evaluated December 31, 2021

Voluntary Retirement. Police members may retire after attaining age 50 and completing 10 years of service. Firefighter members are eligible for retirement after attaining age 55 with 10 or more years of service. Firefighter members may also retire at the age their service reaches the service credit limit.

Compulsory Retirement. None.

Final Average Salary (FAS). The average of member's highest annual salary rates during the three consecutive calendar years of credited service when such compensation rates are the highest increased by the applicable FAS Adjustment Factor 14.8% for Police members for the period January 1, 2021 to June 30, 2021, and 15.9% for Police members for the period July 1, 2021 to December 31, 2021, 12.6% for Firefighter members for the period January 1, 2021 to June 30, 2021, and 13.6% for Firefighter members for the period July 1, 2021 to December 31, 2021. The FAS Adjustment Factor for Non-Represented members (Fire Chief, Deputy Fire Chief, Police Chief, and Deputy Police Chiefs) is based upon the ratio of years of service while in a collective bargaining unit to total years of service. (Highest salary rates that occur in calendar years after the calendar year in which the member reaches their service credit limit will not be included in the FAS).

Benefit Multiplier Description. See page B-2.

Benefit Multiplier. The member’s benefit multiplier, used to compute full age and service allowance, is defined in the following table:

Benefit Multipliers and Allowance Caps for Member Groups

| Covered Group | Date of Hire | Benefit Multiplier | Allowance Cap |
|-------------------------------------|--|--------------------|---------------|
| Firefighters | Prior to July 1, 1992 | 2.5% | 100% |
| | -or- | | |
| | Prior to July 1, 1992 | 2.8% | 94.5% |
| | July 1, 1992 to January 9, 2012 | 2.8% | 90% |
| | January 10, 2012 or after | 2.0%* | 90% |
| Fire Chief or Deputy Fire Chief | At any time (must be member of System at time of hire) | 2.8% | 94.5% |
| Police Command | Prior to July 1, 2001 | 2.8% | 100% |
| | July 1, 2001 to December 19, 2011 | 2.8% | 80% |
| | December 20, 2011 or after | 2.0% [@] | 80% |
| Police Chief or Deputy Police Chief | At any time (must be member of System at time of hire) | 2.8% | 100% |
| Police Officers and Sergeants | Before March 9, 1995 | 2.8% | 100% |
| | March 9, 1995-June 30, 2001 | 2.8% | 87.5% |
| | July 1, 2001 to December 19, 2011 | 2.8% | 80% |
| | December 20, 2011 or after | 2.0% [#] | 80% |

* Per the most recent contract between the Fire members and the City of Grand Rapids, Firefighter members hired between January 10, 2012 and August 13, 2019 may choose one of the higher multipliers (2.2%, 2.4%, 2.6%, or 2.8%) and have this multiplier take effect as early as six months after their date of hire. Firefighter members hired after August 13, 2019 may select one of the higher multipliers listed above beginning at six months of service, but their election will not be retroactive.

[@] Police Command members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).

[#] Per the most recent contract between the Police Officers and Sergeants members and the City of Grand Rapids, Police Officer members hired between December 20, 2011 and August 31, 2019 may choose one of the higher multipliers (2.2%, 2.4%, 2.6%, or 2.8%) and have this multiplier take effect as early as six months after their date of hire. Police Officer members hired on or after September 1, 2019 must make their election no later than six months following their date of hire and the election will be effective as of the member’s six-month employment anniversary.



Full Age and Service Allowance. Allowance, payable monthly for life to the retired member, equals the member's benefit multiplier times the member's FAS times years of credited service. In lieu of this single life-level amount form of payment, a retiring member may elect from a variety of optional forms of payment, each of which is the actuarial equivalent (same lump sum value at time of retirement) of the single life-level payment form.

Deferred Allowance. A member with 10 or more years of service who leaves covered employment before retirement is eligible to receive an allowance computed in the same manner as an age and service allowance but based upon the member's employment record to the time of leaving. Such deferred allowance commences the first day of the calendar month next following the later of the date of the member's attainment of age 50 or the date when written application therefore is received by the Board. Benefits may be actuarially reduced in accordance with the Early Retirement provision if applicable.

Early Allowance. A Firefighter member who leaves covered employment after both attaining age 50 and completing 10 years of service is eligible to receive an immediate early allowance (in lieu of a deferred allowance), computed in the same manner as a deferred allowance based upon the member's employment record to the time of early retirement, but actuarially reduced (per schedule in ordinance) to reflect the fact that the age when payments begin is younger than age 55.

Duty Disability Allowance. A member who becomes totally and permanently disabled from duty-connected causes is eligible to receive, subject to offsets, a duty disability allowance computed in the same manner as a full age and service allowance based upon the member's employment record to the time of disability with a minimum allowance before offset of 72% of FAS. The maximum allowance after offsets is 90% of final salary less amounts received from (i) Worker's Compensation, (ii) gainful employment as a law enforcement officer or firefighter, and (iii) Social Security disability income.

Non-Duty Disability Allowance. A member with 1 or more years of credited service and who has not attained the minimum service retirement age, who becomes totally and permanently disabled from other than duty-connected causes is eligible to receive a non-duty disability allowance computed in the same manner as a full age and service allowance, based upon the member's employment record to the time of disability. Minimum benefit for Police Officers is 48% of FAS if credited service is less than 20 years or 60% of FAS if credited service is 20 or more years. Minimum benefit for Police Command Officers is based on the earlier of (i) the date the member would have completed 20 (if credited service is less than 20 years) or 25 years of service (if credited service is 20 or more years) or (ii) the date the member would have reached 50 years of age. Minimum benefit for Firefighters is based on the earlier of (i) the date the member would have completed 20 (if credited service is less than 20 years) or 25 years of service (if credited service is 20 or more years) or (ii) the date the member would have reached 55 years of age. For Fire members hired on or after July 1, 2016 or any Police members, until a member reaches the Pension System vesting requirement of 10 years of service, the benefit the member is entitled to is 50% for service years 1-5, then an additional 10% of the above formula for every year of service accrued in the System (e.g., 1-5 years of service = 50% of Non-Duty Disability Allowance, 6 years = 60%, ..., 10 years = 100%).

Death-in-Service Benefits. Upon the death of a member, surviving dependents are eligible to receive the following benefits, subject to offsets for Worker's Compensation and Social Security.

- (a) The widow receives an allowance equal to the Option B-100 allowance (joint and 100% survivor actuarial equivalent benefit) which would have been payable to her had the deceased member retired the day preceding the date of his death and elected Option B-100. The minimum allowance payable to the widow is 20% of the member's FAS. If the death was determined to be duty-related, the minimum allowance payable to the widow is 72% of the member's final average salary (60% for Command or Firefighters hired after June 30, 1992).
- (b) Dependent children under age 18 (up to age 23 if they are continuous full-time students) each are eligible to receive an allowance of 15% of the member's FAS. If there are four or more dependent children, each child receives an equal share of 50% of the member's FAS.
- (c) If there is neither a widow nor children, each dependent parent is eligible to receive an allowance equal to 15% of FAS.

Compensation. Compensation upon which members contribute includes base pay, longevity pay, educational increment and vacation pay, plus the following additional compensation items:

Firefighters: Overtime pay (assumed to be 4.2% for calendar years before 2010 and actual overtime in 2010 and later), holiday pay, clothing allowance, acting assignment pay, shop pay and shift pay. For Firefighters retiring after January 1, 2012 up to six (6) days of unused vacation time may be converted to compensation.

Police Officers and Police Command Officers: Overtime pay, compensation payoff, holiday pay, clothing allowance, acting assignment, witness fees and shift pay.

The average of the additional compensation items is used to annually adjust the FAS Adjustment Factor. In addition, compensation will not include any amount that would cause the System to be in violation of IRC Sections 401(a) (17) or 415(d).

Member Contributions. Effective July 1, 2013, member contribution rates shall be payable in accordance with the following table.

| System Funding Represented as a Percentage of Valuation Assets to Actuarial Accrued Liabilities | Firefighters | Police Officers & Sergeants | Police Command Officers |
|--|---------------------|--|--|
| Below 100% | 10.70% | 9.86% | 10.89% |
| 100% - 104.999% | 9.70% | 8.86% | 9.89% |
| 105% - 109.999% | 8.70% | 7.86% | 8.89% |
| 110% - 114.999% | 7.70% | 6.86% | 7.89% |
| 115% - 119.999% | 6.70% | 5.86% | 6.89% |
| 120% - 124.999% | 6.70% | 5.20% | 6.06% |
| 125% - 129.999% | 6.70% | 4.54% | 5.23% |
| 130% - 134.999% | 6.70% | 3.88% | 4.40% |
| 135+% | 6.70% | 3.22% | 3.57% |

The member contribution rates used for the December 31, 2021 valuation were 10.70% (Firefighters), 9.86% (Police Officers and Sergeants), 10.89% (Police Command Officers) and 10.20% (Police Chief, Deputy Police Chiefs, Fire Chief and Deputy Fire Chief).

Members may elect their benefit multiplier/employee contributions based on the following:

- Per the most recent contract between the Fire members and the City of Grand Rapids, Firefighter members hired between January 10, 2012 and August 13, 2019 may choose one of the higher multipliers (2.2%, 2.4%, 2.6%, or 2.8%) and have this multiplier take effect as early as six months after their date of hire. Firefighter members hired after August 13, 2019 may select one of the higher multipliers listed above beginning at six months of service, but their election will not be retroactive.
- Police Command members hired on or after December 20, 2011 will have a 2.0% multiplier for the first five years of employment. Members may then irrevocably elect that multiplier, or, by making higher member contributions, elect a higher multiplier for all future service (2.2%, 2.4%, 2.6%, or 2.8%).
- Per the most recent contract between the Police Officers and Sergeants members and the City of Grand Rapids, Police Officer members hired between December 20, 2011 and August 31, 2019 may choose one of the higher multipliers (2.2%, 2.4%, 2.6%, or 2.8%) and have this multiplier take effect as early as six months after their date of hire. Police Officer members hired on or after September 1, 2019 must make their election no later than six months following their date of hire and the election will be effective as of the member's six-month employment anniversary.

The additional member contributions for the multiplier elections are as follows:

| Multiplier for Future Service | Firefighters | Police Officers & Sergeants / Police Command Officers |
|-------------------------------|--------------|---|
| 2.0% | 0.00% | 0.00% |
| 2.2% | 1.23% | 1.21% |
| 2.4% | 2.49% | 2.46% |
| 2.6% | 3.77% | 3.61% |
| 2.8% | 5.08% | 4.80% |

If a member terminates employment before any allowance is payable, accumulated contributions (contributions plus regular interest) are refunded.

Employer Contributions. The City contributes the remainder amounts necessary to maintain the Retirement System in sound financial condition in accordance with its funding objectives.

Automatic Post-Retirement Benefit Increases. Post-retirement benefit increases are paid to eligible groups as described in the following table.

| | Firefighters | Deputy Fire Chief | Fire Chief | Police Officers and Sergeants | Police Command Officers | Police Chief and Deputy Police Chief |
|-------------------------|----------------------------------|-------------------------------------|-------------------------------------|---------------------------------------|---------------------------------------|--------------------------------------|
| Effective date | Retired on or after July 1, 2007 | Retired on or after October 6, 2016 | Retired on or after January 1, 2016 | Retired on or after December 17, 2008 | Retired on or after February 19, 2010 | Retired on or after January 1, 2016 |
| Amount of increase | 1.5% of original benefit | 1.5% of original benefit | 1.5% of original benefit | 1.0% of original benefit | 1.0% of original benefit | 1.0% of original benefit |
| First increase to occur | 2 years after retirement | 2 years after retirement | 2 years after retirement | 5 years after retirement | 5 years after retirement | 5 years after retirement |

The increase is paid on January or July following the end of the delay period. Benefit recipients who are eligible for the automatic post-retirement increase do not participate in the 13th check program.

13th Check. For members not eligible for automatic post-retirement increases, one-half of net investment income over 8% which is attributable to retired life assets is distributed annually (in January) to retired members and beneficiaries who have been on the retirement rolls for five years in the form of a 13th check. Net investment income is based on a market value rate of return averaged over the preceding five plan years. The distribution is in proportion to points. An individual's points are determined by multiplying (i) the number of full years of retirement, to a maximum of 15, by (ii) the number of years, and fractions thereof, of service at retirement. Subsequent to the calculations above, the benefit so calculated for Chief of Police, Deputy Chief, Police Command Officers, Police Officers and Sergeants, Fire Service, and beneficiaries having had at least 10 years of service under either bargaining unit shall be increased by 20 percent.



Key Employee Incentive Program (KEIP). Participation is open to any employee of the City of Grand Rapids Police and Fire Retirement System who attains service retirement eligibility and maintains a minimum leave accrual balance of 100 hours. A regular retirement benefit is computed for the member as of his KEIP election date based upon Final Average Compensation (FAC), credited service and benefit multiplier as of this date. Monthly payments equal to 75% of the computed monthly benefit are deposited into the KEIP Reserve Account (KRA) on behalf of this member. Interest is credited monthly to this balance in the KRA at the rate of 3%, compounded annually. Employer and member contributions shall cease as of the member's KEIP election date. The members may remain in the KEIP for up to five years and then must cease participation in the KEIP. The member's monthly benefit at retirement will be the original monthly payment determined at the KEIP election date plus any applicable post-retirement benefit increases.

Eligibility. The Plan is closed to individuals hired from outside of the organization to fill the position of Fire Chief, Deputy Fire Chief, Police Chief or Deputy Police Chief.

Derivation of Section 1.233(28) Valuation Assets*

| Valuation Date December 31: | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 |
|--|---------------|---------------|---------------|---------------|---------------|---------------|
| A. Funding Value Beginning of Year | \$437,029,237 | \$457,697,317 | | | | |
| B. Market Value End of Year | 475,503,361 | 543,311,869 | | | | |
| C. Market Value Beginning of Year | 445,827,489 | 475,503,361 | | | | |
| D. Non-Investment Net Cash Flow | (14,286,864) | (15,331,952) | | | | |
| E. Investment Return: | | | | | | |
| E1. Market Total: B-C-D | 43,962,736 | 83,140,460 | | | | |
| E2. Assumed Rate | 7.15% | 7.00% | 6.75% | | | |
| E3. Amount for Immediate Recognition | 30,736,835 | 31,502,194 | | | | |
| E4. Amount for Phased-In Recognition | 13,225,901 | 51,638,266 | | | | |
| F. Phased-In Recognition of Investment Return: | | | | | | |
| F1. Current Year: 0.2xE4 | 2,645,180 | 10,327,653 | | | | |
| F2. First Prior Year | 8,106,490 | 2,645,180 | \$ 10,327,653 | | | |
| F3. Second Prior Year | (11,003,556) | 8,106,490 | 2,645,180 | \$ 10,327,653 | | |
| F4. Third Prior Year | 4,912,966 | (11,003,556) | 8,106,490 | 2,645,180 | \$ 10,327,653 | |
| F5. Fourth Prior Year | (442,971) | 4,912,968 | (11,003,557) | 8,106,488 | 2,645,181 | \$ 10,327,654 |
| F6. Total Recognized Investment Gain (Loss) | 4,218,109 | 14,988,735 | 10,075,766 | 21,079,321 | 12,972,834 | 10,327,654 |
| G. Funding Value End of Year: A+D+E3+F6 | 457,697,317 | 488,856,294 | | | | |
| H. Difference Between Market & Funding Values | 17,806,044 | 54,455,575 | | | | |
| I. Recognized Rate of Return | 8.13% | 10.33% | | | | |
| J. Market Value Rate of Return | 10.02% | 17.77% | | | | |
| K. Ratio of Funding Value to Market Value | 96.3% | 90.0% | | | | |

* The Funding Value of Assets recognizes assumed investment return (line E3) fully each year. Differences between actual and assumed investment return (line E4) are phased-in over a closed five-year period. During periods when investment performance exceeds the assumed rate, Funding Value of Assets will tend to be less than market value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than market value. If assumed rates are exactly realized for four consecutive years, funding value will become equal to market value.



Summary of Asset Information from Audit Report Furnished for the December 31, 2021 Valuation

Balance Sheet

| Reserves for | |
|--------------------------------|----------------------|
| Member contributions (MDF) | \$ 50,418,894 |
| Employer contributions (EAF) | (114,001,890) |
| Retired benefit payments (BRF) | 419,937,895 |
| Undistributed income (IEF) | 186,956,970 |
| Total Reserves | \$543,311,869 |

Revenues and Expenditures

| | December 31, 2021 |
|--------------------------------------|-------------------|
| 1. Balance - Beginning of Year | \$475,503,361 |
| 2. Revenues: | |
| a. Employees' contributions | 5,930,546 |
| b. Employer contributions | 11,660,533 |
| c. Investment income | 84,900,891 |
| d. Other | 0 |
| e. Total revenues | 102,491,970 |
| 3. Expenditures: | |
| a. Benefit payments | 31,391,289 |
| b. Supplemental pension distribution | 0 |
| c. Refund of member contributions | 1,531,742 |
| d. Expenses | 1,760,431 |
| e. Total expenditures | 34,683,462 |
| 4. Balance - End of Period: | \$543,311,869 |
| (1) + (2e) - (3e) | \$543,311,869 |

The derivation of Valuation Assets can be found on page B-8.



Retirants and Beneficiaries Added to and Removed from Rolls Historical Comparative Schedule

| Year Ended | Added | | Removed | | End of Year | | | Expected Removals | |
|-----------------|-----------|-------------------|-----------|-------------------|-------------|-------------------|-------------------|-------------------|-------------------|
| | No. | Annual Allowances | No. | Annual Allowances | No. | Annual Allowances | Average Allowance | No. | Annual Allowances |
| 06/30/98 | 30 | \$ 962,274 | 22 | \$ 205,069 | 539 | \$ 11,171,400 | \$ 20,726 | 17 | \$ 217,296 |
| 06/30/99 | 29 | 869,949 | 21 | 216,909 | 547 | 11,824,440 | 21,617 | 17 | 238,128 |
| 06/30/00 | 23 | 800,357 | 13 | 180,089 | 557 | 12,444,708 | 22,342 | 17 | 259,872 |
| 06/30/01 | 26 | 823,258 | 17 | 174,742 | 566 | 13,093,224 | 23,133 | 18 | 287,004 |
| 06/30/02 | 28 | 1,120,664 | 7 | 83,612 | 587 | 14,130,276 | 24,072 | 15 | 211,896 |
| 12/31/03 @ | 18 | 462,019 | 12 | 139,543 | 604 | 15,226,164 | 25,209 | 8 | 159,228 |
| 12/31/04 | 31 | 1,115,388 | 17 | 233,940 | 618 | 16,107,612 | 26,064 | 17 | 329,892 |
| 12/31/05 | 19 | 470,331 | 20 | 343,227 | 617 | 16,234,716 | 26,312 | 17 | 360,588 |
| 12/31/06 | 15 | 505,745 | 28 | 423,977 | 604 | 16,316,473 | 27,014 | 16 | 350,304 |
| 12/31/07 | 25 | 895,832 | 15 | 307,797 | 614 | 16,904,508 | 27,532 | 16 | 375,192 |
| 12/31/08 | 20 | 701,771 | 28 | 512,075 | 606 | 17,094,204 | 28,208 | 17 | 404,400 |
| 12/31/09 | 24 | 1,101,882 | 16 | 219,030 | 614 | 17,977,056 | 29,279 | 17 | 426,036 |
| 12/31/10 | 15 | 431,400 | 17 | 292,728 | 612 | 18,115,728 | 29,601 | 18 | 426,516 |
| 12/31/11 | 18 | 936,557 | 14 | 178,625 | 616 | 18,873,660 | 30,639 | 18 | 491,400 |
| 12/31/12 | 25 | 944,386 | 18 | 370,516 | 623 | 19,447,529 | 31,216 | 19 | 536,460 |
| 12/31/13 | 27 | 1,173,645 | 23 | 475,392 | 627 | 20,145,782 | 32,130 | 19 | 570,612 |
| 12/31/14 | 53 | 2,105,091 | 25 | 672,686 | 655 | 21,578,187 | 32,944 | 20 | 602,520 |
| 12/31/15 | 35 | 1,898,324 | 18 | 357,320 | 672 | 23,119,191 | 34,404 | 21 | 637,737 |
| 12/31/16 | 29 | 1,474,519 | 28 | 519,642 | 673 | 24,074,068 | 35,771 | 20 | 669,129 |
| 12/31/17 | 39 | 2,240,843 | 35 | 693,450 | 677 | 25,621,460 | 37,846 | 20 | 701,819 |
| 12/31/18 | 52 | 2,676,119 | 19 | 326,312 | 710 | 27,971,269 | 39,396 | 20 | 542,499 |
| 12/31/19 | 40 | 1,952,881 | 26 | 497,395 | 724 | 29,426,755 | 40,645 | 20 | 573,561 |
| 12/31/20 | 56 | 2,954,230 | 22 | 433,652 | 758 | 31,947,333 | 42,147 | 20 | 598,068 |
| 12/31/21 | 45 | 2,207,207 | 20 | 497,520 | 783 | 34,186,541 | 43,661 | 21 | 596,187 |
| 12/31/22 | | | | | | | | 21 | 631,343 |

@ One-half year ended December 31.



Retirants and Beneficiaries as of December 31, 2021 Tabulated by Type of Allowance Being Paid

| Type of Pensions Being Paid | No.* | Annual Pension** | Annual Liability |
|--|------------|---------------------|----------------------|
| AGE AND SERVICE PENSIONS | | | |
| Regular pension - benefit terminating at death of retirant | 209 | \$ 8,937,994 | \$ 99,528,002 |
| Option B-100 - 100% joint & survivor (including pop-ups) | 124 | 6,371,097 | 90,418,830 |
| Option B-75 - 75% joint & survivor (including pop-ups) | 119 | 6,620,658 | 87,840,639 |
| Option B-50 - 50% joint & survivor (including pop-ups) | 73 | 3,865,910 | 48,389,740 |
| Survivor beneficiary of deceased retirant | 88 | 1,892,822 | 14,677,859 |
| Total age and service pensions | 613 | \$27,688,481 | \$340,855,070 |
| DISABILITY PENSIONS | | | |
| Regular pension - benefit terminating at death of retirant | 36 | \$ 1,487,311 | \$ 18,539,246 |
| Option B-100 - 100% joint & survivor (including pop-ups) | 39 | 1,529,618 | 22,983,485 |
| Option B-75 - 75% joint & survivor (including pop-ups) | 12 | 526,228 | 7,502,057 |
| Option B-50 - 50% joint & survivor (including pop-ups) | 12 | 395,509 | 4,453,462 |
| Survivor beneficiary of deceased retirant | 13 | 289,037 | 3,053,322 |
| Total disability pensions | 112 | \$ 4,227,703 | \$ 56,531,572 |
| DEATH-IN-SERVICE PENSIONS | 22 | 319,757 | 3,381,292 |
| KEIP Members | 36 | 1,950,600 | 39,740,291 |
| Total Pensions Being Paid | 783 | \$34,186,541 | \$440,508,225 |

* Includes alternate payees under EDROs and members of the KEIP.

** For members of the KEIP, this is the benefit amount being contributed to KEIP accounts. These benefits will revert to 100% of the benefit amount at retirement.



Allowances Being Paid –December 31, 2021 Tabulated by Attained Ages

| Attained Ages | Age & Service * | | Disability | | Death-in-Service | | Totals | |
|------------------|-----------------|----------------------|------------|----------------------|------------------|----------------------|------------|----------------------|
| | No. | Annual Allowances | No. | Annual Allowances | No. | Annual Allowances | No. | Annual Allowances |
| Under 40 | 1 | \$ 16,690 | 2 | \$ 92,956 | 2 | \$ 44,048 | 5 | \$ 153,694 |
| 40-44 | 2 | 24,425 | 2 | 97,905 | - | - | 4 | 122,330 |
| 45-49 | 3 | 37,403 | 7 | 348,135 | - | - | 10 | 385,538 |
| 50-54 | 94 | 5,254,864 | 17 | 798,167 | 2 | 62,392 | 113 | 6,115,423 |
| 55-59 | 120 | 6,733,040 | 17 | 761,370 | 1 | 23,307 | 138 | 7,517,717 |
| 60-64 | 93 | 5,300,484 | 16 | 642,421 | 2 | 37,989 | 111 | 5,980,894 |
| 65-69 | 53 | 2,778,242 | 23 | 821,846 | - | - | 76 | 3,600,088 |
| 70-74 | 62 | 2,592,174 | 9 | 252,574 | 2 | 16,562 | 73 | 2,861,310 |
| 75-79 | 92 | 3,205,058 | 11 | 282,144 | 5 | 65,976 | 108 | 3,553,178 |
| 80-84 | 71 | 2,364,460 | 7 | 109,464 | 4 | 18,785 | 82 | 2,492,709 |
| 85-89 | 33 | 882,535 | 1 | 20,721 | 2 | 38,480 | 36 | 941,736 |
| 90-94 | 17 | 329,145 | | | 1 | 8,004 | 18 | 337,149 |
| 95-99 | 7 | 111,816 | | | | | 7 | 111,816 |
| 100-104 | 1 | 8,745 | | | 1 | 4,214 | 2 | 12,959 |
| Totals** | 649 | \$29,639,081 | 112 | \$4,227,703 | 22 | \$319,757 | 783 | \$34,186,541 |

* Includes survivor beneficiaries and members of the KEIP.

** Totals may not add due to rounding.



Inactive Vested Members – December 31, 2021
Eligible for Deferred Pensions
Tabulated by Attained Ages

| Attained Ages | No. | Estimated Monthly Benefits |
|----------------------|------------|-----------------------------------|
| Under 30 | | |
| 30-34 | | |
| 35-39 | 1 | \$ 2,291 |
| 40-44 | 1 | 2,448 |
| 45-49 | 15 | 47,112 |
| 50-54 | | |
| 55-59 | | |
| 60 + | | |
| Totals | 17 | \$51,851 |

KEIP Members – December 31, 2021
Tabulated by Attained Ages

| Attained Ages | KEIP | | |
|----------------------|-------------|-----------------------|-----------------------------|
| | No. | Annual Benefit | KEIP Account Balance |
| Under 50 | | | |
| 50-54 | 17 | \$ 930,884 | \$ 1,100,151 |
| 55-59 | 17 | 931,292 | 2,397,586 |
| 60-64 | 1 | 52,437 | 134,904 |
| 65 + | 1 | 35,987 | 128,665 |
| Totals | 36 | \$ 1,950,600 | \$ 3,761,306 |

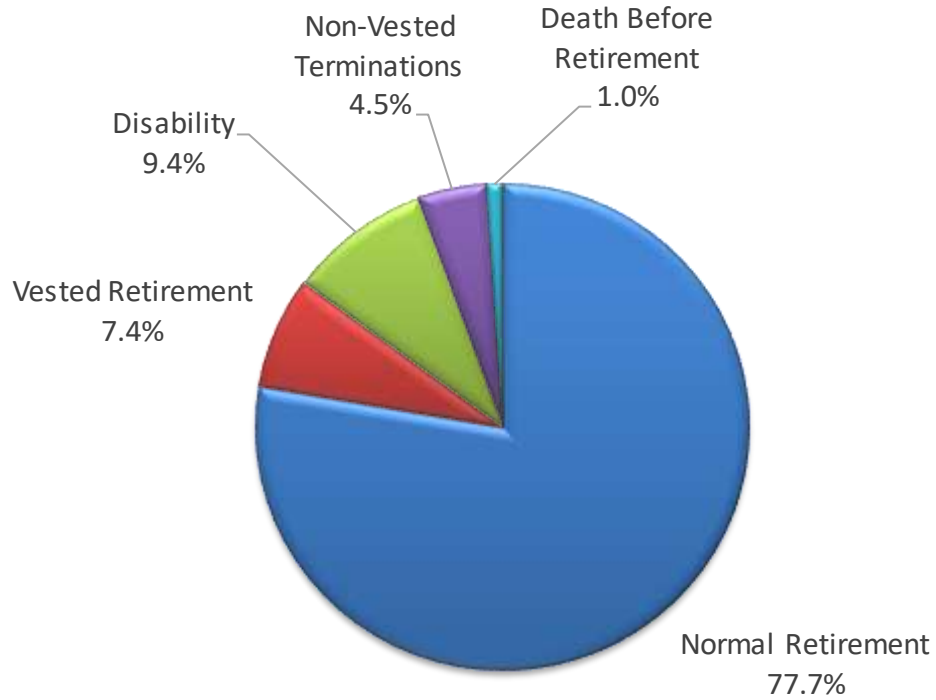
Active Members Included in Valuations Historical Comparative Schedule

| Year Ended | Active Members | Annual Payroll \$ Millions | Group Averages | | | |
|-----------------|----------------|-------------------------------|----------------|--------------|--------------|------------------|
| | | | Annual Pay | | Age Years | Service Years |
| | | | \$ | % Change | | |
| 09/30/80 | 569 | \$ 12.1 | \$21,243 | 4.1 % | 41.2 | 16.2 |
| 09/30/85 | 533 | 15.5 | 29,056 | 6.3 % | 41.3 | 16.3 |
| 06/30/90 | 492 | 17.2 | 34,908 | 4.5 % | 42.6 | 17.7 |
| 06/30/95 | 546 | 22.5 | 41,205 | 2.7 % | 38.7 | 13.2 |
| 06/30/00 | 620 | 29.9 | 48,187 | 6.4 % | 36.8 | 10.7 |
| 06/30/01 | 629 | 31.8 | 50,513 | 4.8 % | 37.0 | 10.8 |
| 06/30/02 | 622 | 32.5 | 52,265 | 3.5 % | 37.2 | 10.9 |
| 12/31/03 @ | 608 | 33.1 | 54,443 | 0.5 % | 37.8 | 11.5 |
| 12/31/04 | 583 | 32.5 | 55,821 | 2.5 % | 38.3 | 11.8 |
| 12/31/05 | 576 | 33.4 | 57,999 | 3.9 % | 39.0 | 12.5 |
| 12/31/06 | 567 | 33.9 | 59,767 | 3.0 % | 39.7 | 13.2 |
| 12/31/07 | 545 | 32.9 | 60,289 | 0.9 % | 40.4 | 13.9 |
| 12/31/08 | 535 | 33.0 | 61,690 | 2.3 % | 41.0 | 14.5 |
| 12/31/09 | 506 | 33.5 | 66,187 | 7.3 % | 41.8 | 15.3 |
| 12/31/10 | 534 | 34.7 | 64,917 | (1.9)% | 41.9 | 15.4 |
| 12/31/11 | 536 | 34.6 | 64,490 | (0.7)% | 42.1 | 15.2 |
| 12/31/12 | 515 | 34.0 | 65,961 | 2.3 % | 42.9 | 16.1 |
| 12/31/13 | 501 | 33.1 | 66,089 | 0.2 % | 43.3 | 16.5 |
| 12/31/14 | 487 | 32.5 | 66,740 | 1.0 % | 43.0 | 16.7 |
| 12/31/15 | 489 | 33.4 | 68,398 | 2.5 % | 42.2 | 16.0 |
| 12/31/16 | 485 | 34.4 | 70,860 | 3.6 % | 42.3 | 15.9 |
| 12/31/17 | 488 | 34.9 | 71,533 | 0.9 % | 41.5 | 15.0 |
| 12/31/18 | 466 | 34.0 | 73,001 | 2.1 % | 40.8 | 14.3 |
| 12/31/19 | 466 | 35.0 | 75,071 | 2.8 % | 40.5 | 13.9 |
| 12/31/20 | 460 | 35.3 | 76,709 | 2.2 % | 39.7 | 13.1 |
| 12/31/21 | 433 | 34.4 | 79,331 | 3.4 % | 39.7 | 12.8 |
| 20-Year Average | | | | 2.2 % | | |

@ One-half year ended December 31.



Expected Ultimate Disposition of Current Active Members as of December 31, 2021



Additions to and Removals from Active Membership Actual and Expected Numbers

| Year Ended | Added During Year | Terminations During Year | | | | | | | | | | End of Year |
|-----------------------|-------------------|--------------------------|--------------|-----------------------|-------------|------------------|------------|------------|-----------|-----------|-------------|-------------|
| | | Normal Retirement | | Disability Retirement | | Death-in-Service | | Withdrawal | | | | |
| | | A | E | A | E | A | E | Vested | Other | Total | | |
| 06/30/03 | 21 | 13 | 9.0 | 4 | 3.1 | 0 | 0.4 | 2 | 5 | 7 | 7.2 | 619 |
| 12/31/03 @ | 0 | 5 | 4.5 | 1 | 1.6 | 2 | 0.2 | 1 | 2 | 3 | 3.6 | 608 |
| 12/31/04 | 9 | 17 | 8.9 | 3 * | 3.2 | 0 | 0.4 | 2 | 12 | 14 | 6.9 | 583 |
| 12/31/05 | 11 | 5 | 6.3 | 2 | 3.3 | 0 | 0.4 | 6 | 5 | 11 | 6.3 | 576 |
| 12/31/06 | 6 | 6 | 6.3 | 2 | 3.9 | 0 | 0.4 | 3 | 4 | 7 | 6.6 | 567 |
| 12/31/07 | 5 | 6 | 7.3 | 9 | 4.1 | 1 | 0.4 | 2 | 9 | 11 | 6.2 | 545 |
| 12/31/08 | 11 | 4 | 7.4 | 5 | 4.1 | 0 | 0.4 | 7 | 5 | 12 | 5.7 | 535 |
| 12/31/09 | 5 | 16 | 8.5 | 2 | 4.2 | 0 | 0.5 | 2 | 14 | 16 | 5.4 | 506 |
| 12/31/10 | 35 | 1 | 9.3 | 3 | 4.2 | 0 | 0.5 | 2 | 1 | 3 | 4.7 | 534 |
| 12/31/11 | 18 | 12 | 13.1 | 1 | 4.1 | 0 | 0.5 | 3 | 0 | 3 | 7.8 | 536 |
| 12/31/12 | 0 | 12 | 14.3 | 1 | 4.1 | 1 | 0.5 | 4 | 3 | 7 | 7.6 | 515 |
| 12/31/13 | 10 | 13 | 15.8 | 4 | 4.1 | 0 | 0.5 | 6 | 1 | 7 | 6.8 | 501 |
| 12/31/14 | 24 | 25 | 17.8 | 5 | 3.9 | 0 | 0.6 | 4 | 4 | 8 | 6.6 | 487 |
| 12/31/15 | 37 | 23 | 17.8 | 5 | 3.9 | 0 | 0.6 | 5 | 2 | 7 | 6.6 | 489 |
| 12/31/16 | 21 | 17 | 17.3 | 0 | 3.8 | 1 | 0.5 | 4 | 3 | 7 | 7.4 | 485 |
| 12/31/17 | 38 | 30 | 20.6 | 2 | 3.5 | 0 | 0.5 | 2 | 1 | 3 | 7.2 | 488 |
| 12/31/18 | 25 | 39 | 21.3 | 2 | 3.3 | 0 | 0.5 | 2 | 4 | 6 | 7.8 | 466 |
| 12/31/19 | 31 | 18 | 16.0 | 8 | 3.2 | 0 | 0.4 | 2 | 3 | 5 | 7.7 | 466 |
| 12/31/20 | 33 | 34 | 18.0 | 0 | 2.9 | 0 | 0.4 | 0 | 5 | 5 | 7.9 | 460 |
| 12/31/21 | 17 | 33 | 19.7 | 1 | 2.7 | 0 | 0.3 | 0 | 10 | 10 | 6.2 | 433 |
| 5-Year Totals | 144 | 154 | 95.5 | 13 | 15.7 | 0 | 2.1 | 6 | 23 | 29 | 36.8 | |
| 10-Year Totals | 236 | 244 | 178.5 | 28 | 35.5 | 2 | 4.8 | 29 | 36 | 65 | 71.8 | |

A = Actual
E = Expected

@ One-half year ended December 31.

* Originally death-in-service, later changed to disability.



Active Police Members – December 31, 2021 by Attained Age and Years of Service

| Attained Age | Years of Service to Valuation Date | | | | | | | Totals | |
|---------------|------------------------------------|-----------|-----------|-----------|-----------|-----------|----------|------------|----------------------|
| | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | 30 Plus | No. | Valuation Payroll |
| 20-24 | 15 | | | | | | | 15 | \$ 921,213 |
| 25-29 | 30 | 9 | | | | | | 39 | 2,741,911 |
| 30-34 | 25 | 33 | | | | | | 58 | 4,393,343 |
| 35-39 | 9 | 9 | 9 | 2 | | | | 29 | 2,310,423 |
| 40-44 | 2 | 5 | 6 | 7 | 14 | | | 34 | 2,893,724 |
| 45-49 | 1 | | 3 | 3 | 35 | 20 | | 62 | 5,495,990 |
| 50-54 | 1 | | | 2 | 7 | 4 | | 14 | 1,173,214 |
| 55-59 | | | | | 3 | 1 | 1 | 5 | 532,680 |
| 60 and Over | | | | | | | 1 | 1 | 80,831 |
| Totals | 83 | 56 | 18 | 14 | 59 | 25 | 2 | 257 | \$ 20,543,329 |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

| Average Age | Average Service | Average Pay | Number |
|-------------|-----------------|-------------|--------|
| 38.0 years | 12.0 years | \$79,935 | 257 |

Active Fire Members – December 31, 2021 By Attained Age and Years of Service

| Attained Age | Years of Service to Valuation Date | | | | | | | Totals | |
|---------------|------------------------------------|-----------|-----------|-----------|-----------|-----------|----------|------------|----------------------|
| | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | 30 Plus | No. | Valuation Payroll |
| 20-24 | | | | | | | | | \$ - |
| 25-29 | 10 | 2 | | | | | | 12 | 744,474 |
| 30-34 | 13 | 10 | 7 | | | | | 30 | 2,139,330 |
| 35-39 | 7 | 6 | 12 | 2 | | | | 27 | 2,061,733 |
| 40-44 | 11 | 6 | 14 | 5 | 3 | | | 39 | 3,020,064 |
| 45-49 | 1 | | 1 | 6 | 13 | 1 | | 22 | 1,846,075 |
| 50-54 | | | 1 | 4 | 9 | 15 | 4 | 33 | 2,816,098 |
| 55-59 | | | | 1 | 5 | 2 | 3 | 11 | 971,734 |
| 60 and Over | | | | | | 1 | 1 | 2 | 207,685 |
| Totals | 42 | 24 | 35 | 18 | 30 | 19 | 8 | 176 | \$ 13,807,193 |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

| Average Age | Average Service | Average Pay | Number |
|-------------|-----------------|-------------|--------|
| 42.1 years | 14.0 years | \$78,450 | 176 |



SECTION C

SUMMARY OF VALUATION METHODS AND ASSUMPTIONS

Valuation Methods

Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using the individual entry-age actuarial cost method having the following characteristics:

- (i) The annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the portion of the member's benefit at the time of retirement; and
- (ii) Each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

Financing of Unfunded Actuarial Accrued Liabilities. Unfunded actuarial accrued liabilities arising in a given year are amortized over a closed 30-year period. Detail can be found on page A-17.

Valuation Asset Method. Valuation Assets were determined using a method which phases-in each year's differences between actual and assumed investment return over a closed five-year period.

Actuarial Assumptions Used for the Valuation Adopted by the Board of Trustees

The actuary calculates contribution requirements and actuarial present values of the System by applying assumptions to the benefit provisions and census data information furnished, using the valuation methods described on the previous page.

The principal areas of financial risk which require assumptions about future experiences are:

- (i) Long-term rates of investment return to be generated by the assets of the System,
- (ii) Patterns of pay increases to members,
- (iii) Rates of mortality among members, retirants and beneficiaries,
- (iv) Rates of withdrawal of active members,
- (v) Rates of disability among members, and
- (vi) The age patterns of actual retirement.

In a valuation, the actuary calculates the monetary effect of each assumption for as long as a present covered person survives - - - a period of time which can be as long as a century.

Actual experience will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions, or the skill of the actuary and the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments (usually small) to the computed contribution rate.

From time to time it becomes appropriate to modify one or more of the assumptions, to reflect experience trends (but not random year-to-year fluctuations).

The assumptions are established by the Board after consulting with the actuary. Updated assumptions were adopted for the December 31, 2020 valuation pursuant to the Experience Study dated July 27, 2020. All assumptions are based on future expectations, not market measures. The investment return assumption was updated for the December 31, 2021 valuation.

The rates of salary increase used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

| Service at Beginning of Year | Salary Increase Assumptions For an Individual Member | | |
|------------------------------------|---|--------------------|-----------------------|
| | Merit & Seniority | Base (Economic) | Increase Next Year |
| 1 | 17.00% | 3.00% | 20.00% |
| 2 | 7.00 | 3.00 | 10.00 |
| 3 | 6.00 | 3.00 | 9.00 |
| 4 | 5.00 | 3.00 | 8.00 |
| 5 | 4.00 | 3.00 | 7.00 |
| 6 and over | 1.00 | 3.00 | 4.00 |

These rates were first used for the December 31, 2020 valuation.

If the number of active members remains constant, then the total active member payroll will increase 3.0% annually, the base portion of the individual salary increase assumptions. This increasing payroll was recognized in amortizing unfunded actuarial accrued liabilities. Note that the 3.0% wage inflation assumption consists of 2.25% for price inflation and 0.75% for real wage growth.

The rate of investment return was 6.75% a year compounded yearly (net after expenses). This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time. This assumption was first used for the December 31, 2021 valuation.

The assumed real return for funding purposes is the rate of return in excess of average salary increases.



Mortality tables

- **Healthy Pre-Retirement:** The Pub-2010 Amount-Weighted, Public Safety, Employee, Male and Female tables, with a base year of 2010 and future mortality improvements projected using scale MP-2019 on a fully generational basis.
- **Healthy Post-Retirement:** The Pub-2010 Amount-Weighted, Public Safety, Healthy Retiree, Male and Female tables, with a base year of 2010 and future mortality improvements projected using scale MP-2019 on a fully generational basis.
- **Disability Retirement:** The Pub-2010 Amount-Weighted, Public Safety, Disabled Retiree, Male and Female, with a base year of 2010 and future mortality improvements projected using scale MP-2019 on a fully generational basis.

The following sample rates are based on the Healthy Post-Retirement tables:

| Sample Ages in 2021 | Value at Retirement of \$1 Monthly for Life | | Future Life Expectancy (Years)* | |
|---------------------------|--|----------|------------------------------------|-------|
| | Men | Women | Men | Women |
| 50 | \$159.45 | \$161.84 | 35.67 | 37.68 |
| 55 | 151.25 | 154.32 | 30.60 | 32.56 |
| 60 | 140.88 | 145.03 | 25.71 | 27.65 |
| 65 | 128.35 | 133.74 | 21.09 | 23.00 |
| 70 | 113.45 | 119.96 | 16.79 | 18.59 |
| 75 | 96.21 | 103.67 | 12.86 | 14.50 |
| 80 | 77.59 | 85.84 | 9.42 | 10.88 |

* Applicable to the year ended December 31, 2021. Life expectancy in future years is based on the MP-2019 projection scale.

These rates were first used for the December 31, 2020 valuation.

The rates of retirement used to measure the probability of eligible members retiring during the next year were as follows:

| Retirement | | Retirement | |
|------------|---------|------------|---------|
| Ages | Percent | Ages | Percent |
| 50 | 30% | 60 | 50% |
| 51 | 30% | 61 | 60% |
| 52 | 30% | 62 | 70% |
| 53 | 30% | 63 | 80% |
| 54 | 30% | 64 | 90% |
| 55 | 35% | 65 | 100% |
| 56 | 35% | | |
| 57 | 35% | | |
| 58 | 35% | | |
| 59 | 35% | | |

A Police member is eligible for retirement after both attaining age 50 and completing 10 or more years of service. Fire members are eligible after attaining age 55 with 10 or more years of service or at the age their service reaches the service credit limit. A 100% decrement pattern is applied to Fire members once achieving 34 years of service regardless of age.

These rates were first used for the December 31, 2020 valuation.



Rates of separation from active membership were as follows:

(Rates do not apply to members eligible to retire and do not include separation on account of death or disability.) This assumption measures the probabilities of members remaining in employment. These rates were first used for the December 31, 2020 valuation.

| Sample Ages | % of Active Members Separating Within Next Year | |
|----------------|--|-------|
| | Police | Fire |
| 25 | 3.45% | 2.07% |
| 30 | 2.85 | 1.71 |
| 35 | 1.95 | 1.17 |
| 40 | 1.35 | 0.81 |
| 45 | 1.05 | 0.63 |
| 50 | 0.90 | 0.54 |
| 55 | 0.90 | 0.54 |
| 60 | 0.90 | 0.54 |

The rates of disability were as follows:

| Sample Ages | % of Active Members Becoming Disabled Within Next Year | |
|----------------|---|-------|
| | Police | Fire |
| 20 | 0.12% | 0.12% |
| 25 | 0.12 | 0.12 |
| 30 | 0.12 | 0.12 |
| 35 | 0.27 | 0.27 |
| 40 | 0.59 | 0.59 |
| 45 | 1.05 | 1.05 |
| 50 | 1.68 | 1.68 |
| 55 | 2.51 | 2.51 |

| | | Duty Related | Non-Duty Related |
|----------------------|--------|--------------|------------------|
| Cause of Disability: | Male | 75% | 25% |
| | Female | 75% | 25% |

These rates were first used for the December 31, 2015 valuation.



Miscellaneous and Technical Assumptions

Marriage Assumption. 90% of males and 90% of females are assumed to be married for purposes of death-in-service benefits.

Pay Increase Timing. Beginning of (Fiscal) year. Reported pays represent amounts paid to members during the year ended on the valuation date.

Decrement Timing. Decrements of all types are assumed to occur mid-year.

Eligibility Testing. Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

Benefit Service. Exact fractional service is used to determine the amount of benefit payable.

Decrement Relativity. Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

Liability Adjustments. Retirement present values were increased by 15.9% and 13.6% for police and fire, respectively, to account for the FAS Adjustment Factor.

13th Check. A 7.5% load was placed on affected liabilities for members eligible to participate in the 13th Check program.

Service Purchase. An \$3.9 million liability was applied for the liability for service purchases.

Normal Form of Benefit. The assumed normal form of benefit is the straight life form.

Incidence of Contributions. Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made. New entrant normal cost contributions are applied to the funding of new entrant benefits.

New Benefit Multiplier. Benefits for new hires will be modeled using the 2.8% benefit multiplier for all future years of service until such time that they elect another benefit multiplier.

SECTION D

BASIC FINANCIAL OBJECTIVE AND OPERATION OF THE RETIREMENT SYSTEM

Basic Financial Objective and Operation of the Retirement System

Benefit Promises Made Which Must Be Paid For. A retirement system is an orderly means of handing out, keeping track of, and financing contingent pension promises to a group of employees. As members of the Retirement System acquire a unit of service credit they are, in effect, handed an “IOU” which reads: “The Retirement System promises to pay you one unit of retirement benefits; payments in cash commencing when you retire.”

The principal related financial question is: When shall the money required to cover the “IOU” be contributed? This year, when the benefit of the member’s service is received? Or, some future year when the “IOU” becomes a cash demand?

The constitution of the State of Michigan is directed to the question:

“Financial benefits arising on account of service rendered in each fiscal year shall be funded during that year and such funding shall not be used for financing unfunded accrued liabilities.”

This Retirement System meets this constitutional requirement by having the following **Financial Objective: To establish and receive contributions, expressed as percents of active member payroll, which will remain approximately level** from year-to-year and will not have to be increased for future generations of taxpayers.

Translated into actuarial terminology, a level percent-of-payroll contribution objective means that the contribution rate must be at least:

Normal Cost (the current value of benefits likely to be paid on account of service being rendered in the current year)

. . . plus . . .

Interest on the Unfunded Actuarial Accrued Liability (the difference between the actuarial accrued liability and current system assets).



If contributions to the Retirement System are less than the preceding amount, the difference, **plus investment earnings not realized thereon**, will have to be contributed at some later time, or, benefits will have to be reduced, to satisfy the fundamental fiscal equation under which all retirement programs must operate; that is:

$$B = C + I - E$$

Benefit payments to any group of members and their beneficiaries cannot exceed the sum of:

Contributions received on behalf of the group from members and the City

. . . plus . . .

Investment earnings on plan assets

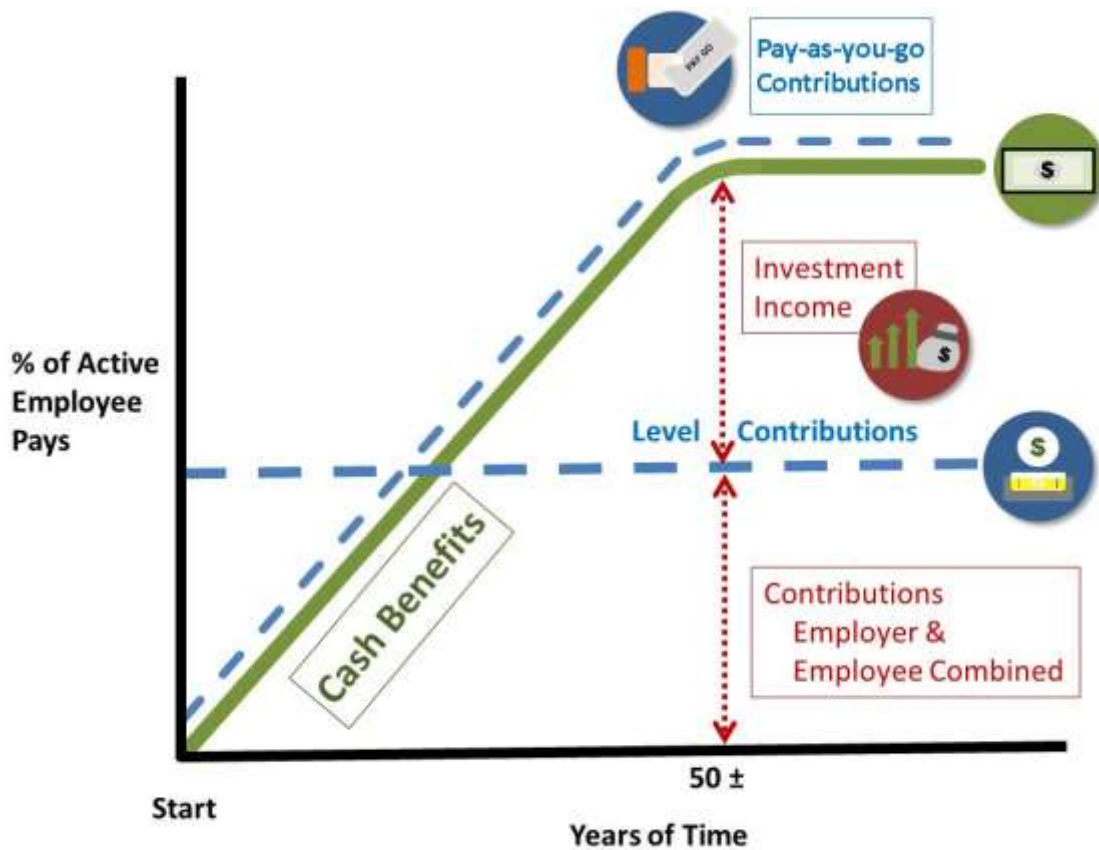
. . . minus . . .

Expenses incurred in operating the program.

There are retirement programs designed to defer the bulk of contributions far into the future. Lured by artificially low present contributions, the inevitable consequence is a relentlessly increasing contribution rate -- to a level greatly in excess of the level percent of payroll rate. ***This method of financing is prohibited in Michigan by the state constitution.***

A by-product of the level percent-of-payroll contribution objective is the accumulation of invested assets. Invested assets are a by-product of level percent-of-payroll contributions, not the objective. Investment income becomes a major contributor to the Retirement System, and the amount is directly related to the amount of contributions and investment performance.

Computed Contribution Rate Needed To Finance Benefits. From a given schedule of benefits and from the data furnished, the actuary calculates the contribution rate ***by means of an actuarial valuation*** - the technique of assigning monetary values to the risks assumed in operating a retirement program.



CASH BENEFITS LINE. This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

- **Economic Risk Areas**
 - Rates of investment return
 - Rates of pay increase
 - Changes in active member group size
- **Non-Economic Risk Areas**
 - Ages at actual retirement
 - Rates of mortality
 - Rates of withdrawal of active members (turnover)
 - Rates of disability

Glossary

Actuarial Accrued Liability. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

Accrued Service. The service credited under the plan which was rendered before the date of the actuarial valuation.

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turn-over and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

Actuarial Equivalent. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

Actuarial Present Value. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Amortization. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

Experience Gain (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

Normal Cost. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

Plan Termination Liability. The actuarial present value of future plan benefits based on the assumption that there will be no further accruals for the future service and salary. The termination liability will generally be less than the liabilities computed on a “going-concern” basis and is not normally determined in a routine actuarial valuation.

Glossary

Reserve Account. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

Unfunded Actuarial Accrued Liability. The difference between the actuarial accrued liability and Valuation Assets. Sometimes referred to as “unfunded accrued liability.”

Valuation Assets. The value of current plan assets recognized for valuation purposes. Generally based on a phase-in of differences between actual and assumed market rates of return.

SECTION E

ACTUARIAL AND REQUIRED SUPPLEMENTAL INFORMATION FOR COMPLIANCE WITH GOVERNMENTAL ACCOUNTING STANDARDS BOARD STATEMENTS APPLICABLE BEFORE GASB STATEMENTS No. 67 AND 68

This information is presented in draft form for review by the System's auditor. Please let us know if there are any items that the auditor changes so that we may maintain consistency with the System's financial statements.

Schedule of Funding Progress for Compliance with GASB Statements Applicable before GASB Statements No. 67 and 68

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Entry Age Actuarial Accrued Liability (b) | Unfunded Accrued Liability (UAL) (b)-(a) | Funded Ratio (a)/(b) | Annual Covered Payroll (c) | UAL as a Percentage of Covered Payroll [(b)-(a)]/(c) |
|--------------------------------|--|---|--|----------------------------|-------------------------------------|--|
| 6/30/1999 | \$302,315,206 | \$226,814,077 | \$(75,501,129) | 133% | \$28,026,397 | 0% |
| 6/30/2000 | 310,502,184 | 238,351,701 | (72,150,483) | 130% | 29,875,819 | 0% |
| 6/30/2001 #* | 305,328,814 | 249,233,407 | (56,095,407) | 123% | 31,772,454 | 0% |
| 6/30/2002 # | 287,125,896 | 265,750,488 | (21,375,408) | 108% | 32,508,791 | 0% |
| 12/31/2003 #@ | 301,845,219 | 276,065,502 | (25,779,717) | 109% | 33,101,130 | 0% |
| 12/31/2004 | 315,021,806 | 285,041,937 | (29,979,869) | 111% | 32,543,780 | 0% |
| 12/31/2005 * | 325,044,112 | 284,262,073 | (40,782,039) | 114% | 33,407,682 | 0% |
| 12/31/2006 | 350,154,501 | 292,906,422 | (57,248,079) | 120% | 33,887,922 | 0% |
| 12/31/2007 | 365,116,538 | 300,989,725 | (64,126,813) | 121% | 32,857,305 | 0% |
| 12/31/2008 # | 346,472,441 | 310,236,119 | (36,236,322) | 112% | 33,004,358 | 0% |
| 12/31/2009 # | 334,247,051 | 348,250,068 | 14,003,017 | 96% | 33,490,487 | 42% |
| 12/31/2010 * | 328,609,947 | 360,573,351 | 31,963,404 | 91% | 34,665,767 | 92% |
| 12/31/2011 | 321,207,218 | 365,300,394 | 44,093,176 | 88% | 34,566,692 | 128% |
| 12/31/2012 | 321,323,888 | 375,797,800 | 54,473,912 | 86% | 33,970,131 | 160% |
| 12/31/2013 | 354,769,666 | 385,860,392 | 31,090,726 | 92% | 33,110,530 | 94% |
| 12/31/2014 | 381,482,221 | 403,969,869 | 22,487,648 | 94% | 32,502,473 | 69% |
| 12/31/2015 *# | 386,363,384 | 461,091,743 | 74,728,359 | 84% | 33,446,517 | 223% |
| 12/31/2016 * | 399,808,165 | 479,362,227 | 79,554,062 | 83% | 34,367,003 | 231% |
| 12/31/2017 * | 421,679,693 | 506,255,138 | 84,575,445 | 83% | 34,907,940 | 242% |
| 12/31/2018 | 425,207,986 | 527,629,168 | 102,421,182 | 81% | 34,018,474 | 301% |
| 12/31/2019 | 437,029,237 | 548,560,018 | 111,530,781 | 80% | 34,983,034 | 319% |
| 12/31/2020 * | 457,697,317 | 586,064,279 | 128,366,962 | 78% | 35,286,329 | 364% |
| 12/31/2021 * | 488,856,294 | 628,875,990 | 140,019,696 | 78% | 34,350,522 | 408% |

* Revised actuarial assumptions.

Retirement System amended.

@ One-half year ended December 31.



Schedule of Employer Contributions for Compliance with GASB Statements Applicable before GASB Statements No. 67 and 68

| Year Ended | Annual Required Contribution * |
|-------------------------|-----------------------------------|
| 6/30/1992 | \$1,981,125 |
| 6/30/1993 | 544,188 |
| 6/30/1994 | 0 |
| 6/30/1995 | 0 |
| 6/30/1996 | 0 |
| 6/30/1997 | 0 |
| 6/30/1998 | 0 |
| 6/30/1999 | 0 |
| 6/30/2000 | 0 |
| 6/30/2001 | 0 |
| 6/30/2002 | 0 |
| 12/31/2003 [@] | 525,966 |
| 12/31/2004 | 727,754 |
| 12/31/2005 | 192,259 |
| 12/31/2006 | 0 |
| 12/31/2007 | 0 |
| 12/31/2008 | 0 |
| 12/31/2009 | 0 |
| 12/31/2010 | 3,709,786 |
| 12/31/2011 | 7,851,051 |
| 12/31/2012 | 8,194,227 |
| 12/31/2013 | 7,531,566 |
| 12/31/2014 | 6,331,848 |
| 12/31/2015 | 5,630,297 |
| 12/31/2016 | 7,166,351 |
| 12/31/2017 | 8,911,489 |
| 12/31/2018 | 9,421,305 |
| 12/31/2019 | 9,672,074 |
| 12/31/2020 | 10,716,480 |
| 12/31/2021 | 11,660,533 |

@ One-half year ended December 31.

* Since it was reported to the actuary that the City's practice is to contribute the percent-of-payroll employer contribution rate shown in the actuarial valuation report, the annual required contributions shown in the Schedule of Employer Contributions are the actual contributions made by the City in the fiscal year.



Required Supplementary Information for Compliance with GASB Statements Applicable before GASB Statements No. 67 and 68

| | |
|---------------------------------|--|
| Valuation date: | December 31, 2021 |
| Actuarial cost method: | Individual entry age |
| Amortization method: | Level percent closed |
| Remaining amortization period: | Multiple periods: 24 - 30 years |
| Asset valuation method: | 5-year smoothed market |
| Actuarial assumptions: | |
| Investment rate of return | 6.75%, net after expenses |
| Projected salary increases | 3.0% - 20.0% |
| including wage inflation at | 3.00% |
| Cost-of-living adjustments: | Ad hoc "13th check" tied to plan investments for benefit recipients who do not have an automatic benefit increase. |
| | 1.5% simple escalator for Firefighters retired on or after July 1, 2007 with commencement delayed 2 years after retirement. |
| | 1.5% simple escalator for Fire Chief retired on or after January 1, 2016 and Deputy Fire Chief retired on or after October 6, 2016 with commencement delayed 2 years after retirement. |
| | 1.0% simple escalator for Police Command Officer retired on or after February 19, 2010 with commencement delayed 5 years after retirement. |
| | 1.0% simple escalator for Police Officers and Sergeants retired on or after December 17, 2008 with commencement delayed 5 years after retirement. |
| | 1.0% simple escalator for Police Chief and Deputy Police Chief retired on or after January 1, 2016 with commencement delayed 5 years after retirement. |

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest valuation date follows:

Membership of the plan consisted of the following at December 31, 2021, the date of the latest actuarial valuation:

| | |
|--|------------|
| Retirees and beneficiaries receiving benefit | 783* |
| Terminated plan members entitled to but not yet receiving benefits | 17 |
| Active plan members | <u>433</u> |
| Total | 1,233 |

* Includes alternate payees under Michigan Eligible Domestic Relations Order and members of the KEIP.

